

SUSTAINABLE URBAN AND PERI-URBAN AGRICULTURE

Key challenges and potential solutions for transitioning to sustainable urban food systems in India



Credit: PC- Nabin Baral - IWMI

THE CHALLENGE: THE CASE FOR URBAN FOOD SYSTEMS AND URBAN AND PERI-URBAN AGRICULTURE (UPA) IN INDIA

- **Increasing urban food demand** is evident as 22% of India's total migration¹ is characterized as rural-urban migration and 40% of its total population² is projected to be urban by 2036.
- **Prevalence of both undernutrition and overnutrition:** 30% children in urban areas are stunted and 20% men and 54% women are anemic while 30-33% of adults are overweight or obese across genders³.
- **Vulnerability of marginalized communities** showing a lack of diversity in their diets, particularly regarding fruits and vegetables, which was further aggravated during COVID-19 pandemic⁴.
- **High amounts of food loss and waste** due to long supply chains, particularly in the case of horticultural crops, specifically fruits (3.08 - 9.96%) and vegetables (4.58-12.44%), which contributes to about 4.67 ± 0.2 million tons carbon dioxide equivalent (Mt CO₂eq) GHG emissions⁵.
- **Presence of sub-national initiatives around UPA in India** include Arka Vertical Garden scheme and Vegetable Development Programme (Kerala), Do it Yourself Kit Programme (Tamil Nadu), Vegetable Growing in Urban Areas (Telangana), Horticultural Producers' Cooperative Processing and Marketing Society Limited (Karnataka), initiatives under State of Maharashtra's Agribusiness and Rural Transformation Project (Maharashtra), E-cool Mandi (Odisha), East Kolkata Wetland fishery (West Bengal), Rooftop Gardening Scheme (Bihar), and Smart Urban Farming Initiative (Delhi)*.

* based on information available on respective government websites and platforms.

THE SOLUTION: POTENTIAL BENEFITS OF INCLUDING URBAN AND PERI-URBAN AGRICULTURE IN URBAN FOOD SYSTEMS IN INDIA

Strengthening UPA⁶ areas with sustainable farming practices can offer a solution to the challenge of high urban food demand, malnutrition, and reduce pressure on land-based agro-ecosystem in rural areas. UPA can restore the functionality of agro-ecosystems and prevent future land degradation.

A growing momentum for food systems transformation and agricultural sustainability is evident at both global and national levels. Recent global fora such as the United Nations Food Systems Summit (UNFSS) hold particular relevance for promoting sustainable UPA in India, aiming to create an enabling environment for developing a resilient, equitable, and inclusive food system through multi-stakeholder engagement and catalyzing implementation. At the national level, India's G20 presidency has a vested focus on prioritizing food and nutrition security amidst celebrating international year of millets and to put forth people-centric success stories around resilient and equitable food systems. Additionally, with ongoing initiatives such as National Mission on Natural Farming by the Government of India, action on UPA is well timed in the country.

Sustainable UPA can provide an alternative to build resilient food systems with shorter supply chains, reducing food miles as well as food losses.⁷ It can potentially help in achieving a degree of food self-sufficiency in urban environments and addressing the adverse environmental, social and health externalities associated with the current patterns of production and consumption (Figure 1).⁸



Credit: PC - Urban Kyari

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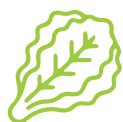
Figure 1: Potential benefits offered by sustainable urban and peri-urban agriculture in India



KEY INSIGHTS: SEVEN DISCOURSES THAT CAN PAVE A WAY FORWARD FOR SUSTAINABLE URBAN AND PERI-URBAN AGRICULTURE IN INDIA

DISCOURSES	CHALLENGES	SOLUTIONS
1. FOOD SYSTEM DISCOURSE Looking at topics across the entire food cycle from its production to disposal	<ul style="list-style-type: none"> Intensive farm production systems and policy disincentives 	<ul style="list-style-type: none"> Production (urban and peri-urban agriculture) Community supported agriculture Zones mapping based on nutritional status within the city for needs-based planning Incentives for adoption of alternative sustainable production systems in urban and peri-urban areas Promotion of contract farming on under-utilised and unutilised lands to address space availability issues Ensuring adequacy and quality of recycled water
	<ul style="list-style-type: none"> Bottlenecks/gaps in post-harvest supply chains Food loss and waste across the supply chain Lack of food diversity 	<ul style="list-style-type: none"> Creation of market platforms to link peri-urban production centres to urban consumption areas Establishing processing centres in peri-urban areas
2. POLICY DISCOURSE Focusing on current policy environment and the support required to create an enabling environment for UPA	<ul style="list-style-type: none"> Lack of overarching policy guidance Limited policy acknowledgement of existing sustainable UPA initiatives Unintended negative incentives through Solid Waste Management Rules, 2016 Equity and inclusion gaps 	<ul style="list-style-type: none"> Mainstreaming UPA in policy guidance at local level following a bottom-up approach Identifying a suitable dedicated implementing agency Addressing unintended negative policy incentives Making policy incentives more inclusive
3. RESILIENCE DISCOURSE Discussing vulnerability and resilience of food supply chains	<ul style="list-style-type: none"> Long supply chains Resource intensive food production 	<ul style="list-style-type: none"> Shorter and economically viable supply chains Cultivation of climate resilient crops
4. CIRCULARITY AND SUSTAINABILITY DISCOURSE Exploring resource use efficiency considerations across the food system and how supply chain loops can be closed	<ul style="list-style-type: none"> Untapped opportunity to utilize organic waste Concerns about adequacy and quality of recycled water 	<ul style="list-style-type: none"> Incentivizing resource circularity Innovation in building design Adopting alternative ways of resource recycling
5. NUTRITION DISCOURSE Focusing on socio-economic considerations related to nutrition	<ul style="list-style-type: none"> Dissonance of consumer preferences and needs with agronomic realities Food-safety concerns 	<ul style="list-style-type: none"> Diversifying food production and consumption through UPA Improving access to nutritious food through mid-day meals, and public distribution systems Bringing consumer closer to food production through localized production
6. ECONOMICS DISCOURSE Looking at factors of production, availability and economic viability	<ul style="list-style-type: none"> Issue of availability, access, and efficient utilization of land Unaffordability of alternative cultivation methods (example, organic farming, crop rotation, regenerative farming, integrated pest management) Changing dynamics of employment and labour in peri-urban areas 	<ul style="list-style-type: none"> Making alternative farming systems affordable and addressing inclusion concerns Creating livelihoods and employment opportunities through UPA
7. CROSS CUTTING DISCOURSES Looking at monitoring and information dissemination related considerations	<ul style="list-style-type: none"> Lack of awareness around sustainable UPA Lack /insufficient data and research gaps 	<ul style="list-style-type: none"> Evidence based research initiatives Initiatives for awareness creation

KEY POLICY RECOMMENDATIONS



Including UPA fruits and vegetables in the Public Distribution System under the National Food Security Act (2013):

Fresh food from nutri-garden in schools, Anganwadi centers, and Integrated Child Development Services centers should be mandated to be part of the mid-day meal scheme, securing a stable local supply of freshly harvested produce.



Assuring safe and adequate recycled water for UPA under National Water Policy (2012):

To address concerns about the inadequacy and safety of treated wastewater for horticulture irrigation, several measures should be taken, such as increasing the parameters tested before declaring the water fit for use, maximizing installed capacity, and exploring alternate wastewater treatment methods such as phytoremediation.



Making the Solid Waste Management Act (2016) more effective and contributing to sustainable UPA:

Replace the "tipping fee" provision with a "processing fee" where the payments are made based on the weight of recycled resources (for example, compost generation) and the non-recyclable part of it, encouraging resource circularity and waste reduction.



Developing Urban Employment Guarantee Schemes to support asset creation under UPA:

Currently, urban employment guarantee schemes are active in some states (Kerala, Madhya Pradesh, Odisha, Jharkhand, Himachal Pradesh, Rajasthan, and Tamil Nadu) while a Bill for a national-level urban employment guarantee scheme is under consideration.



Extending the National Mission on Agricultural Extension and Technology to support UPA:

Expanding extension services to include agriculture through alternate production systems in urban and peri-urban areas.



Including the production component in urban food policies to support scaling up UPA:

Changing traditional food policymaking patterns where production policies are rural-centric, while urban areas policies focus on value chain development, transportation, storage, and processing (Operation Greens, PM Kisan Sampada Yojana, Mega food parks scheme).

ENDNOTES

- 1 Ministry of Housing and Urban Poverty Alleviation, *Report of the Working Group on Migration*, (2017), <https://mohua.gov.in/upload/uploadfiles/files/1566.pdf>.
- 2 Ministry of Health and Family Welfare, *Census of India 2011: Population Projections for India and States 2011-2036*, (2019), https://nhm.gov.in/New_Updates_2018/Report_Population_Projection_2019.pdf.
- 3 International Institute for Population Sciences and ICF (2021). National Family Health Survey (NFHS-5), 2019-21
- 4 Manika Sharma, Avinash Kishore, Devesh Roy and Kuhu Joshi. *A Comparison of the Indian Diet with the EAT-Lancet Reference Diet*, 20 (1). (BMC Public Health, 2020), 812. <https://doi.org/10.1186/s12889-020-08951-8>; Mitravinda Aneesh and Rita S Patil, "Diet Diversity of Urban Households in India during the COVID-19 Lockdown", *Nutrition and Health*, 28 (4) (2021): 685–91, <https://doi.org/10.1177/02601060211019676>.
- 5 Monika Agarwal, Sushant Agarwal, Subia Ahmad, Ruchika Singh and Jayahari KM, *Food Loss and Waste in India: The Knowns and The Unknowns*, (Mumbai: World Resources Institute, 2021), <https://doi.org/10.46830/wriwp.20.00106>; Durba Kashyap and Tripti Agarwal, "Food Loss in India: Water Footprint, Land Footprint and GHG Emissions", *Environment, Development and Sustainability*, 22 (4) (2020): 2905–18. <https://doi.org/10.1007/s10668-019-00325-4>.
- 6 The United Nation's Food and Agriculture Organization (FAO) defines UPA as activities related to food production taking place in and around cities serving several ancillary functions while meeting local food demands, making the cities' food supply resilient.
- 7 Alexander Thornton, "Beyond the Metropolis: Small Town Case Studies of Urban and Peri-Urban Agriculture in South Africa", *Urban Forum* 19 (2008): 243–62, <https://doi.org/10.1007/s12132-008-9036-7>; Ingo Zasada, "Multifunctional Peri-Urban Agriculture—A Review of Societal Demands and the Provision of Goods and Services by Farming", *Land Use Policy*, 28 (4) (2011): 639–48, <https://doi.org/10.1016/j.landusepol.2011.01.008>; Alberto Zezza and Luca Tasciotti, "Urban Agriculture, Poverty, and Food Security: Empirical Evidence from a Sample of Developing Countries", *Food Policy*, 35 (4) (2010): 265–73, <https://doi.org/10.1016/j.foodpol.2010.04.007>; Stephanie Rogus and Carolyn Dimitri, "Agriculture in Urban and Peri-Urban Areas in the United States: Highlights from the Census of Agriculture", *Renewable Agriculture and Food Systems*, 30 (1) (2015): 64–78, <https://doi.org/10.1017/S1742170514000040>; Ina Opitz, Regine Berges, Annette Piore and Thomas Krikser, "Contributing to Food Security in Urban Areas: Differences between Urban Agriculture and Peri-Urban Agriculture in the Global North", *Agriculture and Human Values*, 33 (2) (2016): 341–58, <https://doi.org/10.1007/s10460-015-9610-2>; Débora Marçal, Gabriel Mesquita, Luana M. E. Kallas and Karla Emmanuele R. Hora, "Urban and Peri-Urban Agriculture in Goiânia: The Search for Solutions to Adapt Cities in the Context of Global Climate Change", *Urban Climate*, 35 (2021): 100732; <https://doi.org/10.1016/j.uclim.2020.100732>; Elizabeth Nicholls, Adrian Ely, Linda Birkin, Parthiba Basu and Dave Goulson, "The Contribution of Small-Scale Food Production in Urban Areas to the Sustainable Development Goals: A Review and Case Study", *Sustainability Science*, 15 (6) (2020): 1585–99, <https://www.wri.org/research/multi-stakeholder-consultations-sustainable-urban-and-peri-urban-agriculture-india>; Pradeep Kumar Dubey, Ajeet Singh, Apoorva Raghubanshi and P.C. Abhilash, "Steering the Restoration of Degraded Agroecosystems during the United Nations Decade on Ecosystem Restoration", *Journal of Environmental Management*, 280 (2021): 111798, <https://doi.org/10.1016/j.jenvman.2020.111798>.
- 8 Martina Artmann and Katharina Sartison, *The Role of Urban Agriculture as a Nature-Based Solution: A Review for Developing a Systemic Assessment Framework*, 10 (6), (Sustainability, 2018), <https://doi.org/10.3390/su10061937>.