Chair’s Summary

Agenda Item 1: Opening of the meeting

1. H.E. Mr Fernando Coimbra, Ambassador and Permanent Representative of Brazil and Chair of the Committee of Permanent Representatives, opened the meeting and welcomed its members and observers, including major groups and stakeholders.

Agenda Item 2: Adoption of the provisional agenda of the Sixth Annual Subcommittee meeting.

2. Following a request for clarification by one Member State on whether the issue of the offer by the government of Sweden to host an event in commemoration of the UN Conference on the Human Environment in 1972 could be addressed under agenda item 5 (iv) and a statement by the delegation of Sweden indicating their availability to provide information on this issue, the meeting agenda was adopted.

3. In her opening remarks, Ms Inger Andersen, Executive Director of the UN Environment Programme, emphasized the importance of multilateralism and international cooperation to solve environmental challenges and the climate crisis, particularly in light of the 75th session of the United Nations General Assembly and the UN Biodiversity Summit which highlighted the nature agenda and furthered the message on the interconnectedness between people, nature and the planet. Ms. Andersen called upon Member States to harness the current momentum on nature and biodiversity and she looked forward to receiving further guidance from the Annual Subcommittee on UNEP’s programme performance, on the draft Medium-Term Strategy and Programme of Work and on the preparations for UNEA-5.

4. In their opening statements, regional and political groups and Member States, recognized the exceptional circumstances associated with the COVID-19 pandemic and expressed appreciation for the arrangements for holding the meeting virtually, as well as emphasized the need to abide by the timeliness for submission of documentation. The opening statements, as well as other written statements from Member States and stakeholders, are available on the online meeting page.

Agenda Item 3: Programme performance review 2018-2019, including relevant UN Environment Assembly Resolutions.

5. The Secretariat introduced the programme performance review covering the period January 2020 to June 2020, noting the exceptional circumstances associated to the COVID-19 pandemic. All presentations are available on the online meeting page.
6. Member States provided the following general guidance to the Secretariat:

a) Expressed appreciation for all activities undertaken under all subprogrammes, recognizing the challenges brought by the current pandemic,

b) Welcomed the progress on the development of the online reporting tool on UNEA resolutions in accordance with UNEA resolution 4/22,

c) Requested the Secretariat to exclusively use UN-sanctioned cartographic information,

d) Requested the inclusion of a short section on concluding remarks or summary from the Secretariat in the report, showing the interplay and synergies between different subprogrammes,

e) Highlighted the continued regional/geographical imbalance in the Secretariat, in particular in senior positions, and requested additional information on the measures envisaged to address this issue, as well as concrete proposals to deal with the matter expeditiously,

f) Encouraged a review of the format of the report, making it easier to read and report on and highlighting information on how UNEP works with countries. Delegates emphasized the importance of incorporating environmental considerations associated to the post-pandemic recovery efforts, bearing in mind the need to respect national priorities,

g) Requested the Secretariat to provide further clarity on the progress across the subprogrammes against targets rather than expected accomplishments,

h) Took note of the financial overview, noted that only 42 Member States were contributing to the Environment Fund, supported UNEP’s resource mobilization and called for the monitoring of the risks relating to the financial situation.

i) Encouraged collaboration with the United Nations Resident Coordinators and United Nations Country Teams to further support member States in their efforts to implement the environmental dimension of sustainable development.

7. The Secretariat committed to ensure that future documents rely on official UN maps. It also clarified that the programme performance review presented covered only a period of six months and that the PPRs for the 12, 18- and 24-month periods will contain more detailed information, demonstrating the interplay and synergies between subprogrammes, as well as assess progress against indicator targets. The Secretariat reiterated its commitment to address geographical representation and that an outreach strategy will be rolled that has been delayed due to COVID-19.

Sub-Programme on Climate Change

8. Member States noted that adaptation and mitigation are equally important, inquired about UNEP's support to subnational climate action efforts as well as about the basis for UNEP support to country climate strategy setting, requested further information on UNEP’s GCF project pipeline, and underlined the need for clear terminology.

Sub-Programme on Resilience to Disasters and Conflicts

9. Member States commended the work done in response to the pandemic, appreciated the synergy with the work on climate change, encouraged further work on the Sendai framework, and recommended the Secretariat to elaborate on how the themes of the existing Resilience to Disasters and Conflicts sub-programme will be mainstreamed in the new Medium-Term Strategy.

Sub-Programme on Healthy Productive Ecosystems

10. Member States requested additional information on the implementation of the UNEP’s Marine and Coastal strategy.

Sub-Programme on Environmental Governance

11. Member States appreciated the work on engaging with UNCTs and development of country frameworks, and recommended the Secretariat to strengthen regional engagement, including for Eastern European
countries, to explore ways to make the sub-programme more attractive to donors, and to provide details on plans to mainstream environmental considerations into national fiscal planning beyond cooperation frameworks and other national plans.

Sub-Programme on Chemicals, Waste & Air Quality

12. Member States noted the importance of the implementation of the Action Plan “Towards a pollution-free planet”, of the contribution to the development of a beyond-2020 framework for the sound management of chemicals and waste, of continuing to provide support to the ad hoc open-ended expert group on marine litter and microplastics, of ensuring effective coordination of the implementation of resolutions related to marine litter, translating key messages of key reports into all UN languages, providing more information on the gap between budget and available resources, identifying more outcome-oriented indicators, promoting stronger links between the chemicals, waste and air quality agenda to other agendas such as health, biodiversity and climate change.

Sub-Programme on Resource Efficiency

13. Member States recommended the Secretariat to explain how UNEP is assisting countries to develop sustainable recovery stimulus packages and building back better initiatives working through the UNCTs, and to share additional information on the post-2020 framework on sustainable consumption and production in light of the expiration of the 10-year Framework Programme of Action, and further recommended that different initiatives be brought together to accelerate progress towards sustainable consumption and production.

Sub-Programme on Environment Under Review

14. Member States recommended the improvement of the UNEP World Environment Situation Room (WESR), so as to include an interactive platform with country data and relevant policy information, and elaborate on how it fills the gap to access policy-relevant information on the environment following the discontinuation of UNEP Live, noting the link with the process on the future of GEO.

Conclusion

15. On behalf of the Committee, the Chair thanked the Secretariat and requested the Secretariat to take due consideration of guidance provided by the Committee for the implementation of the Programme of Work and Budget for 2021-2011 and for the next iterations of the programme performance reviews.

Agenda Item 4: Consideration of a draft UNEP Medium-Term Strategy 2022-2025 and Programme of Work 2022-2023

16. The Executive Director introduced UNEP’s vision for its Medium-Term Strategy (MTS) 2022-2025 and Programme of Work and Budget (PoW) 2022-2023, explained that the narrative of both documents based on the three major environmental crises of climate change, biodiversity loss and pollution. The MTS and PoW would set the direction for UNEP to contribute to the necessary transformative shifts that can target the drivers of these crises. UNEP would operate in line with Agenda 2030, the SDGs, as well as the post-2020 frameworks for biodiversity, chemicals and waste management, having the horizon of 2050, while upholding gender equality and a rights-based approach, and leveraging the opportunity offered by the reform of the UN Development System. The draft MTS is founded on collaboration and inclusivity, and benefits from the extensive consultations undertaken by UNEP with the CPR, as well as Major Groups and Stakeholders, including Youth and Faith-Based Organizations and secretariats of the multilateral environmental agreements (MEAs).

17. The Secretariat presented the draft of the MTS 2022-2025 and PoW 2022-2023 in more detail, mapping out UNEP’s actions on climate, nature and chemicals and pollution and indicating how they will drive the programme’s actions towards the strategic aspirations, underpinned by actions on science-policy and environmental governance, and enabled by actions on finance and economic transformations, as well as
18. The Subcommittee took note of the presentations, and provided the following guidance:
   a) Appreciated the open, inclusive and transparent process led by the Secretariat in the development of both documents, while highlighting the importance of timely submission of the documentation ahead of CPR meetings,
   b) Reiterated the need to take into account the needs and capacities of developing countries, in particular in relation to poverty eradication, and to strengthen the assistance provided to them to implement their commitments on the environmental dimension of sustainable development.
   c) Respect existing internationally agreed-upon frameworks, including the multilateral environmental agreements, while avoiding duplication of work and respecting the mandates of other multilateral bodies and conventions.
   d) Leverage the opportunity offered by United Nations Reform, mainly through the work of UNEP’ Regional Offices in collaboration with United Nations Country Teams.
   e) Supported the overall direction of the MTS and PoW, while noting the need to ensure that UNEP’s ambition is an appropriate reflection of the programmes’ capacities and role within the United Nations system, in line with its mandate as agreed by the Member States and described through multilaterally agreed-upon language and to avoid duplication of work with other multilateral bodies and conventions.
   f) Appreciated that science is at the core of the draft MTS, particularly within the situation analysis, while calling for more references to emerging issues of scientific relevance, including the COVID-19 pandemic and UNEP’s role in supporting countries in their recovery efforts, and nexus issues that relate to human health and environmental degradation, as well as ensuring increased participation of scientists from developing countries in the work undertaken under the auspices of UNEP.
   g) Commended the inclusion of sustainable consumption and production as an underlying theme to the entire MTS, which falls well under UNEP’s vocation, while recommending a stronger foundation of the narrative alongside circular economy and resource efficiency as well as further references into the proposed subprogrammes.
   h) Recommended to further highlight in the MTS the lessons learned from past strategic cycles to show linkages to existing actions and secure consistency of future action, while further embedding references to the role of UNEA and its resolutions, as well as the Environment Management Group, as mechanisms and platforms that can increase ambition and set the global direction for environmental action.
   i) Noted the need to secure further clarity on some aspects of the next iteration of UNEP’s draft PoW, including, but not limited to: stronger interlinkages between the three pillars of MTS and the theories of change of the PoW, incorporate elements of the MTS, so it can be read as a self-standing document, showcasing the integration and co-benefits among the subprogrammes, supported by adequate baselines and data collection to measure progress; the inclusion of risk mitigation strategies in support of the existing assumptions and drivers; the key actions, projects and programmes that UNEP will undertake to achieve its aspirations; the development of an improved indicator framework, based on the current iteration, that presents UNEP’s contribution in the form of outcomes more clearly connected to SDG indicators; the inclusion of more elaborated performance measures on gender and human rights, and UNEP’s contribution to the UN Reform;
   j) Requested an update on the revised UNEP policy on environmental defenders,
   k) Noted that the expression “nature-based solutions” has not yet been multilaterally agreed-upon and therefore should be avoided in the MTS and PoW.

19. The Executive Director thanked for the comments, reiterating that UNEP’s proposed MTS and PoW are fully in line with its mandate. She clarified that UNEP is revising its 2018 policy on environmental defenders and that the CPR would be informed once the revised document is issued. She further highlighted that UNEP’s prospected work on digital transformation would be reflective of the Global Environmental Data Strategy, as agreed by member States at UNEA-4 through resolution 4/23, and the related need to improve UNEP’s work on data collection, public accessibility and use through platforms that provide up-to-date, quality-assured, credible and relevant data, including geospatial data, statistics, indicators and data analysis on the environment.
20. The Secretariat presented the proposed budget for the Programme of Work 2022-2023, amounting to $873 million in total. This budget proposal was developed on a conservative scenario which involves maintaining the Environment Fund at $200 million for the biennium with 10% reductions on earmarked and global funds. The Secretariat presented the allocation of the Environment Fund across the thematic, enabling and foundational pillars. The Secretariat was pleased to convey that the average budget allocation from all funding sources and across all subprogrammes was planned as 93% of the overall budget.

21. With regards to the proposed budget, members States provided the following general guidance to the Secretariat:
   a. Noted with appreciation that the budget proposal attempts to strikes a balance between realism and ambition. Some Member States underscored the importance for all member States to contribute to the Environment Fund as per the Voluntary Indicative Scale of Contributions (VISC), also referred to informally as “fair share”, as key to ensuring budget realization. Furthermore, new avenues for soft earmarking were welcomed
   b) Welcomed the emphasis on risk management, lessons learned, investment in human resources and assessments under the Programme Management and Support components but requests more clarity on how the external evaluations would fit in this framework,
   c) Supported the conservative approach for the budget envelope that factors in the COVID-19 impact on financial resources,
   d) Requested core funds to be prioritised towards the foundational subprogrammes of Science Policy and Environmental Governance,
   e) Requested that the Environment Fund should cover the costs associated with the Global Environmental Outlook (GEO),
   f) Asked for clarity on the additional staff positions proposed in the PoW.

22. The Secretariat took note of Member States guidance with regards to investment in human resources, internal and external evaluations, as well as informed of its intention to continue to address the need to ensure balanced geographical representation. With regard to the Environment Fund allocations, the Secretariat explained that the resources towards Science Policy subprogramme increased by $3 million as compared to the 2020-2021 Programme of Work. This responded to the calls of various member states to prioritise that the Environment Fund be enabled to funding the Global Environmental Outlook (GEO), while noting that the Regular Budget also includes resources dedicated for GEO. With respect to the additional staff in the PoW, the Secretariat clarified that 20 out of the 29 additional posts are project-related and funded from extrabudgetary resources, while only 9 posts are anticipated to be financed from the Environment Fund. These positions are required to deliver the results and objectives of the MTS and PoW and are not filled yet due to the temporary freeze on Environment Fund posts recruitment in place now.

23. The Chair invited delegations to submit their comments in writing to the Secretariat as soon as possible and, on behalf of the Committee, requested the Secretariat to take due notice of the guidance provided, so as to take them into account in the next round of discussions on the MTS, PoW and Budget.

Agenda Item 5: Implementation of UNEA decision 4/2 entitled “Provisional agenda, date and venue of the fifth session of the United Nations Environment Assembly”

i) Stock-taking meeting for the process for review by the CPR.

24. The Chair invited the Co-Facilitators for the process for review by the Committee of Permanent Representatives, as appointed at the 6th Meeting of the Annual Subcommittee, to present document UNEP/ASC.7/3, entitled “Converging elements of consensus for the Process for review by the Committee of Permanent Representatives”, and report on any further developments in view of the informal consultations in the days preceding consideration of this agenda item.

25. The two Co-Facilitators, Mr. Marcus Davies of Canada and Mr. Mapopa C. Kaunda of Malawi, provided a brief overview of the consultation process and elements document, and expressed their appreciation to all delegations for their constructive and fruitful engagement throughout the process. They also referred
to several informal meetings organized in advance of the stock-taking meeting and presented a number of additional proposals which had been developed to achieve broader consensus on the basis of additional guidance from Member States.

26. Several delegations commended the leadership of the Co-Facilitators throughout the process, as well as the support of the Secretariat, and applauded that the document contained useful recommendations to increase the efficiency and effectiveness of UNEA and of the CPR, particularly in the intersessional period. Delegations also explained their positions on outstanding issues, which pertained *inter alia* to the naming of the meeting of the Open-Ended Committee of Permanent Representatives and the Meeting of the Annual Subcommittee, an annex including additional clarification on the role and function of the UNEA and CPR Bureaux, and recommended timelines for the preparation of draft resolutions and decisions for UNEA.

27. The Chair reiterated the appreciation expressed to the Co-Facilitators in assisting Member States to reach broad consensus, called on delegations to show flexibility and act constructively on the remaining open issues, and presented a compromise proposal for final consideration during the final day of the 7th meeting of the annual subcommittee, with a view to seek endorsement of the text.

28. Following consideration of agenda item 5 (i) on the final day of the meeting, it was agreed to include the Chair's compromise proposal, as contained in the document entitled “Outcome of the stock-taking meeting for the Process for review by the Committee of Permanent Representatives, as mandated by UNEA Decision 4/2” as an annex to this Chair's Summary, with the understanding that paragraph 3 of the document had not reached consensus and therefore additional consultations on this outstanding issue in advance of UNEA-5 would be required. It was also agreed to entrust the Bureau of the CPR to propose a way forward for how to conduct such consultations, for consideration by the CPR at its 152nd meeting.

5. (ii) Action plan for the implementation of subparagraphs (a)–(h) of paragraph 88 of the outcome document of the United Nations Conference on Sustainable Development

29. The Secretariat introduced a draft action plan for the implementation of paragraph 88 of the Rio+20 outcome document, “The future we want”, prepared in accordance with UNEA decision 4/2, paragraph 14, and underscored the consultative process through which the draft action plan was developed, in accordance with the roadmap endorsed at the 6th annual subcommittee meeting in October 2019.

30. Delegations thanked the Secretariat for developing a clear and actionable draft action plan, underling the need to implement paragraph 88 in its entirety. In doing so, delegations raised questions associated with the costing of the action plan, lead actors and timelines, and relation to the medium-term strategy and the programme of work. Delegations also encouraged the Executive Director to include in the plan who is to take action as well as relevant timelines. Members also raised specific improvements, particular on subsections (a) on universal membership and strengthening the governance; (b) on financing; (c) on UNEP’s coordination role; (d) on science-policy interface; (e) on environmental information and (f) on capacity building.

31. The secretariat took note of the detailed suggestions and proposals to the draft plan from member States covering all subparagraphs of paragraph 88 of the Rio+20 Outcome document, with a view to develop a revised version of the action plan for submission to UNEA-5.

32. The Chair thanked delegations for their inputs and invited them to send their written inputs to the Secretariat by Friday, 23 October 2020 and requested the Secretariat to take due notice of the guidance provided, so as to take them into account in the next iteration of the draft Action Plan.

5. (iii) Preparations for UNEA-5, including a possible scoping exercise and/or timetable for the tabling of resolutions for UNEA-5.

Draft preliminary outline of the Executive Director’s report to UNEA-5
33. Following a presentation by the Executive Director on the Draft Preliminary Executive Director’s Report to UNEA-5, member States welcomed the outline of the text and highlighted the inclusive process of development of such an important document. Delegations in general appreciated the focus on the four transformational areas of action, the clear links to the impacts of the COVID-19 pandemic, and the call to build back better, noting that UNEP is in a unique position to provide leadership on the road to a sustainable recovery. Member States further called for the report to clearly reference the central role of the conservation and sustainable use of biodiversity and highlight the link to internationally agreed environmental goals vis-à-vis the SDGs.

34. Several Member States also noted that the four transformative areas for action could be further refined, in order to align them more closely with the mandate of UNEP and to avoid fragmentation of the integrated nature of the SDGs. Some Member States also emphasized that the consideration of the theme of UNEA should be without prejudice of ongoing processes under the Multilateral Environmental Agreements.

Scoping exercise and/or timetable for the tabling of resolutions and decisions for UNEA-5

35. With regards to the scoping exercise and timetable for the tabling of resolutions and decisions, as well the draft UNEA-5 structure and agenda, Member States underlined the need to find a compromise solution that would allow the UNEP and UNEA to fulfill their mandates, while recognizing the real limitations imposed by the pandemic.

36. The representative of Norway, on behalf of the Presidency of the Assembly, briefed delegates on the decisions of the UNEA Bureau in its meeting held on 8 October, which included (i) the support to a two-step approach as envisaged in the Presidency’s proposal: to convene UNEA-5 in February 2021 in a first virtual segment under a streamlined agenda, followed by a resumed UNEA-5 presentational session in February 2022 to consider substantive issues; (ii) the invitation to the CPR Chair with the support of the Secretariat to initiate the intergovernmental work towards the definition of the procedural decisions and resolutions at the upcoming meeting of the annual subcommittee; and (iii) the request the Secretariat to propose a structure for the first part of UNEA-5 in February 2021.

37. In addition, in recognizing that the UNEA Bureau was divided on the suggestion of adopting a ministerial declaration in February 2021, the Presidency highlighted its intention to continue consultations with Member States to build consensus on a set of relevant political messages that could be agreed in advance of the virtual segment of UNEA-5.

38. On the timing, scope and format of UNEA-5, there was a broad agreement with the “two-step approach” that would allow for the Assembly to be convened in February 2021, in a virtual format and in a manner consistent with its rules of procedure, to address time-sensitive administrative and budgetary matters necessary to UNEP’s business continuity. Member States generally converged to the understanding that those matters are the Medium-Term Strategy 2022-20205 and the Programme of Work and Budget 2022-2023. Member States also exchanged views on the possibility of organizing a high-level segment already in the first segment of UNEA-5. Members States were also in agreement of a holding a resumed session in February 2022 to take action on substantive matters, yet underscored that the format and exact timing of the session should be further agreed upon. Some delegations argued that the choice of a “two-step approach” should not lead to prejudgments of other ongoing multilateral processes.

39. Several delegations, including regional and political groups, indicated that they would not be in a position to engage in the preparation of substantive outcomes through virtual consultations, as the limitations of online platforms may impede the equal, transparent and inclusive participation of all Member States due to issues of connectivity, interpretation and different time zones. Several delegations stressed that these reservations would also apply to the preparation of the ministerial declaration of UNEA-5. On the other hand, other Member States considered that UNEA-5 should count with a high-level outcome already at its first segment.

40. In this regard, the subcommittee was of the view that consultations should continue in the context of the CPR in order to reach a joint understanding on the minimalistic set of outcomes that could be, in principle,
envisaged for the first segment of UNEA-5, to be prepared and held virtually. The timing of the 152nd meeting of the CPR, scheduled for 19 November, was referenced as a milestone to reach agreement on this issue.

5. (iv) Preparations for UNEP@50

41. The Chair invited the Executive Director to brief the subcommittee on the preparations to commemorate the 50th anniversary of the creation of UNEP. The briefing was followed by an intervention of the delegation of Sweden, who provided additional information on a document entitled “working draft non-paper” regarding its proposal to host a UN high level meeting in Stockholm in 2022.

42. Member States expressed wide support for the commemoration of UNEP@50 to take place in Nairobi, and several delegations indicated that this event could take place at resumed segment of UNEA-5, in early 2022. Member States also expressed interest in continuing the consultations with the Executive Director on the preparations of UNEP@50 and requested the Secretariat to update the report on this matter for further consultations at the CPR. Member States took note of the proposal of the Executive Director to include UNEP@50 in the agenda of UNEA-5.

43. Several delegations taking the floor under this agenda item also referred to the offer of the government of Sweden to host a UN high level meeting in Stockholm in 2022. Among them, many expressed support to the initiative. Member States appreciated that Sweden had made available additional information on their offer, noting that the proposal had been presented in the 6th Annual Subcommittee Meeting. Many delegations converged to the understanding that UNEP@50 and a proposed event to commemorate the 1972 Stockholm Conference are distinct but could be complementary. Several delegations requested to continue to be updated on the next steps regarding the proposal by Sweden, including the negotiations of an enabling resolution in the UN General Assembly. Some Member States indicated reservations regarding the proposal. One delegation proposed that UNEA-5 and Stockholm+50 be merged into a single meeting and a few delegations suggested that the proposed meeting in Stockholm be of a ceremonial nature and produce no outcome.


44. The Deputy Executive Director, Ms. Joyce Msuya, introduced the online monitoring and reporting tool as part of the implementation of UNEA resolution 4/22.

45. Member states generally commended the work of the Secretariat in developing and making available the online tool, requested the addition of a calendar of upcoming meetings, asked for additional information on how and when Member States are expected to voluntarily submit information into the portal, and underlined the need for the Secretariat to ensure that information from Member States is correctly attributed. The Secretariat was also invited to ensure that the information on the portal is meaningful and easily accessible to all interested parties.

46. The Secretariat took note of the guidance and comments and committed to take it into consideration in the future development of the portal. The Deputy Executive Director thereafter formally launched the online monitoring and reporting tool.


48. Member states commended the work done by the Co-Chairs and stressed that the Global Environment Outlook is the one of the most important UNEP products. Member States also expressed readiness to
support the remaining work, underlined that GEO process should be funded through the core funding of the organization, ensure adequate regional representation in the GEO process, and suggested improved synergies with the work of the Multilateral Environmental Agreements.

49. The Secretariat thanked the Co-Chairs for their efforts in leading this consultative process and committed to taking into account the feedback provided in follow up of this meeting.

8. Consideration of a draft Chair’s Summary.

50. The meeting adopted the Chair’s Summary.

9. Other matters.

51. The Co-Facilitators of the informal consultations on the implementation of General Assembly resolution 73/333, H.E. Ms. Saqlain Syedah and Mr. Ado Lohmus, suggested that, due to the impossibility of holding in-person meetings at the present moment, the second informal consultative meeting (scheduled for 3-5 November 2020) be rescheduled to a later date. The meeting generally converged towards the postponement of that meeting and recommended the CPR Bureau to consider the issue, taking into account the views expressed.

10. Closing of the meeting.

52. The Executive Director expressed deep appreciation to the Chair for his able chairmanship, acknowledged the hard work of the Secretariat to organize the 7th meeting of the annual subcommittee as a virtual meeting, and sincerely thanked Member States and Stakeholders for their rich and constructive contributions throughout the week.

53. The Chair thanked all delegations as well as the Secretariat for their contributions and declared the meeting closed.