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MEDITERRANEAN ACTION PLAN

Second Seminar on Legal and Management
Instruments for the conservation of the
Mediterranean Coasts

Mallorca, Baleares, 6 - 8 June 2002

**REPORT OF THE
SECOND SEMINAR ON
LEGAL AND MANAGEMENT INSTRUMENTS
FOR THE CONSERVATION OF THE
MEDITERRANEAN COASTS**

UNEP/MAP
Athens, 2002

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Introduction

1. The Second Meeting on Legal and Management Instruments for the Protection of the Mediterranean Coasts was held in Palma de Mallorca (Spain), on 6-8 June 2002, at the Escola de Hoteleria of the University of Balearic Islands, at the kind invitation of the regional government of Balears.

Participants

2. The following Contracting Parties to the Convention for the Protection of the Mediterranean Sea against Pollution and its Protocols were represented at the meeting: Albania, Algeria, Bosnia & Herzegovina; Croatia, Cyprus, Israel, Lebanon, Morocco, Slovenia, Spain, Syrian Arab Republic, Tunisia and Turkey.
3. The MEDPOL, the Regional Activity Centre for the Blue Plan (BP/RAC), the Regional Activity Centre for the Priority Actions Programme (PAP/RAC), the Regional Activity Centre for Environment Remote Sensing (ERS/RAC) and the Regional Activity Centre for Cleaner Production (CP/RAC) were also present.
4. The following bodies were represented by observers: Palestine Authority, Regional Governments of Catalunya, Murcia and Andalucia.
5. The List of Participants is attached as **Annex I** to the present report.

Agenda item 1: Opening of the meeting

6. Mr. Humberto Da Cruz, Programme Officer at MEDU, was representing the Coordinating Unit of the Mediterranean Action Plan and acted as Secretary of the meeting. He opened the meeting thanking the Regional Government of Balears for their hospitality and welcomed the participants.
7. Ms. Margalida Roselló, Minister for Environment of the Regional Government of Balears, welcomed also the participants on behalf of the regional government. She expressed the wish that the meeting would be constructive for the conservation of our common heritage: the Mediterranean coasts.

Agenda item 2: Rules of procedure

8. The meeting decided that the Rules of procedure for Meetings and Conferences of the Contracting Parties to the Convention for the Protection of the Mediterranean sea against Pollution and its Protocols would apply *mutatis mutandis* to its deliberations.

Agenda item 3: Election of officers

9. In accordance with Rule 20 of the Rules of procedure and after informal consultations, the meeting unanimously elected the following Bureau:

Chairperson: Ms. Myroula Hadjichristoforou (Cyprus)
Rapporteur: Mr. Mohamed Benzahra (Morocco)

Agenda item 4: Adoption of the agenda and organization of work

10. The meeting adopted the provisional agenda contained in document UNEP(DEC)/MED WG.209/1. The agenda is attached as **Annex II** to this report.

Agenda item 5: General introduction

11. The President took the floor, inviting Mr. Da Cruz to make the first presentation and a general introduction to the meeting.
12. Mr. Da Cruz presented the socio-environmental situation of the Mediterranean sea and MAP legal and management instruments for its protection.
13. Ms. María Jesús Romero, a legal consultant was invited by the President to introduce her paper on "Progress in coastal legislation in the Mediterranean countries and in MAP integrated coastal area management plans".
14. The representative of Cyprus emphasized the necessity of integrating the environment and developing sectors for coasts conservation. She referred to her country, where in the past the aquaculture activities had been often located beside touristic places, while in the present these activities were restricted and separated from touristic areas.

Agenda item 6: Legal framework

15. Mr. Michel Prieur, an expert from the University of Limoges, made a presentation on the international legal bases of integrated coastal management.
16. The representative of Cyprus referred to MAP and Barcelona Convention as examples of cooperation between countries with an integrated approach for the conservation of the sea and the coastal areas.
17. Ms. María Jesús Rodríguez de Sancho, representative of the Ministry of Environment of Spain, made a presentation on the integrated management of the coast in Spain.
18. Ms. Souhir Karaouli and Ms. Kaouthar Tliche Aloui, representatives of the Ministry for Environment and Land Use Planning of Tunisia, presented the new Tunisian legislation for the protection of the sea and the coast.
19. The representatives of Turkey and Israel made brief presentations of the situation in their respective countries.

Agenda item 7: Integrated coastal management

20. Mr. Marko Prem, Deputy Director of PAP/RAC presented a paper on "Planning and Integrated management of the Coasts".
21. Mr. Taoufik Gargouri, from the National Agency for the Protection of the Environment of Tunisia, introduced the Programme of Integrated Coastal Management of SFAX in his country.
22. Ms. Francisca Baraza, representative of the regional government of Murcia, presented a proposal for an Integrated Management Plan for the area of Mar Menor (Murcia, Spain).
23. The representative of Cyprus underlined the importance of the buffer zones in the protected areas for an effective protection. She also remarked the difficulties that usually exist for nature conservation in tourist areas.
24. Mr. Jordi Romeva, representative of the regional government of Catalunya, felt that it was important to arrive to a common clarification of the coast concept, which had different legal approaches in the different countries. He noted that, depending on the context, the coast concept can be referred to the terrestrial or the marine part.

25. Concerning her presentation, Ms. Baraza was requested to specify who will be the main responsible in her project taking into account the enormous amount of participants.
26. Ms. Baraza wondered whether it was possible to tackle in reality the integrated management of the Spanish coast. In her opinion, only little steps could be made for the moment, due to the complexity of the issue and the different interests involved. She added that participation and consensus were essential for the development of a project like the one she had presented.
27. Mr. Gargouri was requested to specify the extent of involvement of the media in the project he had introduced to the meeting.
28. Mr. Gargouri explained that several consultants and NGOs had been involved and that open meetings had been organized for public participation. Information about the project had been provided in the radio.
29. Mr. José Manuel Gómez, representative of the regional government of Baleares, felt that the first condition needed for integration was cooperation between different administration levels. He referred to the presentation of the representative of the Ministry for Environment of Spain, and particularly to the coast restoration activities that he considered as belonging to the past. He believed that in the present the Ministry did not respect the other levels of administration and had committed "environmental terrorism", with the marine dredgings that had been made after a strong tempest that had devastated the Balearic islands. He explained that these dredgings had destroyed the sea bed life of the shore. He lamented the absence during this session of the representative of the Ministry, and consequently the absence of dialogue on the subject.
30. Mr. Prieur referred to the coast concept clarification. He believed that concerning legal aspects it was not an easy matter and felt that it was necessary to choose between a strictly legal or a wider delimitation. He pointed out that the problem to start experimental management programs was the definition of planning and integrated management units. In his opinion, environment should be integrated in the socio-economic sectors, according to the 4th principle of Rio and the 6th Article of the Treaty of Amsterdam.

Agenda item 8: Protected marine and coastal areas

31. Mr. Alfonso Polvorinos, from the NGO "Amigos del Mediterráneo", made a presentation on the SPAMIs as a new instrument for coast protection in the Mediterranean.
32. The representative of Cyprus emphasized the difficulties found in the Eastern Mediterranean for the declaration of new protected areas, essentially due to economic interests.
33. Mr. Eduardo Galante, an expert from the Universtiy of Alicante and President of the Spanish Comitee of IUCN, presented an introduction to biodiversity in the Mediterranean.
34. Mr. Andrés Alcántara, from IUCN, made a presentation on natural protected areas in the framework of conservation and integrated coastal management.
35. In relation with Mr. Alcántara's intervention, the representative of Cyprus underlined the necessity of connectivity when planning, in order to avoid the isolation of protected areas.
36. Mr. Alcántara agreed and took the opportunity to emphasize the importance of a strong presence of the Mediterranean experience at a world-wide level.

37. The representative of Cyprus agreed on this point and referred to the interest of the exchange of experiences, providing examples of exchange projects supported by MAP in Cyprus, Lybia and Morocco.
38. Mr. Enrique Laraña, an expert from the Universidad Complutense of Madrid, expressed his wish of an in-depth specification on the relation between economy, society and protected areas.
39. Mr. Alcántara noted that protection processes were more simple in a rich country than in the South of the Mediterranean. He mentioned the gender as another important issue, referring to different projects in protected areas managed by women that were obtaining outstanding economic benefits, especially in relation with honey production and ecotourism. He emphasized the importance of co-management with the local population.
40. Mr. Fernando Molina, representative of the regional government of Andalucía, made a presentation on "Natural Protected Areas as Instruments for Protection and Sustainable Use of the Mediterranean Coasts".
41. Mr. Romeva made a final presentation on this issue concerning the "Protected Areas of the Catalunyan Coast and its Management Model".

Agenda item 9: MAP support instruments for the protection of the Mediterranean coasts

42. Ms. Elisabeth Coudert, from the Blue Plan (BP/RAC) introduced the diagnostics and indicators for the evaluation of the Mediterranean coast used in this programme.
43. Mr. Giovanni Cannizzaro, Director of ERS/RAC, made a presentation on Remote Sensing as a support instrument for the protection of the Mediterranean coasts.
44. Mr. Saverio Civili, MED POL Coordinator, presented his contribution about the "Reduction of Land-based Pollution as a Key Element for the Protection and Sustainable Use of the Mediterranean Coast".
45. Mr. Victor Macià, Director of CP/RAC, made a presentation on Clean Production and reducing the pollution of the Mediterranean coasts by acting against its principal causes.
46. It was highlighted by several participants that clean production was an important step, especially for small industries and that pilot projects were important to give ideas to each country.
47. Mr. Macià specified that he had presented only two examples in his lecture but that in fact similar projects had also been successful in other countries, like Turkey or Tunisia.
48. For the representative of Cyprus, the old industries could be the most problematic. The new industries had necessarily to follow the regulations about pollution while the old ones, like the wine factories, could need financial support for the conversion.
49. Mr. Macià observed that a series of recommendations had been already prepared to be provided to old industries.
50. Mr. Enrique Laraña made a presentation on "Risk Conciousness, Environmental Conflict and Social Participation".

Agenda item 10: Visit to the protected area of Albufera de Alcludia and analysis of its management model

51. A visit to Albufera de Alcludia was organised on June 8, guided by the Director of the Protected Area. The visit included a detailed explanation and discussion on the management of the area.

Agenda item 11: Any other bussiness

52. No other issue was raised.

Agenda item 12: Adoption of the report of the meeting

53. The Secretariat informed that the report of the meeting would be transmitted during July 2002, to be revised by the participants. The participants were required to make any comments to the report before 15 September 2002.

Conclusions of the meeting to be addressed to the Bureau of the Contracting Parties and the National Focal Points

1. It will be desirable to adopt a Protocol related to the Barcelona Convention on Integrated Coastal Area Management.
2. SPAMIs are welcomed as a useful instrument to protect natural areas of special importance, but it is necessary to have a better distribution all over the Mediterranean as well as a good integration with the surrounding areas.
3. It will be desirable to adopt common rules for the management of coastal and marine areas in the Mediterranean and to improve cooperation and training of experts.
4. It is necessary to improve cooperation between different countries and projects to share the very relevant results achieved in some regions.
5. It is necessary to improve the use of financial and fiscal instruments for the protection of the coast.
6. It is essential to extend the processes of ICAM in the Mediterranean through the integration and participation of all concerned sectors.
7. National and Regional legislation should be improved to fill the gaps and weaknesses existing in what concerns coastal management.
8. For monitoring and protection of coastal areas it has been shown that satellite remote sensing data, integrated with in situ data and models in Geographic Information systems, can be a very useful tool to obtain updated, frequent, homogeneous and accurate monitoring and forecasting data and information.

Agenda item 13: Closure of the meeting

54. Mr. Da Cruz thanked the government of Baleares for the excellent organization of the meeting and for the solid cooperation and generous hospitality.

55. Mr Da Cruz informed that the Director of Biodiversity of the government of Baleares, had expressed his apologies for not being able to join the participants in the excursion due to an unexpected compromise. He had wished a pleasant day and a satisfying closure of the meeting.

ANNEX I

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ANNEX II

AGENDA

5 JUNE

Arrival of the participants

6 JUNE

- 9.30 Opening of the meeting
- 10.00 General Introduction
Socio-environmental Situation of the Mediterranean Sea and legal and management Instruments for its Protection
Humberto da Cruz
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- 10.30 Progress in coastal legislation in the Mediterranean countries and in MAP integrated coastal area management plans
Maria Jesús Romero
Consultant
- Legal Framework**
- 10.45 International legal bases of integrated coastal management
Michel Prieur
Director of CRIDEAU-CNRS-INRA,
University of Limoges
- 11.30 Coffee Break
- 11.45 The Spanish Law for the Coast : Balance and Perspectives.
Maria Jesus Rodriguez de Sancho, Direction General for the Coasts
Ministry of the Environment (Spain)
- 12.15 The new Tunisian law for the protection of the sea and the coast
Souhir Karaouli
Ministry for the Environment and Land Use Planning of Tunis
- 12.45 Presentations by the countries and general discussion
- 14.00 Lunch Break
- Integrated Coastal Management**
- 16.30 Planning and Integrated Management of the Coasts
Ivica Trumbic/ Marko Prem (PAP/RAC)
- 17.15 Programme of Integrated Coastal Management of SFAX, Tunisia
Taoufik Gargouri (ANPE)
- 17.45 Proposal of an Integrated Management Plan for the Area of Mar Menor (Murcia, Spain)
Francisca Baraza
Government of the Murcia Region
- 18.15 Coffee Break
- 18.30 Presentations by the countries and general discussion
- 19.30 End of the day

7 JUNE

Protected Marine and Coastal Areas

- | | | |
|-------|--|---|
| 9.00 | Natural Protected Areas in the framework of conservation and Integrated Coastal Management | Andres Alcantara, IUCN |
| 9.45 | SPAMIs. A new instrument for coast protection | Alfonso Polvorinos |
| 10.15 | Natural Protected Areas as instruments for Protection and sustainable use of the Mediterranean Coasts
The Andalousian case. | Hermelindo Castro
Junta de Andalucia |
| 10.45 | The Protected Areas of the Catalunyan Coast and its management model | Jordi Romeva, Generalitat de Catalunya |
| 11.15 | Coffee Break | |
| 11.30 | Biodiversity in the Mediterranean | Eduardo Galante
CIBIO |
| 12.00 | Presentations by the countries and general discussion | |
| | MAP Support Instruments for the protection of the Mediterranean Coasts | |
| 13.00 | Blue Plan. Diagnostics and indicators for the evaluation of the Mediterranean Coast | Elisabeth Coudert, Blue Plan |
| 13.30 | Remote Sensing as a support instrument for the protection of the Mediterranean Coasts | Giovanni Cannizzaro
(ERS/RAC) |
| 14.00 | Lunch Break | |
| 16.30 | The reduction of land-based pollution as a key element for the protection and sustainable use of the Mediterranean coast | F. Saverio Civili (MEDPOL) |
| 17.00 | Clean Production.
Reducing the pollution of the Mediterranean Coasts by acting against its principal causes | Victor Maciá (CP/RAC) |
| 17.30 | Risk Consciousness, environmental conflict and social participation | Enrique Laraña
University of Madrid |
| 18.00 | Coffee Break | |
| 18.30 | General Discussion and Conclusions | |
| 20.00 | End of the session | |

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| 9.00 | Visit to the Protected Area of Albufera de Alcudia and analysis of its management model | José Manuel Gomez,
Government of the Balears |
| 17.00 | Closing of the seminar | |