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ENGLISH



MEDITERRANEAN ACTION PLAN

16th Ordinary Meeting of the Contracting Parties to the Convention for the Protection of the Marine Environment and the Coastal Region of the Mediterranean and its Protocols

Marrakesh (Morocco), 3-5 November 2009

REPORTS OF THE MEETINGS OF THE COMPLIANCE COMMITTEE DURING THE 2008-2009 BIENNIUM







UNEP(DEPI/MED Compliance Committee.1/5 11 July 2008

ENGLISH



First meeting of the Compliance Committee

Athens, Greece, 3-4 July 2008

DRAFT REPORT OF THE FIRST MEETING OF THE COMPLIANCE COMMITTEE

Introduction

1. Following the adoption of the procedures and mechanisms on compliance under the Barcelona Convention and its Protocols and the election of the Compliance Committee by the 15th Meeting of the Contracting Parties in its decision IG 17/2, the first meeting of the Compliance Committee was held at the premises of the Coordinating Unit in Athens, Greece, on 3 and 4 July 2008.

Participation

2. The following members and alternate members of the Committee attended the meeting: Mr Perparim Zaimi (Albania), Ms Martina Sorsa (Croatia), Mr Ahmed Elanwar (Egypt), Mr Didier Guiffault (France), Ms Angeliki Tsachali-Kalogirou (Greece), Ms Daniela Addis (Italy), Mr Abdulgader A. Abufayed (Libyan Arab Jamahiriya), Mr Robert Kojc (Slovenia), Mr Hawash Shahin (Syrian Arab Republic), Mr Osman Atilla Arikan (Turkey). The meeting was also attended by the following observers: Mr Abdelaâli Beghoura (Algeria), Mr Hédi Amamou (Tunisia).

3. The Coordinating Unit was represented by Mr Paul Mifsud, MAP Coordinator, and Ms Tatjana Hema, MAP Programme Officer.

4. The list of participants is attached as **Annex I** to the present report.

Agenda item 1: Opening of the meeting

5. Mr Paul Mifsud, MAP Coordinator, welcomed participants, recalling that members and alternate members had been elected in their personal capacity. The establishment of a formal compliance monitoring mechanism represented an important step forward for MAP, was intended to assist Contracting Parties in complying with the Convention and would enhance the credibility of the Convention in the eyes of the international community. He wished the Committee success in the task ahead at its first meeting, namely to develop draft rules of procedure, on the basis of decision IG 17/2, for submission to the 16th Meeting of the Contracting Parties.

Agenda item 2: Election of officers

6. The Committee elected Mr Didier Guiffault (France) as Chairperson and Mr .Osman Atilla Arikan (Turkey) and Mr Ahmed Elanwar (Egypt) as Vice-Chairpersons.

7. The Chairperson said that the compliance procedures and mechanisms, developed over a series of working group meetings, provided the Committee with a clear road map for drafting its rules of procedure. He stressed the importance of the compliance monitoring process, of the Committee's responsibility therein and of the members' independence, serving as they did in their personal capacity.

Agenda item 3: Adoption of the provisional agenda and organization of work

8. The meeting agreed that the Rules of Procedure for Meetings and Conferences of the Contracting Parties to the Convention for the Protection of the Marine Environment and the Coastal Region of the Mediterranean and its Protocols would apply *mutatis mutandis* to the present meeting (UNEP/IG.43/6, Annex XI).

9. The meeting adopted the agenda and annotated agenda contained respectively in documents UNEP(DEPI)/MED Compliance Committee 1/1 and 1/2. The agenda is attached as **Annex II** to the present report.

Agenda item 4: Development of rules of procedure for the Compliance Committee

10. The meeting had before it document UNEP(DEPI)/MED Compliance Committee 1/3 containing draft rules of procedure prepared by the Secretariat on the basis of the Rules of Procedure for Meetings and Conferences of the Contracting Parties to the Barcelona Convention and its Protocols, the text of the compliance procedures and mechanisms approved in decision IG 17/2 adopted by the 15th Meeting of the Contracting Parties and the provisions of compliance mechanisms under other similar instruments.

Draft rules of procedure: General discussion

11. Members were appreciative of the Secretariat's efforts in preparing the draft rules of procedure, which provided a sound basis for their work. Aware as they were of their responsibility in monitoring compliance with the Convention and its Protocols and assisting Contracting Parties in fulfilling their obligations, they stressed the importance of working together in a constructive, cooperative spirit. The draft rules of procedure should provide a clear framework to facilitate the Committee's work, building on the approved compliance procedures and mechanisms and refining them where necessary.

12. Among the points requiring further clarification from the outset was the question of the Committee's membership and the status of participants in the Committee's meeting. The Secretariat recalled the Committee's composition as specified in decision IG 17/2, observing that, under section II, paragraph 13, representatives of Contracting Parties who were neither members nor alternate members, while entitled to participate actively in the Committee's discussions, would be treated as observers, and could not replace a member or alternate member. Another matter raised was that of the required quorum of seven members, which might give rise to difficulties in the future. The question of the holding of public or private meetings, also raised in section II, paragraph 13, likewise needed to be further specified in the draft rules of procedure. Those matters would be more fully debated in the course of the discussion.

Draft rules of procedure: chapter-by-chapter discussion

13. Rules 1 and 2 were approved subject to editorial changes.

Definitions

14. Several suggestions were made for additions to the list of terms under rule 3, "Definitions", notably "public", "representative", "Bureau" and "observer", in order to leave no room for ambiguity in the text. It was agreed that note would be taken of any such suggestions in the course of the discussion and that the chapter would be finalized when the drafting was complete. Names of instruments should be spelled out in full.

Dates and notice of meetings

15. Alternative wording was agreed for the title and rule 4 in order to include the venue of meetings.

16. Under rule 5, it was agreed that the words "and alternate members" should be added after "members. After some discussion it was agreed that such wording should be consistent throughout the text to avoid any confusion. It was decided that the notification deadline for meetings should be two months.

Officers

17. Regarding the term of office of the Chairperson and Vice-Chairpersons (rule 6), some members were in favour of limiting their term to two years in the interests of rotation. However, it was agreed for reasons of continuity, flexibility and efficiency to leave it to the discretion of the Committee to re-elect an officer for a maximum of one additional term.

18. Some members considered the functions of the Chairperson as set out in rule 7 to be too detailed and prescriptive, although it was noted that it was always preferable to lay down certain rules for keeping order. The chapeau of the second paragraph was changed to: "The Chairperson may also propose" as being more appropriate for a small technical body working in a cooperative spirit.

Agenda

19. In the discussion on rule 8, the point was made that Contracting Parties should have the opportunity to submit items for inclusion in the agenda and otherwise comment on the proposed agenda prior to Committee meetings. It was observed that the rules provided that members would receive the documentation for the meeting and the provisional agenda well before the meeting and would have ample time to react, in consultation with the Chairperson, whose role was to work constructively with the other members of the Committee. The provisional agenda was a flexible working document, which could be amended before or at the meeting. It was agreed under rule 9 that the other relevant documents for the meeting should be circulated to members and alternate members at least six weeks before the opening of the meeting. It was noted that experience would prove whether the agreed deadlines for the dispatch of documents under that and other rules needed re-examining.

20. In the course of the discussion on rule 9 the question of the participation in Committee meetings of alternate members as well as full members was raised. The current assumption was that alternate members would be invited only if full members were unable to attend. However, it was considered advisable in the future for all members and alternate members to be invited in the interests, in particular, of securing a quorum, and also to ensure a broad range of views, continuity and commitment. As provided for in the compliance procedures and mechanisms, alternate members not serving as members, while being entitled to participate in the proceedings, would not enjoy the right to vote.

Members

21. The Committee agreed that "members" should read "members and alternate members", and that rule 3 should include a definition of "members".

22. The rationale behind the Bureau endorsement procedure provided for in rule 10, paragraph 2, was explained by the Secretariat, namely to avoid a hiatus in Committee membership, given that the Contracting Parties met only every two years.

23. Following an exchange of views, the Committee agreed that rules 10 and 11 should be partly merged, in order to bring all provisions relating to replacement procedures under the same heading.

UNEP(DEPI)/MED Compliance Committee.1/5 page 4

24. The wording of rule 12 was considered to be a duplication of the relevant provisions of the compliance procedures and mechanisms and was therefore deleted, although the importance of members and alternate members serving in their personal capacity was again stressed. The oath of service contained in rule 13, paragraph 2, was replaced by a more concise version proposed by one participant.

Distribution and consideration of information

25. The title of the chapter was changed to: "Public access to documents and information".

26. The Committee stressed the importance of striking a balance between the requirements of transparency and confidentiality. While openness to the public was highly desirable, the need to protect the confidentiality of some information provided by a Party concerned was emphasized, and the term "non-confidential" was accordingly inserted before "information documents". It was pointed out that the confidentiality issue was covered by section V, paragraph 30, of the compliance procedures and mechanisms.

Participation in proceedings of the Committee

27. The Committee was informed that participation in the proceedings of the Committee was largely covered by the provisions of the compliance procedures and mechanisms; the new element, contained in rule 16, was the opportunity afforded to the Party concerned to submit written comments on the Committee's findings, measures and recommendations and for such comments to be included in the Committee's report to the Contracting Parties. The Committee agreed that such comments should be authorized on both preliminary and final findings.

28. The question of the participation of a Party whose compliance was in question in various stages of the Committee's proceedings gave rise to a broad exchange of views. It was agreed that a Party concerned should be invited to participate in the Committee's discussions on the non-compliance situation in question subject to the provisions of paragraphs 18, 27 and 29 of the compliance procedures and mechanisms and, at the Committee's discretion, in the preparation of the Committee's findings, measures and recommendations. It was further agreed that the Committee would need to develop criteria to enable it to identify specific situations in which the Committee would require such a Party's participation in the preparation of its findings, decisions and recommendations.

Conduct of business

29. Three options were proposed for consideration under rule 17, which concerned public and private meetings and attendance at Committee meetings. The Committee considered that the third option was preferable to the first two since it was based on the principle that Committee meetings should normally be open to other Contracting Parties not represented on the Committee and to observers, with closed meetings being the exception. The circumstances under which meetings could be held in private were discussed, and overriding consideration, provided for in section III, paragraph 13 of the compliance procedures and mechanisms, being that the Party whose compliance was in question so decided, in order to protect the confidentiality of information (section V, paragraph 30). It was understood that the other Contracting Parties had observer status. It was agreed that criteria would need to be developed to enable the Committee to take any decisions related to participation in Committee meetings by other Contracting Parties not represented on the Committee and by observers. The paragraphs under "Conduct of business" that related to

participation in meetings were subsequently included in the chapter "Participation in the proceedings of the Committee".

30. Some concern was expressed about the timeframe for determining whether a meeting was to be held in private or in public, *inter alia* because practical considerations regarding, for example, notification and invitations needed to be borne in mind. That question was unlikely to arise in the immediate future since no cases of non-compliance were as yet on the table, and it was agreed that, pending the development of criteria, a decision on the public or private nature of the Committee's second meeting would be taken when the dates were set and the agenda prepared.

31. In respect of the quorum (rule 18), a reference to rule 11 was deemed useful in order to make it clear that the rule applied also to alternate members serving as members. With regard to the use of electronic means of communication (rule 20) members felt it necessary to clarify the term "matters of substance" and reworded the rule accordingly.

Voting

32. It was recalled that, in the event of recourse to a vote on the Committee's findings, measures and recommendations, a three-fourths majority was required and that at the MAP Focal Points Meeting in October 2007 it had been agreed that a three-fourths majority of the seven-member Committee was six.

Secretariat

33. The Committee agreed to the wording of rule 23 with a minor editorial amendment.

Languages

34. Several participants made out a strong case for Arabic to be included as a working language of the Committee in the interests of efficient performance and participation, pointing out that the Committee was a critically important body, that one-third of its membership was Arabic-speaking, that the general public and decision-makers in the Contracting Parties on the southern rim of the Mediterranean were all too often denied the privilege of literature on the environment, that the benefits to those countries, and particularly to the upcoming generations, who were overwhelmingly Arabic-speaking, far outweighed the translation costs involved and that an important message would be sent out by such a decision. Mr Mifsud pointed out in response that the Secretariat sympathized with those concerns and that every effort was being made to introduce Arabic into MAP's operations, notably through the translation of documents and on the MAP website. All Committee documents for submission to the Contracting Parties would be translated into Arabic. However, the working languages of technical bodies such as the Committee were English and French - a practice that had always proved workable - and the financial and technical consequences of such a decision should be borne in mind.

35. Concluding the debate, the Committee agreed to include Arabic in square brackets in rule 24 and advised the Secretariat to report on the matter to the Bureau at its next meeting.

General procedures for submissions

36. A number of drafting changes were introduced for reasons of consistency and clarity and to bring the text into line with the compliance procedures and mechanisms. In response to a question about the term "representative", it was explained that in a non-compliance

case, the Party whose compliance was in question designated a representative for liaison with the Committee and the Secretariat, as would be specified under "Definitions".

37. Regarding rule 30, it was noted that, although the compliance procedures and mechanisms did not provide for recourse to experts, such recourse might prove useful in certain situations of a highly technical nature. Following a discussion, it was agreed that the Committee would determine the question on which expert opinion was sought and identify the expert(s) to be consulted on the basis of a roster of experts prepared and regularly updated by the Secretariat, it being understood that a Party concerned was entitled to invite an expert or experts of its own choosing.

38. A new introductory part to rule 29 referring to rules 26 and 27 of the draft rules of procedure was inserted to meet the concerns of a member who wished it to be quite clear that there were two stages in the proceedings – a preliminary and a final stage.

Amendments to the rules of procedure

39. Although members agreed, as was specified in rule 22, that the principle of consensus should prevail, concern was expressed about the possible blocking of proceedings if the consensus rule (rule 33) was applied to the exclusion of voting on amendments.

40. In the interest of flexibility it was accordingly decided to introduce a two-thirds majority rule (5 members), with a three-fourths majority (6 members) in square brackets. The proposed amendments would then be submitted to the Meeting of the Contracting Parties, as the sovereign body, for consideration and adoption, as was the case for the rules of procedure themselves – a position strongly defended by several speakers. However, in order to meet a concern expressed about possible long delays in securing adoption by the Contracting Parties, a second option was introduced referring to consensus only and proposing that amendments should be submitted for subsequent endorsement or validation by the Contracting Parties. It was agreed that Bureau advice would be sought on those proposals, and that the Committee would further reflect on the issue at its second meeting.

41. At a subsequent meeting the Committee considered a revised version of the draft rules of procedure incorporating changes made during the discussion. In addition to several editorial changes, it emerged that there were still some doubts about the rules for replacement of a full member by an alternate member, in particular in view of the sevenmember quorum, and it was agreed that the matter should be taken up again for further clarification. The Committee agreed on the text of the draft rules of procedure, stressing, however that the drafting process was still ongoing and that proposals for further refinement were welcome for consideration at the Committee's second meeting. The draft rules would now be edited and circulated to members and alternate members within two weeks and they would be presented to the forthcoming Bureau meeting for information.

Agenda item 5: Adoption of the work plan of the Compliance Committee for 2008-2009

42. The Secretariat introduced the draft work plan, contained in document UNEP(DEPI)/MED Compliance Committee.1/4, under four major headings: addressing individual cases of non-compliance, reviewing general issues of compliance, drafting rules of procedure for the Committee, including operating procedures, and promoting compliance and implementation. No specific cases of non-compliance had as yet been submitted, but the Secretariat might identify from national reports submitted under the 2002-2003, 2004-2005

and ongoing reporting exercises potential non-compliance situations and refer them to the Committee for consideration under section V, paragraph 23 of the compliance procedures. In addition, the Secretariat, from its analysis of reports, could draw the Committee's attention to general shortcomings in compliance with reporting obligations. Failure to comply with reporting obligations, either through non-submission of reports or through inadequate information supplied, was in itself an instance of non-compliance. It should be borne in mind that only the information provided in the periodic reports or submissions by Contracting Parties could trigger the compliance mechanism. Attention was also drawn to the measures proposed to ensure the visibility of the Committee and its work.

43. Members stressed that a prime consideration in compliance monitoring should be to help Contracting Parties in difficulty to overcome their problems. The Committee's role was one of cooperation, not policing.

44. The Committee approved the proposed programme of work 2008-2009 and authorized the Secretariat to prepare the first draft of the leaflet on the compliance mechanism and the draft materials for publication on the MAP website, to prepare a general analysis of reports submitted by the Contracting Parties on measures taken to implement the Convention and its Protocols, as from the 2004-2005 reporting exercise, for consideration by the Committee, to prepare a general analysis of shortcomings in compliance with reporting obligations and ways and means of assisting the Parties concerned, and to refer to the Committee any potential non-compliance cases, as provided for under paragraph 23 of the compliance procedures and mechanisms. It was further agreed that the Committee's work might include reflection on ways and means of improving the implementation of the compliance mechanism.

Agenda item 6: Date and place of the second meeting of the Compliance Committee

45. Following consultations with the Secretariat, the Committee decided to hold its second meeting in February 2009.

Agenda item 7: Other matters

46. There were no matters for discussion under this item.

Agenda item 8: Adoption of the report

47. Noting that the full report of the meeting would be circulated by electronic means, the Chairperson invited participants to consider a draft text containing conclusions of the meeting, which summed up the main points that had emerged from the discussion and would be annexed to the report. The text, as amended, was adopted.

Agenda item 9: Closure of the meeting

48. Following the customary exchange of courtesies, the Chairperson declared the meeting closed on Friday, 4 July 2008, at 4.30 p.m.

ANNEX I

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ANNEX II

AGENDA

- 1. Opening of the Meeting
- 2. Election of officers
- 3. Adoption of the Provisional Agenda and organization of work
- 4. Development of Rules of procedure for the Compliance Committee
- 5. Adoption of the Working Plan of the Compliance committee for 2008-2009
- 6. Date and place of the second meeting of the Compliance committee
- 7. Other matters
- 8. Adoption of the report
- 9. Closure of the meeting

ANNEX III

CONCLUSIONS

Development of rules of procedure

- The Committee agreed on the approach that, in principle, the Rules of Procedure for Meetings and Conferences of the Contracting Parties would apply *mutatis mutandis* to the meetings of the Committee except in cases in respect of which the Committee needs to develop its own rules in order to comply with the specific requirements of the compliance procedures and mechanisms.
- Under the rule on "Definitions" the full name of the Convention and its Protocols, including their amendments, should be spelled out.
- There is a need to add a number of additional definitions to explain the meaning of "public", "representative", "Bureau" and "observer".
- The members and alternate members of the Committee are elected in their personal capacity. Any person other than the elected members and alternate members who is designated by a Contracting Party to attend the meetings of the Committee will be entitled to participate actively in the meeting discussions but will not enjoy the attributes of the members and/or alternate members who are replacing members.
- All alternate members will be invited to attend the Committee meetings and participate in its proceedings without the right to vote, unless they are serving as members.
- Criteria should be developed by the Committee in order for it to be in a position to identify specific situations when the Committee needs the participation of the Party concerned in the elaboration of Committee findings, decisions and recommendations.
- The Party concerned shall be given the opportunity to comment, if it so wishes, on preliminary and final findings, measures and decisions of the Committee.
- Criteria should be developed by the Committee with a view to enabling it to take any decision related to participation in the Committee meetings of the other Contracting Parties not represented in the Committee and of observers.
- Electronic means of communication may be used for making decisions on matters of procedure. They shall not be used for making decisions on matters of substance, in particular related to findings, measures and recommendations.
- The Committee proposed to add the Arabic language as the third working language of the Committee.
- Recruitment of experts by the Secretariat will be Committee needs-driven. For this purpose a roster of experts will be prepared and regularly updated by the Secretariat on the basis of which the Committee will recommend any selection.

UNEP(DEPI)/MED Compliance Committee.1/5 Annex III page 2

- The Committee will further reflect on the proposed options for the adoption of amendments to the Committee's rules of procedure. It was suggested that the issue be reconsidered at its second meeting, while the Secretariat should seek Bureau advice.
- The meeting agreed on the text of the rules of procedure, subject to editing and to validation by the second meeting of the Committee.

Programme of work for the Committee 2008-2009

The Committee approved the programme of work 2008-2009 proposed by the Secretariat and attached as an annex to these conclusions.

In preparation for the second meeting of the Committee, the following actions shall be undertaken by the Secretariat:

- to prepare the first draft of the leaflet on the compliance mechanism and the draft materials for publication on the MAP website in the section on compliance;
- to prepare a general analysis of reports submitted by the Contracting Parties on measures taken for the implementation of the Convention and its Protocols for consideration by the Committee;
- to prepare an analysis of gaps related to compliance with reporting obligations by the Contracting Parties and ways and means of providing assistance to the concerned parties;
- to submit to the Committee any non-compliance referrals as provided for under paragraph 23 of the compliance procedures and mechanisms; and
- to consider submissions, if any, by the Parties, as provided for under paragraphs 18 and 19 of the compliance procedures and mechanisms.

Dates of the second meeting of the Committee

The Committee decided to hold its second meeting in February 2009.

ANNEX IV

DRAFT

RULES OF PROCEDURE FOR THE COMPLIANCE COMMITTEE UNDER THE BARCELONA CONVENTION AND ITS RELATED PROTOCOLS

PURPOSES

RULE 1

Within the framework of the implementation of the procedures and mechanisms on compliance under the Barcelona Convention and its Protocols, hereinafter called "compliance procedures and mechanisms", contained in the annex to decision IG 17/2 on compliance procedures and mechanisms, hereinafter called decision IG 17/2, as adopted by the 15th Meeting of the Contracting Parties, these rules of procedure shall apply to any meeting of the Compliance Committee, hereinafter called "the Committee", under the Convention and its related Protocols.

RULE 2

The Rules of Procedure for Meetings and Conferences of the Contracting Parties to the Barcelona Convention and its related Protocols shall apply *mutatis mutandis* to any meeting of the Committee unless otherwise stipulated in the rules set out herein and in decision IG 17/2, and provided that rules 18 and 19 on representation and credentials of the Rules of Procedure for Meetings and Conferences of the Contracting Parties do not apply.

DEFINITIONS

RULE 3

For the purposes of these rules:

1. "Convention and its related Protocols" means the Convention for the Protection of the Marine Environment and the Coastal Region of the Mediterranean (Barcelona Convention) adopted in 1976 and amended in 1995 and its related Protocols: Protocol Concerning Cooperation in Combating Pollution of the Mediterranean Sea by Oil and other Harmful Substances in Cases of Emergency (Emergency Protocol). Barcelona, 1976; Protocol Concerning Cooperation in Preventing Pollution from Ships and, in Cases of Emergency, Combating Pollution of the Mediterranean Sea (Prevention and Emergency Protocol), Malta, 2002; Protocol for the Prevention of Pollution in the Mediterranean Sea by Dumping from Ships and Aircraft (Dumping Protocol), Barcelona, 1976; amendments to the Dumping Protocol, recorded as Protocol for the Prevention and Elimination of Pollution in the Mediterranean Sea by Dumping from Ships and Aircraft or Incineration at Sea, Barcelona, 1995; Protocol for the Protection of the Mediterranean Sea against Pollution from Land-Based Sources (LBS Protocol), Athens, 1980; amendments to the LBS Protocol, recorded as Protocol for the Protection of the Mediterranean Sea against Pollution from Land-Based Sources and Activities, Syracuse, 1996; Protocol concerning Mediterranean Specially Protected Areas (SPA Protocol), Geneva, 1982; Protocol Concerning Specially Protected Areas and Biological Diversity in the Mediterranean (SPA and Biodiversity Protocol), Barcelona, 1995; Protocol for the Protection of the Mediterranean Sea against Pollution Resulting from Exploration and Exploitation of the Continental Shelf and the Seabed and its Subsoil (Offshore Protocol), Madrid, 1994; Protocol on the Prevention of Pollution of the Mediterranean Sea by Transboundary Movements of Hazardous Wastes and their Disposal (Hazardous Wastes Protocol), Izmir, 1996; Protocol on Integrated Coastal Zone Management in the Mediterranean (ICZM Protocol), Madrid, 2008;

- "Compliance procedures and mechanisms" means the procedures and mechanisms on compliance under the Barcelona Convention and its related Protocols adopted by the 15th Meeting of the Contracting Parties and set out in the annex to decision IG 17/2;
- 3. "*Contracting Parties*" means Contracting Parties to the Convention and its related Protocols, including the amended versions, if any, for which the Convention and the related Protocols and their respective amendments are in force;
- 4. "*Party concerned*" means a Party in respect of which a question of compliance is raised as set out in section V of the compliance procedures and mechanisms;
- "Committee" means the Compliance Committee established by section II, paragraph 2, of the compliance procedures and mechanisms and by decision IG 17/2 of the 15th Meeting of the Contracting Parties;
- 6. *"Member"* means a member of the Committee elected under section II, paragraph 3, of the compliance procedures and mechanisms;
- 7. *"Alternate member"* means an alternate member elected under section II, paragraph 3, of the compliance procedures and mechanisms;
- 8. "*Chairperson*" means the Chairperson of the Committee elected in accordance with rule 6 of the present rules of procedure;
- 9. "Secretariat" means the Coordinating Unit that is designated by the Executive Director of the United Nations Environment Programme (UNEP) as responsible for the administration of the Mediterranean Action Plan (MAP), referred to in paragraph 38 of the compliance procedures and mechanisms;
- 10. *"Representative"* means a person designated by the Party concerned to represent it during the consideration of a question of non- compliance;
- 11. "The public" means one or more natural or legal persons and, in accordance with national legislation or practice, their associations, organizations or groups;
- 12. "Bureau" means the Bureau of the Contracting Parties referred to in article 19 of the Convention;
- 13. "Observers" means the organizations referred to in article 20 of the Convention and those included in the list of MAP partners as approved by the Meeting of the Contracting Parties.

PLACE, DATES AND NOTICE OF MEETINGS

RULE 4

1. Unless it decides otherwise, the Committee shall normally meet at the seat of the Coordinating Unit.

2. At each meeting, the Committee shall decide on the place, dates and duration of its next meeting.

RULE 5

Notice of Committee meetings shall be sent by the Secretariat to the members and alternate members and any representative, as the case may be, with a copy to the MAP Focal Points of all Contracting Parties, at least two months before the opening of the meeting.

OFFICERS

RULE 6

The Committee shall elect a Chairperson and two Vice-Chairpersons for a term of two years. No officers shall serve for more than two consecutive terms.

RULE 7

1. In addition to exercising the powers conferred upon him or her elsewhere in these rules, the Chairperson shall:

- (a) Preside over the meeting;
- (b) Declare the opening and closure of the meeting;
- (c) Ensure the observance of these rules;
- (d) Accord the right to speak;
- (e) Put questions to the vote and announce decisions;
- (f) Rule on any points of order;
- (g) Subject to these rules, have complete control over the proceedings and maintain order.
- 2. The Chairperson may also propose:
 - (a) The closure of the list of speakers;
 - (b) A limitation on the time to be allowed to speakers and on the number of interventions on an issue;
 - (c) The adjournment or closure of debate on an issue;
 - (d) The suspension or adjournment of the meeting.

AGENDA

RULE 8

1. In agreement with the Chairperson, the Secretariat shall draft the provisional agenda for each meeting of the Committee. The agenda of the Committee shall include items arising from its functions as specified in section IV of the compliance procedures and mechanisms and other matters related thereto.

2. The Committee, when adopting its agenda, may decide to add urgent and important items and to delete, defer or amend items.

UNEP(DEPI)/MED Compliance Committee.1/5 Annex IV page 4

RULE 9

The provisional agenda and the annotated agenda for each meeting, the draft report of the previous meeting and other working and supporting documents shall be circulated by the Secretariat to members and alternate members at least six weeks before the opening of the meeting.

MEMBERS AND ALTERNATE MEMBERS

RULE 10

1. The term of office of a member or alternate member shall commence at the end of an ordinary Meeting of the Contracting Parties immediately following his or her election and run until the end of the Meeting of the Contracting Parties two or four years thereafter, as applicable.

2. If a member or alternate member of the Committee resigns or is otherwise unable to complete his or her term of office, the Party which nominated that member or alternate member shall nominate a replacement to serve for the remainder of that member's or alternate member's mandate, subject to endorsement by the Bureau of the Contracting Parties.

3. When a member or alternate member resigns or is otherwise unable to complete the assigned term, the Committee shall request the Secretariat to start the replacement procedures in order to ensure, in accordance with paragraph 2 above, the election of a new member or alternate member for the remainder of the term.

RULE 11

1. Subject to these rules, alternate members are entitled to participate in the proceedings of the Committee without the right to vote. An alternate member may cast a vote only if serving as the member.

2. During the absence of a member from all or part of a meeting, his or her alternate shall serve as the member.

3. When a member resigns or is otherwise unable to complete the assigned term or the functions of a member, his or her alternate shall serve as a member ad interim.

RULE 12

1. Each member of the Committee shall, with respect to any matter that is under consideration by the Committee, avoid direct or indirect conflicts of interest. Any matter that may constitute a conflict of interest shall be disclosed as soon as possible to the Secretariat, which shall forthwith notify the members of the Committee. The concerned member shall not participate in the elaboration and adoption of findings, measures and recommendations of the Committee in relation to such a matter.

2. If the Committee considers that a material violation of the requirements of independence and impartiality expected of a member or alternate member of the Committee has occurred, it may decide to recommend, through the Secretariat to the Bureau of the Meeting of the Contracting Parties, to revoke the membership of any member or alternate

member concerned, after having given the member or alternate member the opportunity to be heard.

3. All decisions of the Committee taken under this rule shall be noted in the annual report of the Committee to the Meeting of the Contracting Parties.

RULE 12bis

Each member or alternate member of the Committee shall take the following written oath :

" I solemnly declare that I shall perform my duties as member of the Committee objectively, independently and impartially, acting in the interest of the Barcelona Convention, and shall not disclose any confidential information coming to my knowledge by reason of my duties in the Committee, and I shall disclose to the Committee any personal interest in any matter submitted to the Committee for consideration which may constitute a conflict of interest."

DISTRIBUTION AND CONSIDERATION OF INFORMATION

RULE 13

1. The information received in accordance with paragraphs 18-19 of section V on 'Procedure' shall be distributed by the Secretariat to the members and alternate members of the Committee.

2. A submission received in accordance with paragraph 18(a) of section V of the compliance procedures and mechanisms shall be transmitted by the Secretariat to the members of the Committee and their alternates as soon as possible but no later than thirty days of receipt of the submission.

3. A submission received in accordance with paragraph 18(b) of the compliance procedures and mechanisms and any referrals by the Secretariat as provided for in paragraph 23 of the compliance procedures and mechanisms shall be transmitted by the Secretariat to the members of the Committee and their alternates as soon as possible but no later than 30 days after the six-month timeframes provided for in the above-mentioned paragraphs have expired.

4. Any information to be considered by the Committee shall, as soon as possible but no later than two weeks after receipt, be made available to the Party concerned.

PUBLIC ACCESS TO DOCUMENTS AND INFORMATION

RULE 14

The provisional agenda, reports of meetings, official documents and, subject to rule 13 above and paragraph 30 of section V of the compliance procedures and mechanisms, any other non-confidential information documents shall be made available to the public.

PARTICIPATION IN PROCEEDINGS OF THE COMMITTEE

RULE 15

1. Unless the Committee or the Party whose compliance is in question decides otherwise, the meetings of the Committee will be open to other Contracting Parties not represented on the Committee and to observers as provided for under paragraph 13 of the compliance procedures and mechanisms.

2. In addition to the provisions of paragraphs 18, 27 and 29 of the compliance procedures and mechanisms that address participation of the concerned Party in the Committee's discussions and, if it is considered necessary by the Committee, in the preparation of its findings, measures and recommendations, the Party concerned shall be given an opportunity to comment in writing on any findings, measures and recommendations of the Committee. Any such comments shall be forwarded with the report of the Committee to the Meeting of the Contracting Parties.

3. Secretariat officials and experts invited by the Committee may be present during the elaboration and adoption of Committee findings, decisions or recommendations.

CONDUCT OF BUSINESS

RULE 16

In conformity with Rule 11, seven members of the Committee shall constitute a quorum.

RULE 17

1. With respect to a notification or document sent by the Secretariat to a Contracting Party, the date of receipt shall be deemed to be the date indicated in a written confirmation from the Party or the date indicated in a written confirmation of receipt by the expedited delivery courier, whichever comes first.

2. With respect to a submission, request or other document intended for the Committee, the date of receipt by the Committee shall be deemed to be the first business day after receipt by the Secretariat.

RULE 18

1. Electronic means of communication may be used by the members of the Committee for the purpose of conducting informal consultations on issues under consideration and decision-making on matters of procedure. Electronic means of communication shall not be used for making decisions on matters of substance related in particular to the preparation of findings, measures and recommendations by the Committee.

2. The Committee may use electronic means for transmission, distribution and storage of documentation, without prejudice to normal means of circulation of the documentation, as the case may be.

VOTING

RULE 19

Each member of the Committee shall have one vote.

RULE 20

1. The Committee shall make every effort to reach agreement by consensus on its findings, measures and recommendations. If all efforts to reach consensus have been exhausted, the Committee shall as a last resort adopt its findings, measures and recommendations by at least six members present and voting.

2. For the purpose of these rules, "members present and voting" means members present at the session at which voting takes place and casting an affirmative or negative vote. Members abstaining from voting shall be considered as not voting.

SECRETARIAT

RULE 21

1. The Secretariat shall make arrangements for meetings of the Committee and provide it with services as required.

2. In addition, the Secretariat shall perform other functions assigned to it by the Committee with respect to the work of the Committee.

LANGUAGES

RULE 22

The working languages of the Committee shall be English, French and [Arabic].

RULE 23

1. The submissions from the Party concerned, the response and the information referred to in section V of the compliance procedures and mechanisms shall be provided in one of the four official languages of the Meetings of the Contracting Parties to the Convention and its related Protocols. The Secretariat shall make arrangements to translate them into English and/or French if they are submitted in the other official languages of the Meeting of the Contracting Parties to the Convention and its related to the Convention and its related Protocols.

2. A representative taking part in the Committee proceedings/meetings may speak in a language other than the working languages of the Committee if the Party provides for interpretation.

3. Findings, measures and recommendations that are final shall be made available in all official languages of the Meetings of the Contracting Parties to the Convention and its related Protocols.

GENERAL PROCEDURES FOR SUBMISSIONS

RULE 24

1. A submission by any Contracting Party raising a question of non-compliance with respect to itself shall set out:

- (a) The name of the Contracting Party making the submission;
- (b) A statement identifying the question of non-compliance, supported by substantiating information setting out the matter of concern relating to the question of non-compliance
- (c) Its legal basis and the relevant provisions of the Barcelona Convention and its related Protocols and decision IG 17/2 that form the basis for raising the question of non-compliance;
- (d) Any provisions of the decisions of the Meeting of the Contracting Parties and the reports of the Secretariat that are applicable to the question of non-compliance.

2. The submission should also set out a list of all documents annexed to the submission.

RULE 25

1. A submission by any Contracting Party raising a question of non-compliance with respect to another Party shall set out:

- (a) The name of the Contracting Party making the submission;
- A statement identifying the question of non-compliance, supported by substantiating information setting out the matter of concern relating to the question of non-compliance;
- (c) The name of the Party concerned;
- (d) Its legal basis and the relevant provisions of the Barcelona Convention and its related Protocols and decision IG 17/2 that form the basis for raising the question of non-compliance;
- (e) Any provisions of the decisions of the meetings of the Contracting Parties and the reports of the Secretariat that are applicable to the question of non-compliance.

2. The submission should also set out a list of all documents annexed to the submission.

RULE 26

The Secretariat shall make the submission and any supporting information submitted under rule 14 available to the representative designated by the concerned Party.

RULE 27

Within the framework of general procedures for submissions as provided for under rule 26 above, comments and written observations by the Party concerned in accordance with the provisions of section V of the compliance procedures and mechanisms on the Committee's preliminary and final findings, measures and recommendations should include:

- (a) A statement of the position of the Party concerned on the information, findings, measures and recommendations or question of non-compliance under consideration;
- (b) An identification of any information provided by the Party that it requests should not be made available to the public in accordance with paragraph 30 of section V of the compliance procedures and mechanisms;
- (c) A list of all documents annexed to the submission or comment.

RULE 28

1. Any submission, comment and/or written observations under rules 13 and 29 shall be signed by the MAP Focal Point or the representative of the Party and be delivered to the Secretariat in hard copy and by electronic means.

[2. Any relevant documents in support of the submission, comment or written observations shall be annexed to it.]

RULE 29

If the Committee decides to seek expertise through the Secretariat, it shall:

- (a) Define the question on which expert opinion is sought;
- (b) Identify the expert(s) to be consulted, on the basis of a roster of experts prepared and regularly updated by the Secretariat;
- (c) Lay down the procedures to be followed.

RULE 30

- 1. Findings, measures or recommendations shall contain, *mutatis mutandis*:
 - (a) The name of the Party concerned;
 - (b) A statement identifying the question of non-compliance addressed;
 - (c) The legal basis and the relevant provisions of the Barcelona Convention and its related Protocols and decision IG 17/2 and other relevant decisions of the Meetings of the Contracting Parties that form the basis of the preliminary findings, measures and recommendations and their final versions;
 - (d) A description of the information considered in the deliberations and confirmation that the Party concerned was given an opportunity to comment in writing on all information considered;
 - (e) A summary of the proceedings, including an indication of whether its preliminary finding or any part of it as specified is confirmed;
 - (f) The substantive decision on the question of non-compliance, including the consequences applied, if any;
 - (g) Conclusions and reasons for the findings, measures and recommendations;
 - (h) The place and date of the findings, measures and recommendations;

(i) The names of the members who participated in the consideration of the question of non-compliance and in the elaboration and adoption of the findings, measures and recommendations.

2. Comments in writing on the findings, measures and recommendations submitted within 45 days of their receipt by the Party concerned shall be circulated by the Secretariat to the members and alternate members of Committee and shall be included in the Committee's biannual report to the Meeting of the Contracting Parties.

AMENDMENTS TO THE RULES OF PROCEDURE

RULE 31

Option one

Any amendments to these rules of procedure shall be prepared by the Committee and agreed by at least five Committee members present and voting and submitted for consideration and adoption by the Meeting of the Contracting Parties.

Option two

Any amendments to these rules of procedure shall be adopted by consensus by the Committee and submitted for consideration and adoption by the Bureau, subject to endorsement/validation by the Meeting of the Contracting Parties.

OVERRIDING AUTHORITY OF THE CONVENTION AND ITS RELATED PROTOCOLS AND DECISION IG 17/2

RULE 32

In the event of a conflict between any provision in these rules and any provision in the Convention and its related Protocols or decision IG 17/2, the provisions of the Convention and its Protocols or, as the case may be, decision IG 17/2 shall prevail.



United Nations Environment Programme



UNEP(DEPI)/MED Compliance Committee.2/7 6 April 2009

ENGLISH



Second meeting of the Compliance Committee

Athens, Greece, 26-27 March 2009

DRAFT REPORT

OF THE SECOND MEETING OF THE COMPLIANCE COMMITTEE

Introduction

1. In accordance with the decision taken at its first meeting, the second meeting of the Compliance Committee was held at the premises of the Coordinating Unit in Athens, Greece, on 26 and 27 March 2009.

Participation

2. The following members and alternate members of the Committee attended the meeting: Mr Abdelaali Beghoura, A.M. (Algeria), Ms Martina Sorsa, A.M. (Croatia), Mr Ahmed Elanwer, M. (Egypt), Mr Didier Guiffault, M. (France), Ms Angeliki Tsachali-Kalogirou, M. (Greece), Ms Daniela Addis, A.M. (Italy), Mr Robert Kojc, A.M. (Slovenia), Mr Hawash Shahin, M. (Syrian Arab Republic) and Mr Osman Atilla Arikan, M. (Turkey). The meeting was also attended by the following observer: Mr Hédi Amamou (Tunisia).

3. The Coordinating Unit was represented by Mr Paul Mifsud, MAP Coordinator, and Ms Tatjana Hema, MAP Programme Officer.

4. The list of participants is attached as **Annex I** to this report.

Agenda item 1: Opening of the meeting

5. Mr Paul Mifsud, MAP Coordinator, welcomed the participants and hoped that the second meeting of the Compliance Committee would be as productive as its first meeting in July 2008. He recalled that the first meeting had referred a number of issues relating to the Committee's draft rules of procedure, including the question of its quorum, to the Bureau of the Contracting Parties for consideration. The 67th meeting of the Bureau, held in Madrid in September 2008, had given its views on each of the issues raised, which were before the present meeting for consideration. He added that at its present meeting the Compliance Committee would have to prepare its first report for submission to the meeting of MAP Focal Points in July and the meeting of the Contracting Parties in November.

6. Mr Didier Guiffault, Chairperson of the Committee, said that the Committee was now learning its functions. At its first meeting in July 2008 it had developed a draft text of its rules of procedure, which it would have to examine further at its present meeting.

Agenda item 2: Adoption of the Provisional Agenda and organization of work

7. The meeting adopted the agenda and annotated agenda contained respectively in documents UNEP(DEPI)/MED Compliance Committee.2/1 and 2/2. The agenda is attached as **Annex II** to the present report.

8. The meeting also agreed that the Rules of Procedure for Meetings and Conferences of the Contracting Parties to the Convention for the Protection of the Marine Environment and the Coastal Region of the Mediterranean and its Protocols would apply *mutatis mutandis* to the present meeting (UNEP/IG.43/6, Annex XI).

Agenda item 3: Adoption of the report of the first meeting of the Compliance Committee

9. The meeting formally adopted the report of the first meeting of the Compliance Committee (document UNEP(DEPI)/MED Compliance Committee.1/5), which had been circulated to the members following the closure of the first meeting.

Agenda item 4: Rules of procedure of the Compliance Committee

10. Ms Tatjana Hema, MAP Programme Officer, indicated that document UNEP(DEPI)/MED Compliance Committee.2/3, in addition to the draft rules of procedure of the Compliance Committee, as developed at the Committee's first meeting, also contained the Bureau's recommendations on the issues relating to the rules of procedure that had been referred to it. These concerned, in particular, the question of the quorum, the status of persons other than members and alternates who attended meetings, the replacement of members who resigned or were incapacitated, and the procedure relating to amendments to the Committee's rules of procedure.

Draft rules of procedure: chapter-by-chapter discussion

11. Rules 1, 2 and 3 on purposes and definitions were approved without discussion.

Place, dates and notice of meetings

12. It was agreed that, in accordance with Decision IG 17/2, adopted by the 15th Meeting of the Contracting Parties, the Compliance Committee would normally meet once a year, although it would have discretion to convene additional meetings taking into account the workload arising from submissions from concerned Contracting Parties and referrals by the Secretariat (rule 4). It was further agreed that notice of Committee meetings should be sent out to those concerned at least three months before the opening of the meeting (rule 5).

13. Rules 6, 7, 8 and 9 on officers and agenda were approved without further discussion.

Members and alternate members

The Secretariat recalled that the discussion during the first meeting had focussed on 14. the question of the status of persons appointed by Contracting Parties to replace a member or alternate who was unable to attend a meeting of the Committee. She recalled that a procedure existed, as set out in rule 10(2) and (3), for the replacement of members or alternates who resigned or were otherwise unable to complete their term of office, subject to endorsement by the Bureau of the Contracting Parties. The difficulty arose concerning the status of persons appointed to replace members or alternates when they had not yet been endorsed by the Bureau. The issue had been referred to the Bureau, which had indicated that "Only the individuals elected by the Meeting of the Contracting Parties as members and alternate members of the Compliance Committee shall attend its meetings in such a capacity". The Bureau had added that "any other participant in the meetings of the Compliance Committee shall have the status of observer." It was therefore agreed to add a paragraph to rule 11 providing that "Any other participant in the Committee's meetings shall attend as an observer". It was also specified that rule 11 referred to members and alternate members, and that other rules applied to the participation in meetings by the Secretariat, experts and Contracting Parties concerned by specific cases. It was further recalled that, in accordance with rule 15 and decision IG 17/2, the meetings of the Committee were normally open to other Contracting Parties not represented on the Committee, whose representatives would participate as observers. The meetings of the Committee could also be attended by other observers, in accordance with Article 20 of the Convention and the Rules of Procedure for the meetings and conferences of the Contracting Parties.

15. Pursuant to the discussions during the first meeting concerning the need for all members and alternates to be invited to all meetings, particularly with a view to ensuring that the quorum was achieved, a paragraph was also added to rule 11 indicating that "In accordance with these rules of procedure, members and alternate members shall be invited to attend Committee meetings." However, it was specified that alternate members would only have the right to vote when they were replacing members.

Recommended time for submissions

16. The Secretariat noted that, in view of the need to provide guidance on the timeframe for the submission of cases, a new rule 12ter had been proposed by the Secretariat to indicate the deadlines following which cases could no longer be considered by the following meeting of the Committee. As cases that were submitted by a Contracting Party in respect of its own actual or potential situation of non-compliance were by definition less controversial, the timeframe could be shorter for their submission and a period of six weeks had been proposed. However, for cases submitted by other Contracting Parties concerning a case of non-compliance by another Party or through referral by the Secretariat, which would be more adversarial in nature, a longer period would be required and four months had therefore been proposed. It should be noted, as indicated in rule 12ter, paragraph 4, that the timeframes proposed were only indicative and could be extended at the discretion of the Committee.

17. During the discussion of proposed new rule 12ter by the Secretariat several issues were raised concerning the procedure that would be followed when submissions were made. While it was generally agreed that it was beneficial to give an indication of the applicable timeframes, it was also emphasized that sufficient flexibility needed to be available for the Committee to plan its work in accordance with the nature and circumstances of each case. Moreover, if timeframes relating to the meetings of the Committee were to be applied, it would be necessary to ensure that all those concerned had ample notice of the dates of the Committee's meetings. It might be advisable to specify a period each year when the Committee would hold its ordinary meetings. It was also noted that the timeframes proposed in rule 12ter related to the ordinary meetings of the Committee, which could then plan any additional meetings in accordance with its workload.

It was further emphasized that, where necessary and in order to guarantee due 18. process, the Committee should allow such additional time as might be needed for the various parties concerned by a non-compliance situation to present additional documentation, comments and observations, where they had good reason for so doing. Proposals were discussed for allowing a period of one additional year, up to the next ordinary meeting of the Committee, for the presentation of such additional documentation, comments and written observations, although it was observed that care also needed to be taken not to prolong the examination of cases unduly, as there might be valid reasons for concluding their examination more rapidly. It was therefore agreed that paragraph 4 of rule 12ter should be amended to read "In order to guarantee the principle of due process, particularly in respect of the presentation of additional documentation, comments and written observations, all the above timeframes are indicative and may be extended according to the necessities warranted by the circumstances of the matter at hand and in accordance with the Committee's rules of procedure." It was also agreed that the amended rule 12ter should be moved to the section on "General procedures for submissions".

19. Rules 13 and 14 on distribution and consideration of information and public access to documents and information were approved without amendment.

Participation in proceedings of the Committee

20. During the discussion of rule 15, it was emphasized that the principle of due process meant that the Party concerned had the right to participate in the Committee's proceedings during the discussion of the respective case of non-compliance. It was also entirely appropriate that the Party should be given an opportunity to comment on the Committee's findings and recommendations. However, it was also in accordance with the principles of due process that the Party concerned would not normally be involved in the preparation of the Committee's findings, measures and recommendations, and in particular their adoption. Nevertheless, it was noted that there could be times when participation by the Party concerned in the preparation of findings, measures and recommendations could be helpful, but that such participation should be strictly at the request of the Committee and in accordance with its own criteria. It was therefore agreed that paragraph 2 of rule 15 should be reformulated to take the latter considerations into account.

21. With regard to paragraph 3 of rule 15, there was a discussion of the role of experts in the work of the Committee. It was agreed that technical experts in particular had a valuable contribution to make to the work of the Committee in helping it decide on cases of noncompliance and that, as indicated in rule 29, it was important for the Committee to be able to call upon the assistance of experts, in accordance with the practice in other compliance mechanisms, such as that under the Aarhus Convention. Such experts might, for example, include technical personnel from the Regional Activity Centres. Rule 29 specified that, when calling upon experts to provide assistance, the Committee should define the question upon which expert opinion was being sought and lay down the procedures to be followed. It was further noted that, while the contribution that experts could make to the discussion of cases was clear, the question of their possible participation in the formulation of the Committee's findings, measures and recommendations was much more delicate. If they were invited by the Committee to do so, their expertise could be valuable, for example, in drawing up technical conclusions on which the members of the Committee might lack specific competence. However, it was clear that experts should not be involved in the actual adoption of such findings, measures or recommendations, and particularly in any votes, which were solely within the competence of the members of the Committee.

22. It was accordingly agreed that rule 29, concerning the capacity of the Committee to seek expertise, should be moved to become paragraph 3 of rule 15, and that paragraph 3, renumbered as paragraph 4, would read as follows: "Experts may also be invited by the Committee to be present during the formulation of its findings, measures or recommendations." It was noted in that respect that the term "formulation" implied the drafting of a text, but not involvement in substantive input in relation to its content.

23. The original wording of paragraph 3 of rule 15 also raised the issue of the role of the Secretariat in relation to "the elaboration and adoption of the Committee's findings, decisions or recommendations." In that regard, and in relation to the provisions relating to the Secretariat contained in rule 21, it was noted that the role of the Secretariat in such procedures was well know and valuable in the work of the Committee as a whole, including the drafting of its conclusions. Moreover, the members of the Secretariat provided many types of support, including legal advice and interpretation. While such support was welcomed by the Committee, it should nevertheless be possible for the Committee to hold private sessions at its own discretion and to decide on the type of support, if any, that it might need in such sessions. It was accordingly agreed that a fifth paragraph would be added to rule 15 to read as follows: "Secretariat officials may also be invited by the Committee to be present to assist in the drafting of its findings, measures or recommendations."

Conduct of business

The Secretariat, with regard to the issue of the guorum, recalled that it had already 24. been decided that all members and all alternate members would be invited to attend all the meetings of the Committee, which should help to ensure that the specified quorum of seven members of the Committee was reached. The issue that had been raised with the Bureau concerned the manner in which alternate members replacing members were to be counted for the purposes of achieving the quorum. In reply to a request for clarification, she confirmed that if all the members were present, the alternate members participated in the meeting but did not have the right to vote. If a member was not present, that member was replaced by the alternate member on an individual basis as elected by the meeting of the Contracting Parties. However, the problem arose in cases where both a member and the designated alternate member were absent, as it would then be impossible to achieve a quorum, even if further alternate members were present other than the designated replacement for the absent member. It had therefore been proposed that other alternate members from the same group could in such cases be counted for the purposes of the guorum, an approach that had been approved by the Bureau. It was therefore agreed to add a second sentence to rule 16, paragraph 1, which read as follows: "For the purposes of the guorum, any alternate members replacing members shall be counted on the basis of the group to which they belong." It was specified in that regard that an absent member would be replaced in the first place by the designated alternate member as elected by the Contracting Parties, and only if the designated alternate member was also absent, by another alternate member from the same group, with precedence being given to alternate members with full mandates over those elected for half mandates.

25. Rules 19 and 20 on voting were approved without amendment. Rule 21 on the Secretariat was also approved without amendment, although reference was made to the discussion on the role of the Secretariat in relation to rule 15.

Languages

26. The Chairperson recalled that the proposal made at the Committee's first meeting that Arabic should be used as a third working language in the work of the Committee had been referred to the Bureau, which had decided that a precedent should not be set, nor costs added, by providing for three working languages in a technical body such as the Committee, unless otherwise decided by the 16th Meeting of the Contracting Parties. It was therefore decided to leave the word "Arabic" in square brackets in rule 22 for the matter to be decided by the Meeting of the Contracting Parties.

27. Mr Mifsud added that it was the policy of the Secretariat to endeavour to make as many documents as possible available in all the languages of the Contracting Parties. He noted that part of the MAP website was in Arabic. Although it was not easy to find Arabic translators, the Secretariat would consider all requests for the translation of documents, within the context of the available financial and human resources and without obligation.

General procedures for submissions

28. During the course of a general discussion of the general procedures for submissions, it was emphasized that the procedures followed needed to be in accordance with adversarial practice and fully transparent to all the parties. It was clear that the deadlines set in rule 12ter, which it had been agreed would be moved to form part of the section on general procedures for submissions, were of an indicative nature. While it was emphasized that the supporting documentation for submissions needed to provide all the relevant substantive information, it was also clear that further documentation would be received after the initial submission. An important part of the examination of submissions was likely to involve

UNEP(DEPI)/MED Compliance Committee.2/7 Page 6

requesting experts to prepare expert reports. Expert reports would clearly have to be made available to the Party concerned, which should have the right to comment on the findings of such expert reports and even, where necessary, to commission reports by further experts as part of its right of defence. However, the Committee would also be responsible for setting a timeframe for the presentation of further documentation, comments and observations, possibly on a case-by-case basis, with a view to the management of the respective cases. Although it would be very convenient to complete the examination of a submission at a single meeting of the Committee, it had to be envisaged that a case might be examined at more than one ordinary and/or additional meetings of the Committee. In accordance with the discussion, it was decided to include the words "including any expert reports" in rule 26. Moreover, the square brackets were removed from rule 28, paragraph 2.

Amendments to the rules of procedure

29. Two variants had been proposed for the text of rule 31, the first envisaging that amendments to the rules of procedure were to be prepared and adopted by at least five members of the Committee and the other requiring consensus. In accordance with the opinion of the Bureau, the Committee agreed that amendments to the rules of procedure "shall be adopted by consensus by the Committee and submitted for consideration and adoption by the Bureau, subject to endorsement by the Meeting of the Contracting Parties."

30. The Committee approved the text of the draft rules of procedure, amended as indicated above, which would be submitted to the meeting of the MAP Focal Points and to the Meeting of the Contracting Parties for approval.

Agenda item 5 : Implementation of the Working Plan of the Compliance Committee for 2008-2009 (documents UNEP(DEPI)/MED Compliance Committee 2/4, 2/Inf.3 and 2/Inf.4)

Review of general compliance issues, general analysis of national reports and effectiveness indicators

31. Introducing the item, the Secretariat recalled the programme of work approved by the Committee at its first meeting. After informing the Committee that no submissions on noncompliance situations had been received from individual Contracting Parties to date, she drew attention to the question of the review of general issues of compliance to be conducted by the Committee, largely on the basis of the Secretariat's analysis of national reports submitted in accordance with article 26 of the Convention. As could be seen from documents UNEP (DEPI)/MED Compliance Committee 2/4 and Inf. 3, the Secretariat's analysis had enabled some general conclusions to be drawn, but on the whole had proved somewhat inconclusive for a number of reasons. First, since only five reports had been submitted so far for the 2006-2007 biennium, the analysis had been carried out on the basis of the 2004-2005 reports, not all of which had been received either. Another difficulty lay in the substantial differences in the format of the reports and in the type, quantity and presentation of the data provided.. A third, major problem which had come to light was the sensitive matter of determining where to draw the line between various difficulties that might be encountered by Parties in fulfilling their obligations, and actual or potential non-compliance situations which warranted approaching the Contracting Party concerned and ultimately referring intractable cases to the Committee. To that end, the Secretariat would welcome criteria on which to base its assessment and also guidance on the vocabulary to be used.. The Secretariat's role might also be further clarified with regard to the use of MAP component expertise in addition to independent expertise, where required.

32. Two important tools to ensure improved reporting and hence comparability of data and subsequent assessment were the new reporting format and, in the future, the use of effectiveness indicators, which were now available in draft form, as proposed in document UNEP(DEPI)/MED Compliance Committee/Inf.4.

33. In the ensuing discussion, the Committee stressed the importance for Contracting Parties to comply with their reporting obligations, to report on time and, in doing so, to use the new standardized reporting format, now available on line. Members pointed out that not only was reporting crucial to assessment, but failure to report could indeed place Parties in a situation of non-compliance. In due course, the effectiveness indicators would certainly help focus the reports and facilitate compliance monitoring.

34. The question of the role of the Secretariat in providing back-up to the Compliance Committee gave rise to a wide-ranging exchange of views. It was noted that paragraph 23 of decision IG 17/2 on compliance procedures and mechanisms gave the Secretariat a pivotal role in identifying difficulties related to the implementation of the Convention and its Protocols, experienced by Contracting Parties in complying with their obligations and seeking ways of helping the Parties concerned to overcome such difficulties before taking any steps to refer unresolved difficulties to the Committee. It was agreed that, during that early stage, the Committee might provide guidance to the Secretariat, if needed, without being systematically informed of every potentially worrying situation, as one member had suggested. At later stages in the proceedings, the Secretariat would provide support to the Committee, as required by the latter.

35. The Committee made it clear that there was no confusion between the respective roles of the Committee and the Secretariat, even if, now that the Committee was operational, it was necessary to clarify matters of liaison between the two bodies. The Compliance Committee alone was competent to determine whether a situation was one of actual or potential non-compliance, while the Secretariat had a screening function in identifying possible difficulties. In so doing, it should adhere to the terminology used in paragraph 23 of decision IG 17/2.

36. It was agreed that the best way to determine the borderline between difficulties and non-compliance and to facilitate the Secretariat's identification task upstream would be to draw up a set of criteria or – bearing in mind Contracting Parties' respective capacities, as provided for in paragraph 32 of decision IG 17/2 – minimum measures to ensure conformity with legally binding obligations under the Convention and its Protocols. For that purpose the Committee authorized the Secretariat to recruit an independent expert to draft an initial paper for consideration by the Committee. The terms of reference for that assignment would be prepared as soon as possible by the Secretariat on the basis of the Committee's discussions at its second meeting and be circulated to Committee members and alternate members for feedback.

37. In this context, it was further agreed that a small informal working group composed of five members and alternate members, participating on a voluntary basis, would be established. It would work mainly through electronic means of communication, but would also hold a meeting without interpretation, in late September or early October with a view to review the draft paper prepared by the independent expert. Copies of all documents and information relating to the work of the group would be sent to all Committee members and alternate members.

38. Further discussing the role of the Committee in relation to that of the Secretariat, members recalled that the overriding concern of the Compliance Committee was to facilitate compliance and not to sit in judgement. By identifying difficulties as they arose and helping to overcome them through cooperation with the Contracting Parties concerned, the Secretariat

would play a valuable early warning as well as screening role on the basis of the Contracting Parties reports.

Draft guide brochure on compliance procedures and mechanisms (document UNEP (DEPI)/MED Compliance Committee 2/5)

39. The presentation by the Secretariat of the draft guide brochure on compliance procedures and mechanisms prompted a number of comments. Members considered that the brochure should be simple, user-friendly and attractive and were therefore in favour of its being shorter than the initial draft, with the use of bullet-points to sharpen its focus. They agreed that it should be illustrated and that there should be a general introduction about the Barcelona Convention and its Protocols, and a brief presentation of its members, with an annex containing such information as the texts of the decision setting up the Compliance Committee and of its rules of procedure. Readers seeking more information could be referred to the relevant page on the MAP website, with related links.

40. Noting that the intended users were both the authorities in Contracting Parties and the general public, the Committee agreed after an exchange of views that two separate brochures should be produced, with the version designed for the Contracting Parties containing more procedural information. Given time constraints, it was decided that the new draft version intended for authorities in the Contracting Parties would be produced as a matter of priority, bearing in mind the Committee's comments and following consultations with Committee members and alternate members through electronic means of communication. The final draft should be validated by the Committee and, it was hoped, might be ready for dissemination at the 16th Meeting of the Contracting Parties. The version intended for the general public could be issued subsequently, likewise with the Committee's endorsement.

Compliance page on the MAP website

41. The Committee considered the table of contents of the page on compliance proposed in document UNEP(DEPI)MED Compliance Committee 2/5 for inclusion in the MAP website, and recommended that the Secretariat proceed with work on that very important task and submit the text of the draft to Committee members and alternate members before the 16th Meeting of the Contracting Parties.

Agenda item 6: Draft programme of work of the Compliance Committee 2010-2011 (document UNEP(DEPI)/MED Compliance Committee 2/6)

42. Following the presentation of the draft programme of work, Committee members expressed the view that it afforded a sound roadmap for the Committee's activities in the forthcoming biennium and proposed a number of adjustments, including the prioritization of activities to make it clear that consideration of submissions was the Committee's prime task. It agreed that the Committee should hold at least one ordinary meeting a year, allowing for the possibility of holding additional meetings should the circumstances so warrant, notably in the event of submissions by individual Contracting Parties. At the suggestion of Mr Mifsud, it agreed to replace the proposed budget figure for the implementation of the programme of work by the wording "the budget necessary for its implementation".

43. Members considered that the provision of assistance to Contracting Parties should not be linked to "non-compliance", but should be intended more broadly to facilitate compliance in the event of difficulties faced in complying with obligations under the Convention and its Protocols; it agreed to amend the wording of the relevant paragraphs accordingly, taking guidance from that of paragraph 32 of decision IG 17/2.

44. Some concern was expressed about the legal accuracy of the reference to the Committee as a "formal subsidiary body" of the Convention and its Protocols in the chapeau to the draft programme of work. Although members considered that that was de facto the case, they agreed that legal advice should be sought and the wording amended if necessary, possibly on the basis of paragraph 27 of decision IG 17/2.

45. In conclusion, it was agreed that the approved text and accompanying table, as amended in the light of the Committee's comments, would be submitted to the meeting of the MAP Focal Points.

Agenda item 7: Next steps until the 16th Meeting of the Contracting Parties

46. The Secretariat outlined the work ahead, in particular with respect to preparing the documents for submission to the Contracting Parties at their 16th Meeting, and a tentative timetable for the sequence of those tasks. She pointed out that normally all documents for the Contracting Parties should first be submitted to the meeting of the MAP Focal Points, particularly in view of the decision taken for the Contracting Parties not to re-open the debate on matters agreed by the meeting of the Focal Points but only on issues pending from that meeting. Submission to the Focal Points would be possible for the Compliance Committee's reports of its first two meetings, its draft rules of procedure and various other recommendations, including its recommendations on general compliance issues.

47. The question of the submission of documents containing the measures decided by the Compliance Committee or proposed to the Meeting of the Contracting Parties to address non-compliance situations in individual Contracting Parties needed further consideration and reflection by the Committee. In the past, only documents relating to the Mediterranean Commission on Sustainable Development (MCSD) had been submitted directly to the Meeting of the Contracting Parties, but the latter had decided to abolish that practice and had requested the MCSD to submit its documents first to the MAP Focal Points' meeting for information and discussion, as appropriate. In the Secretariat's view, there was a need for further clarification of the procedure to be followed with regard to the role of the meetings of the MAP Focal Points in respect of the Committee's recommendations and/or measures to address non-compliance situations in individual Contracting Parties as provided for in section VII of the compliance procedures and mechanisms. The Secretariat's intention was to bring that matter also to the attention of the forthcoming meeting of the Bureau of the Contracting Parties for its consideration and advice.

48. Members agreed that a third meeting of the Committee would be required ahead of the 16th Meeting of the Contracting Parties, at a date proposed by the Secretariat, so that the Committee could formally adopt its statutory report to that Meeting, which should include the Committee's activities since its inception, its findings on general compliance issues arising from reporting for the 2006-2007 biennium and information on any submissions or referrals received. The draft report should be prepared by the Secretariat well in advance of the third meeting, in four languages, under the guidance of the Chairperson of the Committee and in close consultation with the Committee members and alternate members.

49. Meanwhile, in order to enable the Committee, at its third meeting, to address general compliance issues, which it had been unable to do to date on account of the few Contracting Party reports submitted, it requested the Secretariat to prepare a synthesis and/or an assessment report of all Contracting Party reports submitted by the time of the forthcoming meeting of the MAP Focal Points. The Committee would then review that document through

UNEP(DEPI)/MED Compliance Committee.2/7 Page 10

electronic means of communication and prepare any draft recommendations thereon for consideration and inclusion in the Committee's report to the 16th Meeting of the Contracting Parties.

50. At the suggestion of Mr Mifsud, the Committee decided after an exchange of views that its third meeting should be held in October 2009, bearing in mind the time needed for consultations and preparation of the relevant documents. It concluded, with regard to the submission of documents to the meetings of, respectively, the MAP Focal Points and the Contracting Parties, that, given the circumstances, its full final report, containing inter alia its review of general compliance issues, would inevitably have to be submitted directly to the latter.

51. It therefore proposed that the report of its activities on measures proposed by the Committee in accordance with section VII of the compliance procedures and mechanisms (decision IG 17/2) should be submitted by the President of the Committee to the Meeting of the Contracting Parties. Any other outcome of the work of the Committee should be submitted to the Meeting of the Contracting Parties through the meeting of MAP Focal Points. The Chairperson of the Compliance Committee or, in his absence, one of the Vice-Chairpersons or the member designed by him/her should be invited to attend the meeting of the MAP Focal Points to brief the meeting, for information purposes, on the Committee's work. At the suggestion of the Secretariat, the Committee requested that all the above mentioned proposals are submitted to the Bureau of the Contracting Parties at its forthcoming meeting for their consideration and advice.

52. It was further noted that the MAP Focal Points' meeting would provide a good platform for calling upon Contracting Parties which had not yet done so to comply with their reporting obligations, observing that the more reports received, the more reliable the assessment would be.

53. The question of the renewal of the Committee's membership was also raised by the Secretariat under agenda item 7 and, there again, it was agreed that the meeting of the MAP Focal Points would provide a good opportunity to bring the matter to the attention of the Contracting Parties. It was recalled that the mandates of all current members and alternate members ran until the Meeting of the Contracting Parties, whereafter those of the new members and alternate members elected for a full term would begin. It was agreed that a note from the Secretariat recalling the procedure for replacement should be circulated in time for the 16th Meeting of the Contracting Parties.

Agenda item 8: Other matters

54. Noting the substantial differences in reporting practice and the need for standardized Contracting Party reports, the Committee proposed, at the suggestion of one of its members, that provision should be made for a training course for reporting authorities, of one or two days' duration, in order to brief them on methods of responding to the new reporting format and on the use of the effectiveness indicators. The Secretariat took note of the proposal and assured the Committee that it would look into the best way of meeting the Committee's concerns.

Agenda item 9: Closure of the meeting

55. The Committee considered the draft conclusions of the meeting prepared by the Secretariat. The conclusions, as amended, were adopted, and are attached as Annex III to this report.

56. After the customary exchange of courtesies, the Chairperson declared the meeting closed on Friday, 27 March, at 5.30 p.m.

ANNEX I

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AGENDA

- 1. Opening of the Meeting
- 2. Adoption of the Provisional Agenda and organization of work
- 3. Adoption of the report of the first meeting of the Compliance Committee
- 4. Rules of procedure for the Compliance Committee
 - a) Review of comments and suggestions by the Bureau of the Contracting Parties on Rules of procedures for the Compliance committee
 - b) Finalization of the draft of Rules of procedure for submission to the meeting of the Contracting Parties
- 5. Implementation of the Working Plan of the Compliance committee for 2008-2009
 - a) Review of general issues of compliance with reporting requirements; General analysis of the national reports submitted by the Contracting Parties on measures taken to implement the Convention and its Protocols during 2004-2005
 - b) Effectiveness Implementation indicators
 - c) Draft Guide Brochure on compliance procedures and mechanisms
 - d) Proposed structure for the Compliance committee page in the website of MAP
- 6. Draft Programme of work of the Compliance Committee 2010-2011
- 7. Next steps until the 16th meeting of the Contracting parties meeting
 - Preparation of the report of the Committee for submission to the 16th meeting of the Contracting Parties
 - Next meeting of the Compliance committee
 - End of term of office for four Compliance Committee members in November 2009
- 8. Other matters
- 9. Adoption of the conclusions and decisions
- 10. Closure of the meeting

ANNEX III

CONCLUSIONS

Rules of procedure

The meeting adopted the draft rules of procedure for the Compliance Committee as appear in Annex III to this report and recommended their consideration and adoption by the meeting of the MAP Focal Points and the 16th Meeting of the Contracting Parties.

Implementation of paragraph 23 of the compliance procedures and mechanism

The meeting confirmed that the Secretariat is entitled only to identify possible difficulties by the concerned Contracting Parties in complying with obligations under the Convention and the Protocols. The Secretariat should use only the terminology employed in paragraph 23 of the compliance procedures and mechanisms.

General issues of non-compliance

- The meeting agreed on the need to establish criteria or minimum measures to ensure conformity with legally binding obligations under the Convention and the Protocols, in order to facilitate the identification by the Secretariat of cases where a Contracting Party may encounter difficulties in complying with those obligations. For this purpose, the Committee authorized the Secretariat to recruit an independent expert to draft a draft document for the consideration of Committee members and alternate members.
- The terms of reference for this assignment will be prepared as soon as possible by the Secretariat on the basis of the discussions held during the second meeting of the Committee on this topic and will be disseminated to the members and alternate members of the Committee for their feedback.
- A working group composed of five members and alternate members of the Compliance Committee, participating on a voluntary basis, shall be established, working without interpretation mainly through electronic tools of communication. This group will hold a meeting in late September/early October 2009 with a view to further refining the above mentioned draft document on the establishment of criteria or minimum measures prepared by the independent expert. Copies of all the documents and information related to the work of the group shall be sent to all members and alternate members of the Committee.

Programme of work for the biennium 2009-2010

The Committee agreed to carry out the following activities during the biennium:

- a) convening of at least one ordinary meeting per year of the Compliance Committee;
- b) participation of the members of the Compliance Committee and its alternate members, of the representatives of the concerned Contracting Parties and of observers, as appropriate, in the meetings of the Compliance Committee according to the Rules of Procedure;
- c) participation of members and alternate members, concerned Contracting Parties and experts, as appropriate, in missions related to the accomplishment by the Committee of its functions as described in Decision IG 17/2 of the 15th Meeting of the Contracting Parties and the draft rules of procedure for the Compliance committee;

UNEP(DEPI)/MED Compliance Committee.2/7 Annex III Page 2

- assistance to the concerned Contracting Parties to implement the recommendations of the Committee and/or the meetings of the Contracting Parties, in order to facilitate the compliance;
- e) preparation of studies, assessments, criteria, analysis and any other working and/or information documents for the purpose of enabling the Committee to carry out its functions and to suggest recommendations and means to the concerned Contracting Parties and the Meetings of the Contracting Parties;
- f) awareness activities.

The Committee agreed on the following working and information documents for Committee meetings:

- a) Specific submissions by the Contracting Parties, if any.
- Referrals by the Secretariat on unresolved difficulties in complying with obligations under the Convention and its Protocols on the basis of the 2006-2007 national reports.
- c) Preparation and adoption of the report and the recommendations of the Compliance committee for submission to the 17th Meeting of the Contracting Parties.
- d) Preparation of the criteria or minimum measures to identify possible difficulties faced by the Contracting Parties in complying with obligations under the Convention and the Protocols, as provided for in paragraph 23 of the compliance procedures and mechanisms under the Barcelona Convention and its Protocols.
- e) Analysis of the effectiveness of the implementation of the Barcelona Convention compliance procedure and mechanisms taking into consideration the feedback by the Parties on how the supportive role of the Compliance Committee could be improved.
- f) Analysis of general issues of compliance on the basis of the reports submitted by the Contracting Parties during the [2006 2007 and] 2008-2009 biennium.
- g) Publication of the draft guide brochure on compliance procedures in Arabic, English and French.
- h) Preparation of criteria and procedures provided for in the draft rules of procedure for the Compliance Committee meetings and the Committee's work.

The meeting recommended that the above programme of work as well as the necessary budget for its implementation should be submitted for approval by the meeting of the MAP Focal points.

Draft guide brochure

The meeting reviewed the draft guide brochure and agreed on the following:

- The draft should be less detailed and presented in the form of bullet points.
- There is a need to add an introductory paragraph on the Barcelona Convention and its Protocols, its objectives and effectiveness.
- The Secretariat could work on two drafts, one more formal for the attention of the Contracting Parties and the other largely public-oriented. The first, more formal draft of the brochure will be further refined by the members and alternate members of the Committee through electronic tools of communication with a view to finalizing it and publishing it by the next Meeting of the Contracting Parties. The version addressed to the general public will be prepared by the Secretariat during the next biennium, with content to be approved by the Committee.

• More detailed suggestions on the content and the layout of the brochure are described in the report of the meeting.

MAP Webpage on compliance and implementation

The meeting agreed on the proposed table of contents for the MAP webpage on compliance and implementation and agreed to provide feedback on the text to be prepared by the Secretariat together with the information office of the Coordinating Unit.

Relationship between the Compliance Committee meetings and work and the Meetings of the MAP Focal Points and the Contracting Parties

- The meeting proposed that the report on the activities of the Committee on measures proposed by the Committee in accordance with section VII of the compliance procedures and mechanism shall be directly submitted to the 16th Meeting of the Contracting Parties.
- The meeting proposed that any other outcome of the work of the Committee shall be submitted to the Meeting of the Contracting Parties through the meeting of MAP Focal Points. The meeting proposed also that the Chairperson of the Compliance Committee or, in his/her absence, one of the Vice-chairpersons, or in their absence any other member of the Committee, designated by him/her shall be invited to attend the meeting of MAP Focal Points to brief the meeting, for information purposes, on the programme of work of the Committee for the biennium 2009-2010.
- The Committee requested the Secretariat to submit the above proposals to the Bureau of the Contracting Parties at its forthcoming meeting for its consideration and advice.

Preparation of the reports on activities carried out by the Committee for the Meeting of the Contracting Parties

- The meeting decided that another meeting of the Committee shall be held in October at a date to be proposed by the Secretariat, in order for the Committee to formally adopt its report prior to the 16th Meeting of the Contracting Parties.
- This report will be prepared well in advance in four languages under the guidance of the Chairperson of the Compliance Committee, in close consultation with the members and alternate members of the Compliance Committee.
- On account of the limited number of reports submitted by the Contracting Parties pursuant to article 26 of the Barcelona Convention, the Committee is not in a position to address any general compliance issue with regard to reporting for the biennium 2006-2007.
- However, it requested the Secretariat to prepare a synthesis and/or an assessment report of all reports submitted prior the MAP Focal Points meeting, for the consideration of the third Committee's meeting.
- The Committee decided to review this document (synthesis and/or assessment report of the national reports 2006-2007 submitted by the Contracting Parties) through electronic means of communication and agree well in advance of the October meeting of the Committee on possible relevant recommendations, thus allowing the Secretariat to prepare them in four languages for consideration and adoption by the Committee before their submission to the 16th Meeting of the Contracting Parties.