Decision IG.19/3

"Implementation of and reporting on Guidelines for the determination of Liability and Compensation for damages resulting from pollution of the Marine Environment in the Mediterranean Sea Area"

The 16th Meeting of the Contracting Parties.

Pursuant to Decision IG 17/4 of the 15th Meeting of the Contracting Parties that the Working Group of Legal and Technical Experts for the Implementation of Guidelines for the Determination of Liability and Compensation for Damage resulting from Pollution of the Marine Environment in the Mediterranean Sea Area, herein referred to as Guidelines, should facilitate and assess the implementation of the Guidelines and make proposals regarding the advisability of additional action,

Taking into account the conclusions of the third meeting of the Working Group, held in Athens on 22 and 23 January 2009.

Noting that all the Parties recognize that these Guidelines provide a good basis for further cooperation for the development of a more comprehensive and effective regime in this field,

Taking note of the findings of the Questionnaire sent out by the Secretariat with regard to liability and compensation for damage resulting from pollution of the marine environment in the Mediterranean Sea area and of the discussions held during the meeting of the Working Group which show differences of approach in national legislation and institutional and administrative frameworks in the Contracting Parties in this field,

Considering that specific practical action is needed to address current gaps and constraints at the national, sub-regional, regional and international levels,

Adopts the reporting format for reporting on the implementation of the Guidelines, contained in Annex 1 to this decision;

Approves the Programme of Action to facilitate the implementation of the Guidelines, contained in Annex 2 to this decision:

Decides to extend the mandate of the Working Group of Legal and Technical Experts for the biennium 2010-2011;

Invites the Contracting Parties to cooperate and provide support to facilitate the implementation of the Guidelines as appropriate; and

Requests the Secretariat to undertake necessary actions to support the Contracting Parties in their efforts to implement the Guidelines.

Annex I

"Reporting format on the implementation of Guidelines for the Determination of Liability and Compensation for Damages resulting from Pollution of the Marine Environment in the Mediterranean Sea Area¹"

PART 1 STATE OF THE ART

Guideline 2- Purpose of the Guidelines

Question 1: Is PPP ² adopted and enacted in the Party's legislation?										
Пура		□ no	In process							
⊔ yes		□ 110	□ yes	□ no						
Please insert the definition of PPP:			Please insert draft	definition, if any						
Please insert the Title of the enacted law/s and regulation/s, Number/Date :										
Implementation constraints related to PPP application:										
Lack of legal implementation measures	□ yes □ no	□ yes □ no	□ yes □ no	□ yes □ no						
Difficult polluter identification	□ yes □ no	□ yes □ no	□ yes □ no	□ yes □ no						
Lack of Institutional capacit	□ yes □ no	□ yes □ no	□ yes □ no	□ yes □ no						
Lack of technical capacity	□ yes □ no	□ yes □ no	□ yes □ no	☐ yes ☐ no						
Other ³	☐ yes ☐ no	□ yes □ no	□ yes □ no	☐ yes ☐ no						
3. Please specify any other constraints (optional)									

¹ Hereinafter: the Guidelines.

² PPP : Polluter pays principle

If you wish to specify « Other constraints », please enter the information in the row below that has the same number as the respective footnote.

Guideline 5 - Relationship with other Regimes

Question 2: Partici	pation by the party	/ in treaties relati	ng to Liability&C	ompensation regin	nes
Title of the Treaty	Ratified or acceded to	Signed	Reservations/ Declarations	Intention to ratify or ratification in process	Other relevant considerations, including the text of the reservations/ declarations, if any
(1) Convention on Third Party Liability	1)□ yes □ no	1)□ yes □ no	1)□ yes □ no		
in	2)□ yes □ no	2)□ yes □ no	2)□ yes □ no		
the Field of Nuclear Energy (Paris,	3)□ yes □ no	3)□ yes □ no	3)□ yes □ no	☐ yes ☐ no	
1960), amended by (2)	4)□ yes □ no	4)□ yes□ no	4)□ yes □ no		
Additional Protocol (Paris, 1964), by (3) Protocol (Paris, 1982) and by (4) Protocol (Paris, 2004)	, ,	, ,	, ,		
(1) Convention Supplementary to	1)□ yes □ no	1)□ yes □ no	1)□ yes □ no		
the	2)□ yes □ no	2)□ yes □ no	2)□ yes □ no		
1960 Paris Convention on Third	3)□ yes □ no	3)□ yes □ no	3)□ yes □ no	□ yes □ no	
Party Liability in the Field of Nuclear	4)□ yes□ no	4)□ yes□ no	4)□ yes□ no		
Energy (Brussels,		, .	, ,		
1963), amended by (2) Additional					
Protocol (Paris, 1964), by (3)					
Protocol					
(Paris, 1982) and by (4) Protocol (Paris,					
2004) International					
Convention on Civil Liability for Oil					
Pollution Damage	│ □ yes □ no	│ □ yes □ no	│ □ yes □ no	│ │ │ yes │ no	
(London, 1992) (1) Convention on	1)□ yes □ no	1)□ yes □ no	1)□ yes □ no		
Civil Liability for Nuclear Damage	2)□ yes□ no	2)□ yes□ no	2)□ yes□ no	□ yes □ no	
(Vienna, 1963), amended by (2)	2)	Z) yes 110	Z) yes		
Protocol (Vienna,					
1997) Convention relating					
to Civil Liability in the	☐ yes ☐ no	☐ yes ☐ no	☐ yes ☐ no	☐ yes ☐ no	
Field of Maritime Carriage of Nuclear					
Material (Brussels,					
1971) International					
Convention on the Establishment of an	☐ yes ☐ no	☐ yes ☐ no	☐ yes ☐ no	☐ yes ☐ no	□ yes □ no
International Fund					
for Compensation for					
Oil Pollution Damage					
(London, 1992)	4) ,,,,,,	4)	4)	14)	4) ,,,,,,,
(1) Convention on Limitation of Liability	1)□ yes □ no 2)□ yes □ no	1)□ yes □ no 2)□ yes □ no	1)□ yes □ no 2)□ yes □ no	1)□ yes □ no 2)□ yes □ no	1)□ yes □ no 2)□ yes □ no
for Maritime Claims (London, 1976),					
amended by (2)					

Protocol (L 1996)	ondon,														
Joint Proto	col	<u> </u>	yes	□ no	□ yes	□ no	□ y €	es 🗆	no	□ у	es	□ no	+	 	
relating to the Appl	ication of														
the Vienna															
Convention Paris Conv															
(Vienna, 19	988)												<u> </u>	 	
Convention Liability for		П	ves	□ no		s 🗆 no		⁄es □	no	l _n ,	ves	□ no			
Caused du	ring		,00			о 🗀	_ ,	. СС	110		,00				
Carriage of Dangerous	Goods														
by															
Road, Rail Inland	and														
Navigation															
(Geneva, 1														 	
Convention	n on		yes	\square no	□ ye	s 🗆 no) 🗆 y	∕es □	no		yes	\square no			
Liability and Compensa															
Damage in															
Connection Carriage of															
Hazardous	and														
Noxious Suby Sea	ubstances														
(London, 19	,													 	
Conventior Supplement		П	ves	□ no	l □ ve	s 🗆 no		⁄es □	no	l 🗖 ,	ves	□ no			
Compensa	tion for		, 00		_ ,,	·		_			, 00	•			
Nuclear Da (Vienna, 19															
Basel Proto	ocol on								ı						
Liability and Compensa			yes	□ no	⊔ ye	s 🗆 no) ')	∕es □	no		yes	□ no			
Damage re	sulting														
from Trans Movements															
Hazardous															
and their D (Basel, 199															
Internation								\Box							
Convention Liability for			yes	□ no	□ ye	s 🗆 no) ' '	⁄es □	no		yes	□ no			
Oil Pollutio	n														
Damage (London, 2	001)														
Protocol or Liability and			V00	□ no		s 🗆 no		⁄es □	no		V00	□ no			
Compensa			yes	□ 110	□ ye	5 L 110	'	/es ப	110		yes	□ 110			
Damage Countries the Transb															
Effects of I	ndustrial														
Accidents of Transboun															
Waters (Kie	ev, 2003)				<u></u>									 	
Protocol of the Internal	2003 to		Vec			e 🗆 r		/AS \Box	nc		VAC			 	
Convention			yes	☐ no	□ ye	s 🗌 no	'	∕es □	110		yes	☐ no			
Establishm Internation															
Compensa															
Oil Bollution D	amaga														
Pollution D															

Participation constraints are related to:									
Lack of legal/administrative implementation measures	Lack of technical Capacity	Lack of inst Capacity	itutional	Lack of financia Resources	ıl	Other ⁴ constraints			
□ yes □ no	□ yes □ no	□ yes □	l no	□ yes □ no)	□ yes □ no			
4. Other constraints :									
Question 3 ⁵ : Has the Party adopted any legislation to implement the EC Directive 2004/35/CE?									
□ yes □ no									
Phone describe the education to implement the FO Direction 0004/05/05 (cut)									
Please describe the adopted legislation to implement the EC Directive 2004/35/CE (optional question)									
Guidelines 8 and 9 - Damage									
Question 4: Legislati	ion regulating environ	mental dam	nage						
	nvironmental damage has the row below its definitio		Not Adopted	i	In proce	ss			
Definition of Damage:			□ yes		☐ yes	□ no			
Co	nstraints related to the a	doption of le	gislation and	l its implementa	ition:				
Inadequate legal implem	entation	no	□ yes □	no	□ yes	□ no			
Lack of financial resourc	es □ yes □	no	□ yes □	no	□ yes	□ no			
Lack of institutional capa	icity 🗆 yes 🗆	no	□ yes □	no	□ yes	□ no			
Lack of technical capacit	y □ yes □	no	□ yes □	no	□ yes	□ no			
Lack of technical capacit	y □ yes □	no	□ yes □	no	□ yes	□ no			
Other constraints ⁶	□ yes □	no							
6. Other constraints			6. Other cor	straints	6. Other	constraints			

If you wish to specify « Other constraints », please enter the information in the row below that has the same number as the respective footnote.

This question is addressed to those Parties which are members of the European Union

If you wish to further specify « other constraints », please insert the information in the row below that has the same number as the respective footnote

Guideline 10,11,13,14,15 - Compensation for Damage and Damage Assessment

Question 5 (optional): Environmental damage in the Party's legislation include the following elements:									
a) Costs of activities and studies to assess the damage	b) Costs of the preventive measures including measures to prevent a threat of damage or an aggravation of damage	c) Costs of measures undertaken or to be undertaken to clean up, restore and reinstate the impaired environment, including the cost of monitoring and control of the effectiveness of such measures	d) Diminution in value of natural or biological resources pending restoration	e) Compensation by equivalent if the impaired environment cannot return to its previous condition	f) Other elements ⁷				
□ yes □ no	□ yes □ no	□ yes □ no	□ yes □ no	□ yes □ no	□ yes □ no				
7. "Other elements									
Implementat	ion constraints in	n introducing any of the Legislation is re		f compensation i	n the Party's				
Lack of specialized institutes	Lack of reliability of Data	Lack of BAT (best available technology)	Lack of trained Personnel	Inadequate participation by the civil society	Other Constraints ⁸				
☐ yes ☐ no	☐ yes ☐ no	□ yes □ no	□ yes □ no	□ yes □ no	☐ yes ☐ no				
8 "Other constraint	ts":	-	-	-					
further reinstate environmental	ement measures : benefits?	Party's legislation provides should be taken if their of	ost would be disp	proportionate to	the consequent				
· · · · · · · · · · · · · · · · · · ·		at criteria is the relevant	-		? (Guia. 10-a) .				
The criteria for 'cor		tion provided for in Annex II	Other ⁹ criteria?	eu.					
☐ yes ☐ no			☐ yes ☐ no						
9. "Other criteria"									
Question 8 : Do	es the Party's leg	islation provide for com	pensation by equ	ivalents (Guidelii	ne 10-e)?				
		es what kind of equivalents	are envisaged:						
	ovided for 'compensa ne above mention EU	tory remediation provided J Directive?	Other ¹⁰ criteria?						
☐ yes ☐ no	n		□ yes □ no						
10. " Other criteria	· 								
Question 9: Does the Party's legislation allow for the use of non-economic values, such as spiritual and cultural values, in the determination of compensation for diminution in value or compensation by equivalent?									
		□ yes □							
Question 10: Do environmental of		gislation provide for thre	sholds of signific	ance to compen	sate				
		□ yes □	no						

If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote

	Question 11: What are the sources of information available to the Party on the previous condition of the environment (so-called baseline condition) in order to assess the extent of environmental damage?								
a) the National Bas Pollution Emission referred to in Guide	and Releases	of as	b) the Biodiversity In referred to in Guideline 11	nventory as	c) Other sources ¹¹				
	s 🗆 no		□ yes	□ yes □ no					
11. "Other sources	":								
Implementation constraints in getting the information not provided by the sources referred to in Guidelines 11									
Lack of specialized Institutes	Lack of reliab of Data	ility L	ack of BAT	Lack of trained personnel		quate pation by /il society	Other ¹²		
□ yes □ no	□ yes □	no [□ yes □ no	☐ yes ☐ no	□ ye	s □ no	□ yes □ no		
12." Other sources									
Question 12 : Does the Party's legislation:									
environmental da for interventions	a) provide that compensation for environmental damage is earmarked for interventions in the environmental field? (Guideline 13) b) cover all the four elements of traditional damage as referred to in Guideline 14? c) provide for joint and several liability in case of pollution of a diffuse character?(Guideline 15)						ollution of a		
	s 🗆 no		□ yes [□ no ¹³		☐ yes	□ no		
13. Please specify	the missing ele	ements							
Guidelines 16, 17, 18 – Preventive and Remedial measures; Channelling of liability Question 13: Under the Party's legislation, is the operator bound to take the preventive and remedial measures referred to in Guideline 10 (b) and (c)?									
			☐ yes	⊔ no					
Question 14: How does the Party's legislation regulate the taking of the above preventive or remedial measures, when the operator fails to take such measures or cannot be identified or is not liable under the existing legislation:									
a) the Party take measures and r the cost from th operator, where appropriate?	ecovers to	,	easures are y the Party?	c) the Party ta only preventiv measures ?			rty takes only measures ?		
☐ yes ☐	no		l yes □ no	□ yes □ no		□ yes □] no		

¹¹ If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote
12 If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote
13 If the answer is No, please describe in the row below that has the same number as the footnote, what are the missing elements?

Question 15 (optional): Under the Party's legislation, is liability imposed also on subjects different from the operator, as defined in Guideline 18?									
☐ yes ☐ no	and If so,	what o	ther subjec	ets:					
a) Captain of ship?	b) Classificat society?	ion	Owner of a hazardous		Owner or shore ins	f an off- stallation?	Other su	bjects ¹⁴ ?	
☐ yes ☐ no	□ yes □] no	□ yes □] no	☐ yes	□ no	☐ yes	□ no	
14. "Other subjects":									
Question 16(optional	<u>l):</u> Does the p	arty's l	egislation	orovide	for a defi	nition of o	perator o	different	
from that provided in		3?	□ <u>y</u>	/es □ r	10				
If yes, please specify the	definition :								
Guidelines 19, 20,21,22 – Standards of liability Question 17 (optional): Does the party's legislation include provisions related to:									
Question 17 (options	<u>al)</u> : Does the	party's	legislation	include	provisio	ns related	to:		
a) General civil extra-contractual liability (also called tort or delictual liability) b) General admi.				nistrative	liability	liability pi	rovisions a ent, includ	ability (special applying to the ding the marine	
□ yes □ no □ ye:							\square yes	□ no	
Question 18: What is the basis standard of liability established under the Party's legislation law for									
a) Envi	onmental dama	age				b) Tradition	nal damag	е	
-Strict liability? -Fa	ult liability?	-A con	nbination of o?	-Strict li	ability?	-Fault lia	bility?	-A combination of the two?	
	yes □ no		s □ no		□ no	☐ yes		□ yes □ no	
Question 19: Is abso	lute liability f	or eithe	er environn	nental oi	tradition	nal damag	e applied	by the Party's	
legislation?			_	_					
If so, please specify in w	h-t		□ yes	∐ no					
if so, please specify in w	nat cases:								
Question 20 (options	al): Does the I	Party's	legislation	•					
a) Apply fault based liability in cases of environmental damage resulting from activities not covered by any of the Protocols to the Barcelona Convention? (Guideline 20)		of	c) Provide for joint and several liability in case of multy-party causation of damage? (Guideline 21)		n case of ation of	d) Define an incident as defined in Guideline 22?			
☐ yes ☐ no If so, you may specify we are the activities in ques		⊔ no		∣ □ yes	□ no			ease specify here the differences:	

¹⁴ If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote.

Guidelines 23, 24 - Exemptions of Liability and Limitations of liability

Question 21: What are the exemptions for liability provided for under the Party's legislation?									
a) force majeure	b) act of war, hostilities, civil war,		terrorism	d) orde compu	er or Isory measure	e) other exemptions ¹⁵ ?			
	insurrection			-	lic authority				
☐ yes ☐ no	☐ yes ☐ no	☐ yes	∐ no	□ yes	□ no	☐ yes ☐ no			
15: "Other exemptions"									
Question 22: Does the						ty, provide for any			
financial limits of liab					affirmative :				
	a) fo	r what kin	d of activi	ties:					
a) Navigation?	b) Ultra	hazardous	activities?)	c) Other activit	ies ¹⁶			
☐ yes ☐ n	10	☐ yes	□ no			yes □ no			
16. " Other activities":									
b) Are	these financial limi	ts of liabil	ity re-eval	uated o	n a regular bas	sis?			
□ yes □ no									
Guidelines 26, 27- Time limits									
Question 23(optional): Does the Party's legislation apply a two-tier system of shorter and longer									
periods to commence	proceedings for cor	npensatio	n?			_			
☐ yes ☐ no;	if yes : how long a	o the stat	utes of lin	nitations	s last for:				
a) shorter period lasting for		r period las			c) one-tier perio	d lasting for			
Question 24 : From w				of on in	aidant aanaiatin	w of a carios of			
a) In case of an incident occurrences having the		OI .	occurrent		cident consistin	g or a series or			
Please specify:			Please sp	ecify:					
	Guideline 28 - F	inancial	and Secu	rity Sch	<u>neme</u>				
Question 25: Does the Guidelines participate									
□ yes □ no		,		J.		•			
		If s	o :						
		a) in wh	at form:						
Insurance contract?	Financi	al guarante	e?		Other form ¹⁷ ?				
□ yes □ n	10	□ ves	□ no			yes □ no			
17. "Other form":	,	, -							
	and b) for what kind of activities? Please specify								
	If the answer to question 24 is No								
Question 26: How doe regime in the cases m			sibility of e	establis	hing a compuls	sory insurance			

¹⁵ If the answer is in the affirmative, please specify it in the row below that has the same number as the respective footnote.

16 If the answer is the affirmative, please specify it in the row below that has the same number as the respective footnote.

17 If the answer is the affirmative, please specify it in the row below that has the same number as the respective footnote.

						-			
Please spec	ify:								
Question 2	<u> 27</u> : Have	the operators	voluntarily estab	lished financial an	id securi	ty schemes?			
			□ yes	s 🗆 no					
Question 2	<u>8: Are fi</u>	inancial and se	curity schemes a	vailable on the ma	rket to c	over environmental			
	☐ yes	S] no	Th	e market is developing			
		Guideline	29 - Mediterran	ean Compensatio	n Fund				
									
Please refer to Part No.3 of the Reporting format									
Guideline 30 - Access to information									
public acce	ess to in	formation as re	egards environm			c procedure to give thereof, as well as			
measures	taken to	receive compe	ensation for it?						
□ yes □ no									
			is in the affirmativ			When the answer is No			
a) Do they h		ecific	b) Is information			hat reasons the informate refused?	ation		
	time limit to reply to applicants who requests for information? affected by an ir				Could b	e reruseu :			
-	particular, to nor			governmental	Please	specify:			
☐ yes ☐ no organizations for the environment			the protection of						
If so, what is	s the time	e limit?							
Please spec			☐ yes	s 🗆 no					
		<u>Guid</u>	deline 31 - Actio	n for compensatio	<u>on</u>				
Question 3	n· Unde	r the Party's le	gislation action	for compensation	for envir	onmental damage car	ı he		
brought by		Title Faily 3 le	gisiation, action	ioi compensation i	ioi elivii	ommentar damage can	ı De		
a) the S	tate		ublic entities	c) civil society organ	nisations	d) private persons			
	_	_	ces, municipalities)						
☐ yes [s 🗆 no	☐ yes ☐ r		☐ yes ☐ no			
				te persons cannot	bring an	action, can they			
intervene i	n tne pr	oceeaings or p	resent amicus cu						
			□ yes	s 🗆 no					
			PAR	T 2					
		GENERAL	QUESTIONS AN	ND NEEDS ASSES	SMENT				
			<u>I - Institutio</u>	nal Regime					
	Quest	ion 32: Does the	Party have	Specific compete	nces in	the field of liability			
No	Institut		raity liave	and compensation					
	which o	deal with the issu	es of liability and	from pollution of					
	compensation for damage resulting from								
pollution of the marine environment ?									
]	□ yes □							
1			he answer is yes :	h) any angoific comm	otonos				
1	a) mstiti	ut's name		b) any specific comp	retence				

II Case and Experience Studies (Optional Questions)

	<u>Question 33</u> : Were your authorities confronted with any incident which provoked a substantive pollution of the marine environment over the past five years?								
	□ yes			□ no					
(env	<u>stion 34</u> : Please briefly describe the incident, th ironmental and traditional) and the measures un rmine liability and to pay compensation?			-					
	stion 35: Do you consider that the measures un	dertaken	were sufficient?	-					
	☐ yes ☐ no								
	F	PART 3							
Other steps (optional)									
1. all s	What measures would the Party suggest to e takeholders at the regional, national, local leve		ccess and knowl	edge to these Guidelines by					
	Should a future Mediterranean liability and cospecifically regulated by the Barcelona Converses no			apply to activities which are					
3.	If so, what kind of activities:								
	a. fishing	□ yes	□ no						
	b. aquaculture	□ yes	□ no						
	c. activities producing underwater noise	□ yes	□ no						
	d. ship dismantling	□ yes	□ no						
	e. CO ₂ sequestration	□ yes	□ no						
	f. other (please specify)	\square yes	□ no						
	Should a future Mediterranean liability and co- compensation treaties listed in the Appendi- iding their entry into force?								
	☐ yes ☐ no								
	Should a future Mediterranean liability and of the second is to liability and compensation treaties in items is cipation to such treaties)?								
	☐ yes ☐ no								
6.	How does the Party consider the possibility	of estab	lishing a compu	Isory insurance regime for the					

- Mediterranean in the cases mentioned by Guidline 28?
- 7. What kind of synergies can be established with multilateral liability and compensation regimes already established, in particular the European Community regime?

Annex II

"Programme of Action to facilitate the implementation of the Guidelines for the Determination of Liability and Compensation for Damage resulting from Pollution of the Marine Environment in the Mediterranean Sea Area"

The Programme of Action is aimed at building the capacity of all the relevant stakeholders, including the competent authorities and personnel at all levels (local, regional and national), scientific institutions and non-governmental organizations. The following action should be organized by the Secretariat, in close cooperation with the Parties, in particular through the convening of workshops and seminars or through consultancies at the Mediterranean or country levels and should cover the following subjects:

- The identification among the treaties listed in Annex 1 to the Guidelines of those that are
 most relevant for the establishment of a consistent and effective regime of liability and
 compensation in the Mediterranean, and where appropriate the constraints that have so far
 impeded their entry into force, and the steps that could be taken to ensure the broadest
 possible participation to these treaties by the Parties to the Barcelona Convention;
- The identification of the activities covered by the Barcelona Convention and its Protocols that
 are likely to cause damage to the environment but are not addressed by any relevant treaty;
- The analysis of existing national legislation, and the consequent development, where necessary, of updated legislation taking into consideration the Contracting Parties' domestic legal systems constraints as appropriate;
- The harmonization of the key definitions used in the relevant legal instruments;
- The formulation of criteria for the evaluation of environmental damage, especially as regards diminution in value of natural resources pending restoration, and compensation by equivalent;
- The strengthening of national institutional capacity and inter-institutional coordination at both the horizontal and vertical levels;
- The development of means to ensure effective access to information by the public and its right to take or participate in legal actions;