

Copyright © United Nations Environment Programme, 2013 Citation: UNEP, 2013, Mercury: Acting Now! UNEP Chemicals

Branch, Geneva, Switzerland Job Number: DTI/1726/GE

Disclaimer

The designations employed and the presentation of the material in this publication do not imply the expression of any opinion whatsoever on the part of the United Nations Environment Programme concerning the legal status of any country, territory, city or area or of its authorities, or concerning delimitation of its frontiers or boundaries. The views expressed do not necessarily represent the decision or the stated policy of the United Nations Environment Programme, nor does citing of trade names or commercial processes constitute endorsement.

Reproduction

This publication may be produced in whole or in part and in any form for educational or non-profit purposes without special permission from the copyright holder, provided acknowledgement of the source is made. Material in this report can be freely quoted or reprinted. UNEP would appreciate receiving a copy of any publication that uses this report as a source.

No use of this publication may be made for resale or for any other commercial purpose whatsoever without prior permission in writing from the United Nations Environment Programme.

Overall supervision

Chemicals Branch, Division of Technology, Industry and Economics, United Nations Environment Programme David Piper, Desiree Narvaez, Gunnar Futsaeter, Jiwon Rhee

Production

GRID-Arendal

UNEP promotes
environmentally sound practices
globally and in its own activities. This
publication is printed on fully recycled paper,
FSC certified, post-consumer waste and chlorinefree. Inks are vegetable-based and coatings are
water-based. UNEP's distribution policy aims to reduce
its carbon footprints.

MERCURY ACTING NOW!

- 4 The UNEP Global Mercury Partnership
- How the UNEP Global Mercury Partnership contributes to the implementation of the Minamata Convention on Mercury
- Mercury Supply and Storage
- 8 Mercury Reduction in Chlor-alkali
- Mercury Reduction in Products
- Reducing Mercury in Artisanal and Small-Scale Gold Mining
- Mercury Control from Coal Combustion
- Mercury Releases from the Cement Industry
- Mercury Waste Management
- Mercury Air Transport and Fate Research
- Global Mercury Assessment and National Inventories

The UNEP Global Mercury Partnership

THE UNEP GLOBAL MERCURY PARTNERSHIP was initiated in 2005 to take immediate action to protect human health and the environment from the release of mercury and its compounds to the environment. It is a voluntary multi-stakeholder partnership that operates based on an Overarching Framework (right top document). The eight work areas of the Partnership have business plans setting out objectives, targets and priorities for action.

The overall goal of the UNEP Global Mercury Partnership is to protect human health and the global environment from the release of mercury and its compounds by minimizing and, where feasible, ultimately eliminating global, anthropogenic mercury releases to air, water and land.

The Partnership has more than 100 partners. For details, please visit the <u>UNEP Global Mercury Partnership</u> website.

To become a partner, interested entities or individuals should submit a letter to UNEP signifying their support for the UNEP Global Mercury Partnership and their commitment to achieving its goal, and specifying how they will contribute to meeting the goal of the UNEP Global Mercury Partnership.







Overarching Framework UNEP Global Mercury Partnership, third edition, UNEP 2012



Study on Mercury Sources and Emissions, and Analysis of Cost and Effectiveness of Control Measures (Paragraph 29 Study), UNEP 2010



Guidance for Identifying Populations at Risk from Mercury Exposure, UNEP 2008



Mercury: Time to Act, UNEP 2013

How the UNEP Global Mercury Partnership contributes to the implementation of the Minamata Convention on Mercury

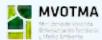
UNEP Global Mercury Partnership Areas

					-				
		Mercury reduction in chlor-alkali			small-	Mercury release from the cement industry		Mercury air transport and fate research	
Articles in the Minamata Convention on Mercury	Mercury supply and storage		Mercury reduction in products		Mercury Cor from Coa Combusti	ıl 📗	Mercury waste managemer	A	Global Mercury Assessment and Tional inventori
3. Mercury supply sources and trade	✓	✓							
4 and Annex A Mercury-added products _	-		\checkmark						
5 and Annex B. Manufacturing processes in which mercury or mercury compounds are used	-	\checkmark							
6. Exemptions available to _ a Party upon request	-		\checkmark						
7. Artisanal and small-scale gold mining Annex C. National action plans				\checkmark					\checkmark
8. Emissions and Annex D. List of point sources of emissions of mercury and mercury compounds to the atmosphere					✓	\checkmark	\checkmark		\checkmark
9. Releases –		\checkmark		\checkmark	\checkmark	✓	\checkmark		\checkmark
10. Environmentally sound interim storage of mercury, other than waste mercury	✓								
11. Mercury wastes –	-	\checkmark			\checkmark	\checkmark	\checkmark	\checkmark	
12. Contaminated sites –	-						\checkmark	\checkmark	\checkmark
16. Health aspects –	-		\checkmark	\checkmark					
20. Implementation plan –	-			√					\checkmark
21. Reporting –	-			√					\checkmark
22. Effectiveness evaluation –	-							\checkmark	\checkmark
14. Capacity-building, technical assistance and technology transfer	√	✓	✓	\checkmark	✓	✓	✓	✓	✓
17. Information exchange –	/	√	√	√	√	√	√	√	✓
18. Public information, _awareness and education	/	√	√	√	√	√	√	√	✓
19. Research, development and monitoring	/	√	√	√	√	√	√	√	✓

Mercury Supply and Storage

■ Articles 3, 10, 14, 17, 18 and 19





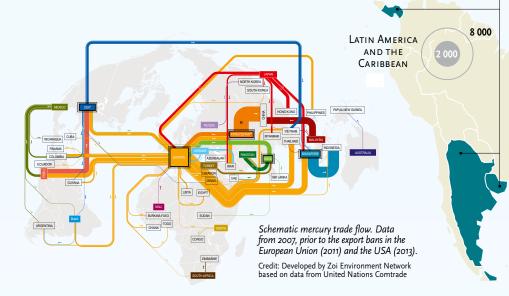
Leads: Ministry of Agriculture, Food and Environment, Spain, and Ministry of Housing, Land Planning and Environment, Uruguay

Objective: Reduce mercury supply considering an hierarchy of sources, and support the retirement of mercury from the market to environmentally sound storage.

Key messages

- Mercury is an element that cannot be created nor destroyed
- Excess mercury supply should be stored in an environmentally sound manner and should be prevented from going back to the marketplace





Sources: Assessment of Excess Mercury Supply in Asia, 2010-2050, UNEP 2009; Assessment of Excess of Mercury Supply in Eastern Europe and Central Asia, 2010-2050, UNEP 2010; Assessment of Excess of Mercury Supply in Latin America and the Caribbean, 2010-2050, UNEP 2009



EASTERN EUROPE AND CENTRAL ASIA

10 000

Helping the Kyrgyz Republic to transition away from primary mercury mining to a more sustainable economic activity.





Sources of mercury supply.

Interim storage facility.

Underground waste disposal.



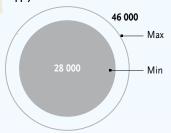
Seeking solutions for safe and environmentally sound storage of mercury and mercury waste. Assisting countries to: • Inventory different waste streams

- Review législation and regulation
- Strengthen interagency collaboration
- Assess storage and management options including the use of existing hazardous waste facilities



ASIA AND 7 500 PACIFIC 5 500

Studies show that supply of mercury will exceed demand in all regions of the world by 2020. By 2050 total excess supply is estimated as:



All units are in tonnes of mercury

Countries supported by the UNEP Global Mercury Partnership area of Supply and Storage



Vacuum mixer to form solid mercury sulphide



Sulphur polymeric matrix.



Black mercury sulphide and paraffin matrix.

Several stabilization and encapsulation techniques are now available to reduce or eliminate mercury releases by converting elemental mercury into a solid that is less hazardous, potentially resulting in lower waste management costs. Stabilization typically involves mixing mercury with sulphur to form solid mercury sulphide. Encapsulation involves the incorporation of stabilized mercury sulphide into an inert matrix. Stabilization and encapsulation techniques are applicable to elemental mercury and to various mercury wastes and result in materials that are technically inert.

Mercury Reduction in Chlor-alkali

■ Articles 3, 5, 9, 11, 14, 17, 18, 19 and Annex B



Lead: United States Environmental Protection Agency

Objective: Reduce global mercury releases to air, water, and land that may occur from chlor-alkali production facilities.



The report 'Conversion from Mercury to Alternative Technology in the Chlor-Alkali Industry' illustrated that facilities using membrane technology have:

- Greater energy efficiency
- Lower operating costs
- Lower environmental impact
- High quality product

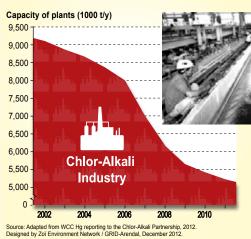


The World Chlorine Council has made available good practice guidance to non members of the Council. This includes advice on:

- Conversion to mercury-free technologies
- Environmentally sound management of excess mercury from closed or converted facilities

Mercury use in the chlor-alkali industry

Capacity of mercury electrolysis units in USA / Canada / Mexico, EU, Russia, India and Brazil / Agentina / Uruguay

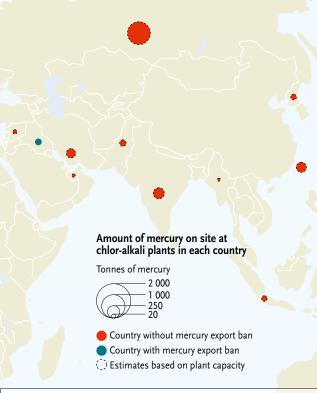


An open mercury-cell at a chlor-alkali plant.

Source: Mercury Time to Act, UNEP 2013



	Global Chlorine Capacity (1000 t Cl ₂)	Number of Facilities
2005	9000	~140
2010	6425	101
2013	5136	81



	8337 t	2119 t		
Reported	■ E	stimated from chorine <mark>capacity</mark>		
2948 t	7507 t			
No export ban		Export ban in place		

Total estimated mercury at existing chlor-alkali facilities is 10,456 tonnes in 2012 according to World Chlorine Council. 7507 tonnes will be managed in the EU and US that have export bans in place. The remaining 2948 tonnes in chloralkali facilities elsewhere need to be safeguarded.

Key messages

- Mercury-cell chlor-alkali production is a significant use of mercury
- Mercury-cell facilities are being replaced by plants using mercury-free technologies
- Environmentally sound management of surplus and waste mercury is required at mercury-cell facilities that close or convert to mercury-free technologies

Other mercury using manufacturing processes

The Minamata Convention on Mercury recognizes other mercury using manufacturing processes that require control:

- Sodium or potassium methylate or ethylate production using mercury cell electrolysis
- Vinyl chloride monomer, acetaldehyde, and polyurethane production using mercury as a catalyst

China is the principal consumer of mercury as a catalyst in vinyl chloride monomer production via the acetylene route. The China Council for International Cooperation on Environment and Development estimated that consumption of mercury would be in excess of 1000 tonnes per year by 2012. Mercury is lost in production waste and spent catalyst. Release pathways are not yet fully quantified.

The Partnership has supported efforts to move to low mercury or mercury-free catalysts.



Carbide-based polyvinyl chloride (PVC) plant in China. Vinyl chloride monomer is used in the production of PVC.



■ Articles 4, 6, 14, 16, 17, 18, 19 and Annex A

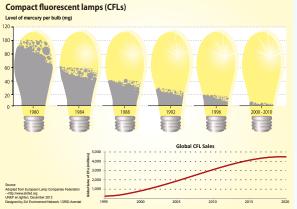


Lead: United States Environmental Protection Agency

Objective: Phase out mercury in products and eliminate releases during product life-cycles via environmentally sound production, transportation, storage, and disposal processes.

Digital thermometer and blood pressure device.

The UNEP-Global Environment Facility en.lighten initiative is promoting energy efficiency through the use of efficient solutions, such as compact fluorescent lamps (CFLs). Manufacturers engaged in the project have reduced the mercury content of lamps meeting the 5mg limit set in the Minamata Convention. In addition, participating countries are developing legislation limiting mercury contents in lamps in line with the Minamata Convention and collection and recycling schemes for used lamps.



Wash in Fact Africa

Work in East Africa by UNEP, World Health Organization, the World Dental Federation, dental manufacturers, dental recyclers and national authorities shows that phasing down dental amalgam will require:

- Raising awareness on alternatives
- Oral health promotion
- Training of dental professionals
- Best management practices in clinics
- Sound management of dental waste

Sources: Lowell Center for Sustainable Production, University of Massachusetts, Lowell and UNEP-Global Environment Facility en.lighten initiative

Source: Mercury: Time to Act, UNEP 2013



□ Cosmetics

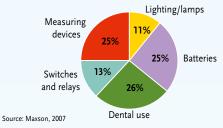
■ Hospital, medical

devices and health care

Key messages

- Reducing mercury in products will be the most effective means to reduce mercury in waste
- Affordable alternatives to mercury are available for most products including thermometers; switches and relays; batteries other than button cells; thermostats; high-intensity discharge lamps; and sphygmomanometers
- Good practices in dental care will reduce mercury releases from amalgam use
- Sound management should consider all stages of
- a product's life-cycle

Consumption of mercury in products



Relative demand for mercury for different product categories. Demand in most sectors is reducing.



Economics of Conversion to Mercury-Free Products, UNEP 2011 (left), and Report on the major mercury-containing products and processes, their substitutes and experience in switching to mercuryfree products and processes, UNEP 2008 (right).

Reducing Mercury in Artisanal and Small-Scale Gold Mining

■ Articles 7, 9, 14, 16, 17, 18, 19, 20, 21 and Annex C

According to mercurywatch.org, artisanal and small-scale gold mining (ASGM) is practised in more than 70 countries. It is likely that mercury amalgamation is used to separate gold in all of these countries, leading to significant releases.





Leads: United Nations Industrial Development Organization and Natural Resources Defense Council

Target: 50% reduction in mercury demand in ASGM by the year 2017

The green gold miners of Oro Verde, Colombia, shown here, employ an environmental way of gold mining that does not use mercury or other chemicals.





Reducing mercury use in artisanal and small-scale gold mining: a practical guide, UNEP 2012 (left), Analysis of formalization approaches in the artisanal and small-scale gold mining sector based on experiences in Ecuador, Mongolia, Peru, Tanzania and Uganda, UNEP 2012 (middle), and Guidance Document: Developing a National Strategic Plan to Reduce Mercury Use in Artisanal and Small Scale Gold Mining, UNEP 2011 (right).



Countries supported by the UNEP Global Mercury Partnership area of reducing mercury reduction in ASGM

- Exploring innovative market-based approaches to encourage mercury-free responsible mining
- Supporting governments in setting national policies and targets
- Eliminating worst practices and promoting alternatives to cut mercury use and release

Sources: Artisanal Gold Council accessed at www.mercurywatch.org





Mercury Control from Coal Combustion

■ Articles 8, 9, 11, 14, 17, 18, 19 and Annex D

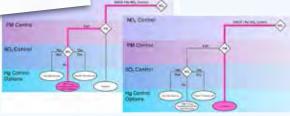


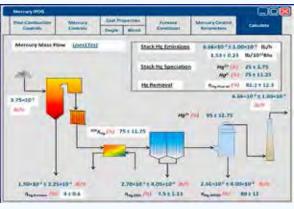
Lead: International Energy Agency Clean Coal Centre

Objective: Reduce mercury releases from coal combustion.

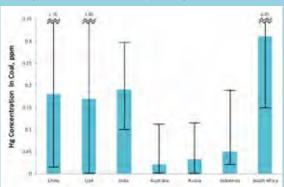


The Process Optimization Guidance (POG) and the Interactive Process Optimization Guidance (iPOG) set out good management practices to reduce mercury emissions from coal combustion by allowing users to identify mercury reduction options.





Mercury content in coals used in power generation



Data by mean – China, US, India, Indonesia. Data by median – Australia, Russia, South Africa. Tops of the blue bar give the mean/ median value. Ranges are given with min and max values.

Source: adapted from pp. 260–268 International Journal of Geology, vol. 77, 2009; Das, T.B. and Mukherjee, A., Mercury Emissions from Three Super Thermal Power Stations of India, 2012; Reducing Mercury Emissions from Coal Combustion in the Energy Sector in South Africa, Final Project Report, UNEP 2011; Reducing Mercury Emissions from Coal Combustion in the Energy Sector of the Russian Federation, UNEP 2011; Reducing Mercury Emissions from Coal Combustion in the Energy Sector, Tsinghua University, Beijing, China, 2011; Mercury in U.S. Coal – Abundance, Distribution, and Nodes of Occurrence, U.S. Geological Survey, USGS Fact Sheet FS-095-01, September 2001; Wilson, P., Morrison A., Shah, P., Stezov, V., and Malfroy, H. 2010. Measurements of Mercury Speciation from Combustion of Australian Coals, ACARP Project C16046, 2010.

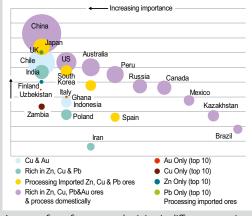
Coal-fired power plant in Russia. China is currently developing its own mercury control projects at several plants. The top 10 countries generating electricity from coal; these countries generate 85% of all electricity generated from coal Countries supported by the UNEP Global Mercury Partnership area of mercury control from coal combustion Demonstration projects reduce mercury emissions by optimizing

Key messages

- Coal combustion is a major source of anthropogenic emissions of mercury to air. The releases from power plants and industrial boilers represent roughly a quarter of anthropogenic mercury emissions to the atmosphere
- Mercury emissions from power plants could be reduced by up to 95% by improving coal and plant performance and optimizing existing multipollutant control systems

Mercury emissions from non-ferrous metals sector

- 24 countries account for nearly 90% of the global nonferrous metals production
- Mercury concentration in non-ferrous metal ores varies greatly
- Third largest source of global anthropogenic emissions (15%)
- Largest source of releases to water from point sources
- By-product sulphuric acid is a potential source of reemission
- A number of effective mercury control technologies exist and are currently used in the non-ferrous industry
- · Releases also occur during recycling of scrap metals



Amount of non-ferrous metal mining in different countries.

Source: International Energy Agency Clean Coal Centre

sector including analysis of coal used

existing multi-pollutant control

Studies of coal-fired power plant

systems

Mercury releases from the Cement Industry

■ Articles 8, 9, 11, 14, 17, 18, 19 and Annex D

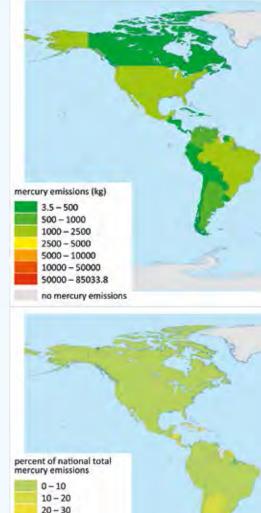


Lead: World Business Council For Sustainable Development – Cement Sustainability Initiative

Objective: Minimize mercury releases to the environment from cement manufacture

Total emissions from cement production (top) and Mercury emissions from cement manufacture as a proportion of total national mercury emissions (bottom).

Source: UNEP, Arctic Monitoring and Assessment Programme, Frits Steenhuisen.

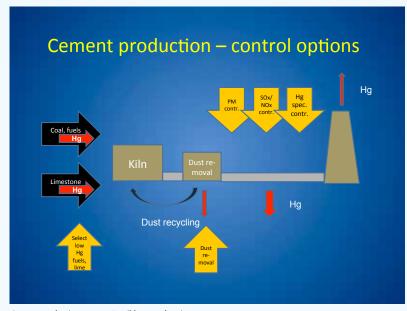


70 - 80

80 - 90

90 - 100

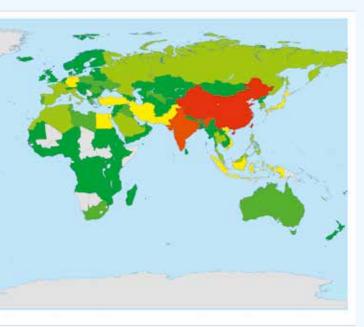
no mercury emissions

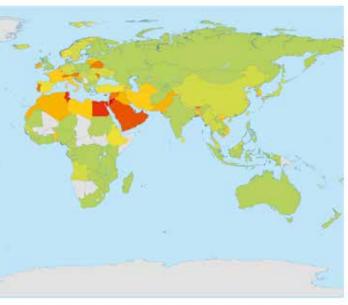


Cement production process. Possible control options:

- Switching to fuels and raw materials with lower mercury content
- Removal of cement kiln dust from stack gases
- Various pollution controls of the flue gas: a) particulate (PM) controls (most common), b) sulfur oxides (SOx) and/or nitrogen oxides (NOx) controls, c) mercury specific controls (e.g. activated carbon injection).

Credit: UNEP. IVL Swedish Environmental Research Institute



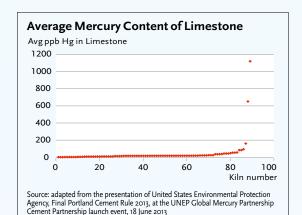


Key messages

- Mercury in the cement industry originates from three basic sources: the limestone, the fuel, other additives or fuels
- Cement manufacture is estimated to have generated 9% of total anthropogenic emissions of mercury to air in 2010
- The major pathway for mercury releases from cement production is to the air. Mercury may also be released to the soil, in wastes and residues and in the cement product itself

Priority action

- Establish sectoral mercury inventories and baseline scenarios for the industry
- Encourage use of most appropriate techniques to reduce or minimize mercury releases into the environment.
- Increase the awareness of the cement industry to mercury as a pollutant.



The mercury content of limestones used for cement manufacture in the USA shows a strongly log-normal distribution. As a result, a relatively large portion of total national emissions from the sector comes from a relatively small number of plants.







Global health care waste project.

Key messages

- The elimination of mercury in products and processes may be the most efficient way to avoid the presence of mercury in waste
- While mercury is being phased out of products and processes, there is a need for its environmentally sound management as waste

Countries supported by the UNEP Global Mercury Partnership area to manage mercury waste

- Managing waste from mercurycontaining products in an environmentally sound manner
- Managing waste from health-care sector in an environmentally sound manner – from segregation, collection, treatment and storage
- Developing national action plans for environmentally sound management of mercury from all waste streams
- Assessed the localization and scale of mine tailings contamination and developed national plan for remediation
- Assessed pollution in mercury thermometer plant



Partners assisted in the development of the Basel Convention Technical Guidelines for the Environmentally Sound Management of Wastes Consisting of Elemental Mercury and Wastes Containing or Contaminated with Mercury.

Mercury Air Transport and Fate Research

■ Articles 11, 12, 14, 17, 18, 19 and 22



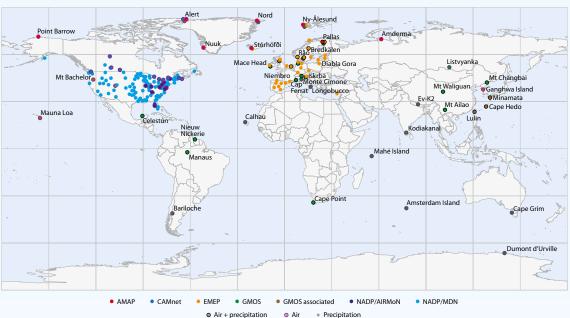
Lead: Consiglio Nazionale delle Ricerche – Istituto sull'Inquinamento Atmosferico, Italy

Objectives:

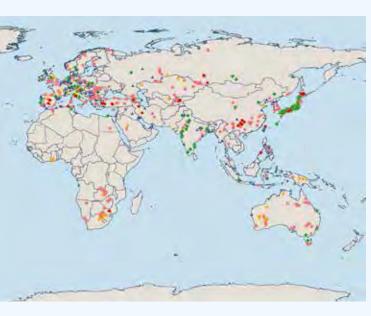
- Increase global understanding of international mercury emissions sources, fate and transport.
- Accelerate the development of sound scientific information to address uncertainties and data gaps in global mercury cycling and its patterns.
- Enhance compilation and sharing of such information among scientists, between scientists and policymakers, with various global stakeholders, and other interested parties.



Global Mercury Assessment 2013: Sources, Emissions, Releases and Environmental Transport, UNEP 2013

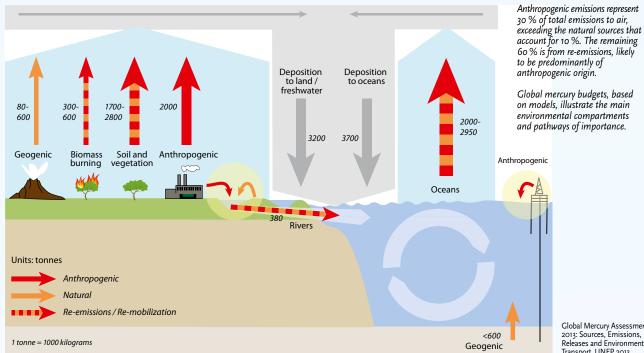


Global Mercury Observation System (GMOS) project builds on existing national and regional monitoring networks to create a coordinated global system for monitoring mercury, including a large network of ground-based monitoring stations. New sites are being installed in regions where few monitoring stations exist, especially in the Southern Hemisphere.



Technical Background Report for the Global Mercury Assessment 2013, UNEP 2013

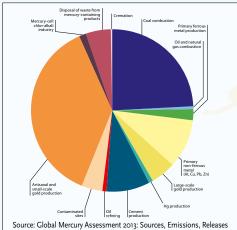
Compiled for the first time the global distribution of mercury contaminated sites and their mercury releases and emissions to the atmosphere and the aquatic environment, as presented in the 2013 UNEP Global Mercury Assessment.



Global Mercury Assessment 2013: Sources, Emissions, Releases and Environmental Transport, UNEP 2013

Global Mercury Assessment and National Inventories

■ Articles 7, 8, 9, 12, 14, 17, 18, 19, 20, 21, 22 and Annexes C and D



Source: Global Mercury Assessment 2013: Sources, Emissions, Releases and Environmental Transport, UNEP 2013

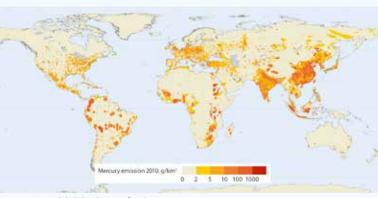
UNEP Global Mercury Assessments provide increasingly robust information on emissions and releases from key sectors and regions.

About half of anthropogenic emissions to air come from industries using raw materials with natural traces of mercury: Coal

- · Non-ferrous metals
- Cement

About half of the anthropogenic emissions to air come from:
• Artisanal and small-scale gold mining

- Industries using mercury in processes and products
 Waste disposal of mercury containing products



Global distribution of anthropogenic mercury emissions to air in 2010.

Source: Global Mercury Assessment 2013: Sources, Emissions, Releases and Environmental Transport, UNEP 2013



The UNEP Global Mercury Partnership is acting now on the substantive areas of the Minamata Convention on Mercury. This brochure illustrates key issues and how they are being addressed by partners of the UNEP Global Mercury Partnership.

