

Delivery Model: Formative Evaluation

Assessment of Early Experiences of Implementation PPD Presentation (Repeat of SMT Presentation)

Presented to PPD: 20th January 2025 Evaluation Team: Janet Wildish (on behalf of Frank Noij, David Simmons and Michael Spilsbury)

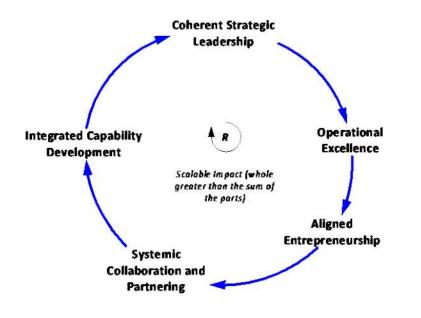
AIM OF THE FORMATIVE EVALUATION

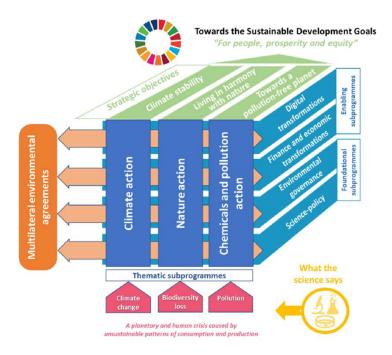
"The primary objective of the evaluation is to provide information on indications of progress and/or challenges early in the process [of DM/PA] when changes or adaptations can be made to maximise the likelihood of success in achieving the POW results." (Inception Report, March 2024)

Assesses progress in optimizing 4 standard evaluation aspects

 Strategic Relevance 	Effectiveness
 Efficiency 	Monitoring, Reporting & Evaluation

Institutional Change to Achieve Programmatic Vision





DISCIPLINED INQUIRY

- Exploratory phase document review and inception report
- Theory-based approach set of assumptions developed relevant to evaluation criteria and data gathered to assess their status and implications
- Participatory approach 58 interviews with 81 UNEP staff (52f; 29m) during May 2024.
- Interview data coded to assumptions and analysed from three different perspectives:
 - desired institutional traits
 - key features of the DM/PA
 - evaluation criteria
- Summary findings to **reflect experiences across the house**

(1) COHERENT STRATEGIC LEADERSHIP

Coherent Strategic Leadership - a coherent, focused and disciplined senior leadership whose focus extends through the organization for shared leadership at all levels. This ensures ownership and accountability while being globally coherent and locally responsive.

- Changes currently much reliant on existing working relationships and shared histories to explore new ways of working (sound in the short term)
- Change process needs maintained leadership and strategic guidance
- Next step is to build on early experiences and convert them into more systematic and generalisable approaches
 - Lead discussion opportunities on operationalisation issues (plans, milestones, solutions, success indicators)
 - Guide on UNEP's 'offer' (normative/operational)
 - Endorse/guide strategic 'exits' to support focus

- **REC 3:** Develop and implement a consultative change management process to guide DM/PA implementation beyond the initial workshops and to provide leadership
- **REC 5:** Develop a set of criteria as part of a mechanism for phasing out work if/when it is not the most strategically relevant work or is not, or no longer, a priority
- **REC 11:** Support the consistent and compelling communication of UNEP's strategic orientation

(2) ALIGNED ENTREPRENEURSHIP

Aligned entrepreneurship - creating shared focus and joint activities in service of a larger set of ambitions. This encourages innovation and risk taking so long as it is in line with the strategy.

- Promising initiatives developed have remained fragmented, reliant on personal initiative rather than a coordinated strategy
- Lack of clear guidelines on co-creation with the need to promote a culture that supports all types of collaboration (i.e. cross-divisional; regional-divisions; intra-divisional etc) in pursuit of large-scale results
 - Unpack co-creation for operationalisation
 - Utilise Concept Advisory Group more strategically
 - Review/revise PCPs
 - Leverage collective and specialised knowledge for strategic effect

- **REC 4:** Strengthen co-creation processes, providing guidelines across the planning and project cycle
- **REC 15:** Enhance the strategic purpose of the CAG
- **REC 13:** Review and revise the PCPs
- **REC 8:** Develop an institutional knowledge management strategy

(3) SYSTEMATIC COLLABORATION AND PARTNERSHIP

Systemic collaboration and partnership – fostering conditions and structures that support the building of trust, mutual support and mutual learning.

- Organisation's relatively small size, and business model, engages partnerships to expand its reach in addressing global issues
- DM has not yet fully articulated how these partnerships will evolve under the current framework
- Partnerships at country level provide opportunities for integration of social development aspects
 - > Reflect the centrality of partnerships in UNEP's approach in the Policy
 - Ensure new partnership/funding mechanisms are likely to be sustained (able to report results)
 - Make social development aspects visible in projects/programmes and their results' frameworks and/or TOCs

- **REC 2:** Review the DM/PA from a partnership perspective
- **REC 7:** Ensure allocation of Thematic Funds is transparent and associated results can be reported to support sustainable replenishment.
- **REC 16:** Strengthen the social development aspects of the PCPs

(4) INTEGRATED CAPABILITY DEVELOPMENT

Integrated capability development - investing in longer-term systemic capability to enable UNEP to shift how it functions and multiply its impact.

- Underscores the need to enhance skills, processes and institutional capacity across the organisation
- Plans are evident to realign resources and roles, need to ensure that capabilities at the regional and divisional levels are adequate to meet the demands of the new model
- Capacities required for DM/PA implementation have not been sufficiently addressed
 - > Ensure all new roles are reflected in DM (Regional, UNCT FPs, PPD)
 - Address financial foundations and capacity needs of Regional Offices
 - Organisation-wide strategy for capacity development is necessary for enabling UNEP to deliver on its mission with greater effectiveness and resilience
 - > Approve resource allocations in time for strategic use

- **REC 1:** Review the DM Policy to add missing roles, incorporate the PA, introduce a set of performance metrics for the DM itself and revise the evaluation approach
- **REC 6:** Prioritise the transparent allocation, and timely and predictable disbursement, of core resources

(5) OPERATIONAL EXCELLENCE

Operational excellence - migrating opaque, inconsistent and incomplete processes to clear, transparent, continuously improving performance monitoring and data-rich, disciplined routines.

- Change has been adopted in certain areas, inefficiencies remain, particularly around the administrative processes tied to project approval, monitoring and reporting
- Tensions exist, and may be deepening, between a results-focus and securing funding
- Discipline inherent in RBM not being applied, weakens ability to allocate resources efficiently, track performance and achieve better outcomes across initiatives
 - Strengthen potential to report on high-level results
 - Articulate concise causal narratives at all levels
 - Follow RBM principles and use terminology consistently across the organization (programme, project, results' links etc)
 - Strengthen project implementation (beyond training materials)

- **REC 10:** Revise MTS outcomes and MTS and POW indicators, using a results-based approach
- **REC 12:** Provide subprogramme TOCs (foundational/enabling) and develop causal narratives (all SPs)
- **REC 14:** Clearly state the results' link from all funded work to the PRC-approved projects that are visible in the POW
- **REC 9:** Enhance quality of project and programme implementation (vs. focus on approval)

LESSONS

"Lessons learned reflect the new knowledge or understanding gained by the experience of implementing a project - in this case a Policy - that is applicable to, and useful in, other similar contexts". (UNEP Results Definitions)

1: Formal request and detailed TOR for new policies should be approved by SMT

2: Rationale behind, and success metrics for, substantive institutional change should be documented

3: Results terminology should be used appropriately throughout UNEP's work

4: New terminology (e.g. sound bytes/comms language) should be explained when used to direct widespread change

SMT RESPONSE

Universal recognition that the Formative Evaluation report reflects the current situation and represents feedback they've received from their staff.

1: SMT had lengthy discussion on the topic (minutes have 18 points)

2: As a strategic evaluation, recommendations can be adapted as long as they respond to the findings that prompted them

3: Request for an alternative to PCPs to be put forward

4: Working Group(s) to take forward the required management response

LIST OF RECOMMENDATIONS

A: DELIVERY MODEL POLICY AND IMPLEMENTATION

REC 1: Review the DM Policy to add missing roles, incorporate the PA, introduce a set of performance metrics for the DM itself and revise the evaluation approach

REC 2: Review the DM/PA from a partnership perspective

REC 3: Develop and implement a consultative change management process to guide DM/PA implementation beyond the initial workshops and to provide leadership

LIST OF RECOMMENDATIONS (Cont.)

B: MTS AND POW

REC 11: Support the consistent and compelling communication of UNEP's strategic orientation

REC 10: Revise MTS outcomes and MTS and POW indicators, using a resultsbased approach

REC 12: Provide subprogramme TOCs (foundational/enabling) and develop causal narratives (all SPs)

REC 13: Review and revise the PCPs

LIST OF RECOMMENDATIONS (Cont.)

C: PROJECT DESIGN, IMPLEMENTATION AND EXIT

REC 4: Strengthen co-creation processes, providing guidelines across the planning and project cycle

REC 15: Enhance the strategic purpose of the CAG

REC 14: Clearly state the results' link from all funded work to the PRC-approved projects that are visible in the POW

REC 5: Develop a set of criteria as part of a mechanism for phasing out work if/when it is not the most strategically relevant work or is not, or no longer, a priority

REC 9: Enhance quality of project and programme implementation (vs. focus on approval)

LIST OF RECOMMENDATIONS (Cont.)

D: LED BY INDIVIDUAL OFFICES

REC 6: Prioritise the transparent allocation, and timely and predictable disbursement, of core resources

REC 7: Ensure allocation of Thematic Funds is transparent and associated results can be reported to support sustainable replenishment.

REC 8: Develop an institutional knowledge management strategy

REC 16: Strengthen the social development aspects of the PCPs

