

Comments of India, dt.15.11.2023

**Ministerial declaration for the sixth session of
the United Nations Environment Assembly**

**“Effective, inclusive, and sustainable multilateral action to
tackle climate change, biodiversity loss and pollution”**

1. We, the world's ministers for the environment, have gathered in Nairobi, Kenya, from 26 February to 1 March 2024, together with representatives of international organizations, major groups and other stakeholders at the sixth session of the United Nations Environment Assembly, with the urgent aim of taking effective, inclusive and sustainable multilateral actions to tackle the three planetary environmental crises of climate change, biodiversity loss and pollution, and other challenges like desertification, deforestation, mindless production and consumption patterns, etc.
2. We reaffirm our commitment to all the principles of the Rio Declaration on Environment and Development, the 2030 Agenda for Sustainable Development and the Sustainable Development Goals (SDGs) and we welcome the recommendations of the Secretary General in his report Our Common Agenda and the Stockholm+50 International Meeting.
3. We acknowledge with great urgency the systemic threats posed by the three planetary environmental crises of climate change, biodiversity loss and pollution to sustainable development and their impact on human health, environment, and security, that are further aggravated by persistent levels of poverty, inequality and food insecurity.
4. We emphasize the importance of advancing integrated, science-based approaches, informed by the latest and best available evidence, as well as the knowledge of Indigenous Peoples and of local communities, to strengthen resilience to present and future emerging challenges, promote global solidarity and endeavour towards the realization of the UN General Assembly's resolution 76/300 on the human right to a clean, healthy, and sustainable environment.
5. We welcome the important outcomes of the twenty-seventh and twenty-eight sessions of the conference of the Parties to the United Nations Framework Convention on Climate Change (UNFCCC COP27 and COP28), including the decision to establish new funding arrangements for responding to loss and damage associated with the adverse effects of climate change, including a focus on addressing loss and damage; as well as the Sharm el-Sheikh Implementation Plan and XXX; the fifteenth meeting of the Conference of the Parties to the Convention on Biological Diversity (CBD) and its adoption of the historic [Kunming-Montreal Global Biodiversity Framework](#), to halt and reverse biodiversity loss by 2030 and the fifteenth Conference of the Parties to the United Nations Convention to Combat Desertification (UNCCD), and the [Abidjan Call](#) to act on drought, desertification and land degradation; as well as the Fifth International Conference on Chemicals Management (ICCM-5) including the Global Framework on Chemicals.
6. We also welcome with appreciation other recent, important multilateral achievements, including the adoption of the agreement under the UN Convention on the Law of the Sea on the conservation and sustainable use of marine biological diversity of areas beyond national jurisdiction (BBNJ), the outcomes of [2022 UN Ocean Conference](#), the 2023 UN Water Conference, the adoption by the General Assembly of Resolution 77/334 convening the next United Nations Water Conference in 2026 “to Accelerate the Implementation of Sustainable Development Goal 6”, the high-level meeting on the mid-term Review of the Sendai Framework for Disaster Risk Reduction and the 2023 meetings of the Conferences of the Parties to the Basel, Rotterdam and Stockholm Conventions.
7. We note with great concern that global ambition and implementation to address climate change remain insufficient to achieve the temperature goal of the Paris Agreement to hold the increase in the global average temperature to well below 2°C above pre-industrial levels, and pursue efforts to limit the temperature increase to 1.5°C above pre-industrial levels. The main findings of the Synthesis Report of the Intergovernmental Panel on Climate Change's (IPCC) Sixth Assessment Report (AR6) recognizing that, to limit global warming to 1.5°C, net global greenhouse gas emissions must be rapidly and deeply reduced by 43% below 2019 levels by 2030 to 60% by 2035 before ultimately reaching net zero CO₂ by 2050. By the current trajectory, it is likely that warming will exceed the 1.5°C target during the 21st century, which calls for deep, rapid and sustained emissions reductions in all sectors, especially those with large share and growth in

Commented [S1]: There is an overemphasis only on three environmental problems of climate change, biodiversity loss and pollution. Accordingly, it is proposed that we may add the following lines after pollution, so that this para is also aligned with the subsequent Para 5 and Para 8 as well as recognize the importance of addressing other environmental challenges.

Commented [S2]: Efforts to achieve 2030 Agenda for Sustainable Development are vital in addressing the environmental crises of climate change, biodiversity loss and pollution. Therefore, poverty, inequality and insecurity will aggravate the environmental crises should not be generalised. In view of this, we also supported the views stated by Russia, Brazil, Argentina, China, etc. on Para 3.

Commented [S3]: As countries are at different stages and levels of economic development and growth, a right-based approach to clean, healthy and sustainable environment should be promotional, voluntary and country driven, and guided by national circumstances and priorities.

Commented [S4]: (i) The Paris agreement has given the temperature goal of ‘Holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5°C above pre-industrial levels’ This para talks only about the 1.5 degree as if that is the only goal. Para 7 further mentions 1.5 degree C as the ‘target during 21st Century’, this is not acceptable keeping in view the provisions of Paris agreement which provides for Holding the increase in to well below 2°C and pursue efforts to limit to 1.5 degrees.

(ii) The paragraph 7 also talks about the sustained emission reductions in all sectors whereas Article 4 of the Paris agreement states that Developed country Parties should continue taking the lead by undertaking economy-wide absolute emission reduction targets and Developing country Parties should continue enhancing their mitigation efforts, and are encouraged to move over time towards economy-wide emission reduction or limitation targets in the light of different national circumstances. Para 7 of the declaration is silent about the responsibility of the developed countries to take the lead in reducing emissions. Therefore, the term “those with large share and growth in gross GHG emissions” is not acceptable as these terms are not part of the UNFCCC classification of developed and developing countries.

(iii) Para 7 of the draft declaration talks about raising the level of support to developing countries. It neither talks about the nature of support to be enhanced nor it mentions as to who has to provide the support. Article 9, Article 10 and Article 11 of the PA, states that it is the developed country Parties who has to provide support on mitigation, adaptation, the means of implementation and its reporting. However, the paragraph 7 of the declaration is silent on such important aspects.

(iv) The findings of AR6 report of IPCC are based on certain assumptions. The IPCC report says that Modelled scenarios and pathways are used to explore future emissions, climate change, related impacts and risks, and possible mitigation and adaptation strategies and are based on a ran...

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Commented [S6]: This is also the language accepted at the G20 New Delhi Declaration.

~~gross GHG emissions, and for enhanced support provided and mobilized for developing countries and vulnerable regions to mitigate and adapt to climate change. We note that limiting global warming to 1.5 °C requires rapid, deep and sustained reductions in global greenhouse gas emissions of 43 per cent by 2030 relative to the 2019 level.~~

- 7 bis We also note with concern, the new report by the Intergovernmental Platform on Biodiversity and Ecosystem Services (IPBES), recognizing that more than 3,500 out of the 37,000 alien species that have been introduced by many human activities to regions and biomes around the world pose major global threats to nature, economy, food security and human health. Invasive alien species (IAS) play a key role in 60% of global plant and animal extinctions, and cost humanity more than \$400 billion a year— an amount that has quadrupled every decade since 1970.
8. We are aware that in order to revitalize the multilateral system and inspire decisive and collective action to tackle the three planetary environmental ~~crises~~ **challenges** of climate change, biodiversity loss and pollution, as well as other related crises of desertification, land and soil degradation and drought, we urgently need to reinforce global inclusiveness and solidarity and provide new, additional, predictable and adequate means of implementation.
9. We ~~are strongly committed~~ **take note of the need** to urgently address the challenges before us through effective, inclusive, sustainable, transformative, intra- and inter-generational and science- and knowledge-based actions together with all relevant actors and partners including civil society, academia and philanthropies Indigenous Peoples and local communities, the private and public sectors, as well as women and girls, children and youth, persons with disabilities and those at risk of being left furthest behind.
10. We therefore ~~underline the need to decide~~ **to take the following actions, taking into account Principles of Equity and Common but Differentiated Responsibilities** Respective Capabilities, as well as the special needs and circumstances of vulnerable regions and the specific challenges faced by developing countries, including Least Developed Countries (LDCs), Landlocked Developing Countries (LLDCs) and Small Island Developing States (SIDS):
- Deploy sustained global efforts to address climate change, in line with the ~~principles, goals and objectives of the UNFCCC and the goals of the~~ Paris Agreement, ~~towards achieving net zero greenhouse gas emissions by 2050 and keeping a limit of 1.5°C temperature rise within reach~~, including by addressing the urgent need for scaled up action for mitigation, adaptation and resilience, and setting higher ambition in the next round of Nationally Determined Contributions (NDCs) in order to reduce global GHG emissions by 43 per cent by 2030 ~~recalling Article 4.4 of the Paris Agreement, which provides that Developed country Parties should continue taking the lead by undertaking economy-wide absolute emission reduction targets~~. We will also take action on equity and social justice to achieve more sustainable outcomes and co-benefits and reduce trade-offs while advancing climate resilient development and protect our communities against disasters induced or exacerbated by climate change, such as drought, heavy rains, wildfires, heatwaves, famine, and flooding, which undermine the ability of all countries to achieve sustainable development.
 - Halt and reverse biodiversity loss by 2030 to achieve the objectives of the Kunming-Montreal Global Biodiversity Framework and put nature on a path to recovery for the benefit of people and the planet, including by conserving, restoring and sustainably using biodiversity and by ensuring the fair and equitable sharing of benefits from the use of genetic resources, including associated traditional knowledge ~~in accordance with the national circumstances, priorities and capabilities~~. We ~~further highlight will do so by accelerating~~ the rapid review and revision of strengthened national biodiversity strategies and action plans and the alignment of national targets with the GBF, while providing the necessary means of implementation, in recognition of the importance of sustainable biodiversity-based activities, products and services that enhance biodiversity to provide social, economic and environmental benefits for people, and by implementing in a timely manner the multilateral mechanism for benefit-sharing on the use of digital sequence information on genetic resources, including a global fund.
 - Cooperate for a just and sustainable energy transition that seeks to achieve an energy-secure future for all, ~~taking into account the Principles of equity and CBDR RC in the light of National circumstances while respecting local, national and regional needs and priorities, and define clear actions~~ to address climate change, ~~including a progressive phase-out of fossil fuels~~, considering the social and economic opportunities of climate action, avoiding negative impacts on the environment and natural resources and promoting effective social dialogue and cooperation among all stakeholders.
 - Deploy greater efforts, including mobilizing and allocating adequate resources, to enhance the environmental sustainability of minerals and metals, and address challenges associated with sand

Commented [S7]: This is the agreed language of the Sharm EL Sheikh Implementation plan.

Commented [S8]: The three issues of climate change, biodiversity loss and pollution are challenges being faced by all of us.

Commented [S9]: Each country has its own needs and priorities and the solution to the environmental challenges depends on the resources available and the national circumstances.

Commented [S10]: We prefer to use non-binding words.
Further, the actions mentioned subsequently are very comprehensive and wide cover many issues and cross-cutting issues in the context of environment, climate change, pollution, degradation, etc. Therefore, addressing these challenges would be herculean tasks for the Developing Countries without the Developed Countries taking the lead along with providing adequate means of implementation to the Developing Countries in terms of finance, capacity building and technology.

Any decision or commitment regarding Climate Change is suggested to be taken up for discussion at UNFCCC platform as that is the party-driven consensus-based forum for agreeing on the global climate actions. Any commitment/decision related to Climate change at UNEA will result into multiplicity of decision platforms and this must be avoided.

Commented [S11]: Neither Convention nor its Paris agreement mentions net zero target of 2050. These targets have been decided by the countries themselves keeping in view their development needs and priorities. The developed countries have been given the mandate under the Convention and its Paris agreement to take the lead in addressing and tackling Climate Change. India proposes to delete these words.
The Paris agreement has given the temperature goal of 'Holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5°C above pre-industrial levels. This para talks only about the 1.5 degree.

- mining and tailings management worldwide.
- e. Accelerate the negotiation of an international legally binding instrument to end plastic pollution, including in the marine environment, as resolved in UNEA resolution 5/14. We call on all Member States to continue to engage constructively in the ongoing negotiations with a sense of urgency and seek to reach common ground for a fair, effective and ambitious legally binding outcome of the INC by the end of 2024.
 - f. Enhance broader cooperation to address air pollution, including through the One Health approach, recognizing that air pollution is the leading environmental risk factor for human health, which contributes to negative impacts on ecosystems, does not stop at national borders and can impact regions in different ways, to achieve multiple benefits to the economy, ecosystems, climate and human health.
 - g. Deploy greater efforts towards the sound management of chemicals and waste, including through an integrated financing approach based on enhanced mainstreaming, greater industry involvement, and expanded dedicated external financing, to avoid negative health and environmental impacts, and accelerate the implementation of the Global Framework on Chemicals. We also strongly support the process to establish a new Science-Policy Panel to contribute further to the sound management of chemicals and waste and to prevent pollution, as per UNEA Resolution 5/8, and we call on Member States to engage constructively in its ongoing negotiations towards completion by the end of 2024.
 - h. Incorporate climate, biodiversity, pollution, as well as land neutrality, desertification and drought considerations into disaster risk management policies and actions to mitigate and prevent the adverse impacts of natural and human-made hazards on human health and the environment, strengthen the resilience to global risks and shocks and promote a sustainable and inclusive recovery to accelerate the achievement of the 2030 Agenda for Sustainable Development.
 - i. Achieve gender equality and empower all women and girls, in line with existing international commitments and obligations, to ensure the full, equal, effective and meaningful participation, representation and leadership of women at all levels of environmental decision-making, and promote the collection and use of gender and disability-disaggregated data and statistics across all policies and actions, in our pursuit of inclusive and equitable solutions to the three environmental planetary crises that leave no one behind.
11. We will leverage digital transformations as an enabling tool to support sustainable economies and societies through bridging existing digital divides, improving research, innovation and equal access to environmental information and harnessing emerging technologies for environmental sustainability, while ensuring that digitalization remains inclusive, equitable and sustainable.
 12. We note with great concern the findings of the Global Resource Outlook 2024 and commit to continue to advocate for a whole-of-society approach that can effectively empower societies at large, and particularly people in vulnerable situations, to accelerate research, innovation, education and behavioural change, facilitate their just transition to sustainable consumption and production and move towards the implementation of economic policies and models, including along value chains, resource efficiency and other related approaches such as sustainable and circular bioeconomy, and sustainable lifestyles, in line with the 10 YFP Global Strategy for Sustainable Consumption and Production 2023- 2030.
 13. We call upon Member States, International Financial Institutions, international development banks, private foundations, philanthropies, funds and other actors to promote further synergies and coherence in financing action to address the three environmental planetary crises and challenges of climate change, biodiversity loss and pollution, aligning relevant policy and regulatory measures with international goals and targets to provide incentives and an enabling fiscal and policy framework for resource mobilization, as echoed at the International Monetary Fund and World Bank 2023 annual meeting held in Marrakech. We will engage domestic, international, and private sector actors towards a rapid mobilization and scaling of accessible new, additional, predictable means of implementation, in line with the Addis Ababa Action Agenda of the Third International Conference on Financing for Development, while welcoming ongoing efforts to reform the international financial architecture, including reshaping economic governance models and decision-making to better account for the environment in measuring progress beyond gross domestic product.
 14. We reiterate our recognition of UNEP's role in strengthening the science-policy interface and to undertake strategic foresight and horizon scanning, in collaboration with existing science-policy platforms to improve the capacities of Member States and stakeholders at all levels to prioritize scientific research and stimulate and encourage decision making and actions that can anticipate trends and risks, and prevent and respond to emerging and future environmental issues.
 15. We note the increasing necessity and catalytic role of UNEP and its Regional Offices in strengthening

regional cooperation, including through the Regional Ministerial fora, to tackle context-specific environmental challenges. We also recognize the increasing demand for synergetic environmental support at the country level and UNEP's engagement with Resident Coordinators and UN Country Teams to support mainstreaming of environmental issues into planning, programming and operations, and including the environmental dimension of sustainable development in Common Country Analyses and UN Sustainable Development Cooperation Frameworks, and invite the strengthening of UNEP's role within the UN Development System at the regional and country level, with increase in resources, including from the regular budget.

16. We call on UNEP, as the leading environmental authority within the United Nations, and echoing the UNEP@50 Ministerial Declaration, to intensify its support and assistance to Member States, including at the country level, in the implementation of the Multilateral Environmental Agreements (MEAs), the environmental dimension of the 2030 Agenda and the Sustainable Development Goals as well as the UNEA outcomes.
17. We look forward to the adoption of a Pact for the Future at the Summit of the Future in September 2024, as an opportunity to further advance our collective environmental commitments, urge all Member States as well as relevant NGOs, Major Groups and stakeholders, UNEP, MEAs and other relevant international organisations to advocate for the implementation of the relevant actions set out in this, Ministerial Declaration and to ensure an ambitious outcome that will reinvigorate environmental multilateralism, stimulate the implementation of existing commitments, strengthen synergies and complementarities between the work and implementation of the MEAs and agree on concrete solutions for a better tomorrow with greater effectiveness, inclusiveness and confidence. We therefore request the President of the UN Environment Assembly to transmit this Ministerial Declaration as the UN Environment Assembly's contribution to the General Assembly for consideration at the Summit of the Future.
18. We invite the governing bodies of multilateral environmental agreements and relevant international organisations to work with the United Nations Environment Assembly, as appropriate, to promote an effective and inclusive implementation of the commitments contained in this Declaration.